

RM-9



LAW ENFORCEMENT REFERENCE MANUAL

Approved: /s/ Maureen Finnerty
Maureen Finnerty
Associate Director, Park Operations and Education

March, 2000

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United States Department of the Interior

NATIONAL PARK SERVICE

IN REPLY REFER TO:

E-MAIL Memorandum

July 7, 2000

To: Regional Directors and Park Superintendents

From: Associate Director, Park Operations and Education
/s/ Maureen Finnerty July 20, 2000

Subject: Pen and Ink Changes to DO-9/RM-9

Attached to this electronic memorandum are pen & ink changes to DO-9/RM-9 that have come to light since it was issued. The Director has agreed that minor, non-substantive changes to Director's Orders may occur with the concurrence of the Office of Policy. Changes to Reference Manual #9 may occur at the request of the Law Enforcement Administrator and with the concurrence of my office. The attached changes to DO-9/RM-9 are of a minor nature and do not affect the overall law enforcement policy of the National Park Service. These changes should be printed out, the corrections made to each document and then place the copy of the changes in the front of the DO-9/RM-9 binder as a reference. In the near future, clean pages with the pen and ink changes will be printed by WASO-RAD and distributed to the field.

The attached, that have been approved by myself and the Office of Policy, are effective immediately and are the only changes that have been approved. Please ensure that each and every ranger gets a copy of these changes and that the changes are made in every DO-9/RM-9.

PEN AND INK CHANGES TO RM-9

RM-9

Chapter 1-1

Page 6, 4.7 - Opening sentence, change it to read *The Law Enforcement Program Manager, WASO-RAD, is the designated Law Enforcement Administrator for the NPS? and has authority . . .*

Page 6, 4.9 – Add to the section title following *Regional Chief Ranger...* “/Senior Law Enforcement Officer” to read *Regional Chief Ranger/Senior Law Enforcement Officer*

Page 7, 4.14 - Delete the sentence, *These positions may or may not be commissioned, depending upon the nature of the duties assigned.*

Page 7, 5.3 - Delete the words *Law enforcement personnel* and insert the words *Commissioned employees*

Chapter 1-3

Page 4, 4.4.1 - First bullet, delete the word *may* in the last line and insert *will* to read *...such activity will be reported...*

Chapter 1-5

Page 3, 2.2 - Third paragraph, delete extra space between *law confers*

Page 3, 2.2 - Sixth paragraph, delete extra space between *jurisdictional investigative*

Chapter 2-4

Page 1, 2.1.1 - Last sentence, change *park chief ranger* to read *chief park ranger*

Page 1, 2.1.2 - First sentence, change *chief ranger* to read *chief park ranger*

Page 3, 2.3.2 - Last sentence, change *NPS-44* to read *RM-44*

Chapter 3-1

Page 4, 2.1.6 - Third bullet, first sentence, delete *...or “career seasonal”...*
And,

Delete ...*or who have a break in service of 60 days or less for any reason, may...*

And,

Insert ...*are authorized to...*

And,

Insert the words ...*and weapon...* at the end of the first sentence.

And,

Delete the entire second sentence, A *subject-to-furlough employee...*

And,

Insert the following sentence, *All inservice and firearms qualification requirements as identified in Chapter 4-1 must be satisfied.*

- The third bullet should now read as follows, *Subject-to-furlough employees who are placed in non-work/non-pay status are authorized to retain their law enforcement credentials and weapon. All inservice and firearms qualification requirements as identified in Chapter 4-1 must be satisfied.*

Page 4, 2.2.1 - First bullet title, change *Chief Ranger* to read *Chief Park Ranger*

Page 4, 2.2.1 - First bullet, second sentence, insert a period (.) after the word *positions* and delete ...*whether commissioned or non-commissioned.*

Page 5, 2.2.1 - First bullet at the top of the page, change *Chief Ranger* to read *Chief Park Ranger*

Chapter 3-2

Page 3, 3.1.1 - First paragraph, first sentence which currently reads ...*such activity may be reported...*, delete the word *may* and insert the word *will* to read ...*such activity will be reported...*,

And,

Second paragraph, second sentence, in the word *Superintendent* change the capital "S" to a small "s" to read *superintendent*,

And,

In the same second sentence delete the words *Regional Chief Ranger* and insert *RCR* in their place

Chapter 3-3

Page 4, 2.2.7 - First sentence currently reads ...*allegations, if any, being made...*, delete both commas (2) and the words ..., *if any*,... to read ...*allegations being made...*

Page 4, 2.2.8 - Third bullet, first sentence, delete the word *appearance* and insert the word *testimony* in its place

Chapter 3-4

Page 1, 1.1 - First paragraph, last sentence, insert the word *Medical* at the beginning of the sentence and change the capital “s” to a small “s” in the word *Standards* to read *Medical standards for GS-1811 and...*

Chapter 4-1

Page 2, 2.3.1 - At the very end of the paragraph delete the words *prior to appointment* and insert the words *within two years of appointment*.

Chapter 4-2

Page 3, 2.2.1 - In the title *Non-NPS Training Courses* delete the words *Training Courses* and insert the word *Exercises* to read *Non-NPS Exercises*

And,

First sentence, delete the words *NPS law enforcement personnel* and insert the words *Commissioned employees*

And,

Delete *training courses or* to read *...firearms exercises that are...*

Page 3, 2.3 - Delete the words *Law enforcement personnel* and insert the words *Commissioned employees*

And,

Insert this sentence following the first sentence to read... *All qualifications will be conducted by NPS approved firearms instructors.*

Exhibit, Page 2 - Change title ***SIG P230/P232 HANDGUN*** to read ***SECONDARY HANDGUN***

Chapter 5-1

Page 4, 3.2.1- Fifth bullet, delete... “*presented*” or *displayed*...and insert the word *used* in their place,

And,

Sixth bullet - Delete the semicolon (;) after *misconduct*

Chapter 5-2

Page 1, 1. - Second sentence, Change *Law enforcement personnel* to read *Commissioned employees*

Page 2, 2.1.5 - First sentence, add an “s” to the word *instruction* to read *instructions*

Chapter 5-3

Page 2, 3.2.1 - Second sentence, delete the word *may* and insert the word *will* to read *Actions will include*

And,

First bullet - Change *NPS Form 10-431* to read *NPS Form 10-413*

And,

Second bullet - Delete the word *appropriate*, and insert a comma (,) at the end of the sentence and the words *as appropriate*.

Page 2, 3.2.2 - Second sentence, delete the word *may* and insert the word *will* to read *Actions will include*

And,

First bullet at the top of the page - Change *NPS Form 10-431* to read *NPS Form 10-413*

And,

Second bullet - Delete the word *appropriate*, and insert a comma (,) at the end of the sentence and the words *as appropriate*.

Page 3, 3.2.3 - Second sentence delete the word *may* and insert the word *will* to read *Actions will include*

And,

First bullet - Change *NPS Form 10-431* to read *NPS Form 10-413*

Page 3, 3.2.4 - First paragraph, last sentence delete the word *may* and insert the word *will* to read *Actions will include*

And,

First bullet - Change *NPS Form 10-431* to read *NPS Form 10-413*

Page 4, 3.2.5 - First paragraph, second sentence, delete the word *Potential*, and capitalize *requirements* to read *Requirements*, and delete the word *may* and insert the word *will* to allow the sentence to now read *Requirements will include*:

Chapter 6-1

Page 2, 3.1 - Second sentence, delete the words *the minimum* and insert the word *reasonable* to read *Only reasonable force necessary...*

Page 2, 3.3 - First sentence, delete the word *reasonably* to read *If force other than deadly force appears to be...*

Page 3, 3.8 - First paragraph, add to the last sentence *or in accordance with Chapter 6-2, 3.2.7 of this manual*.

Chapter 6-2

Page 5, 3.2.5 - First bullet at top of page, delete *...an immediate investigation is conducted by...*, insert *a* and delete *...law enforcement personnel...*, insert *...commissioned employee will immediately conduct an investigation...* allowing the sentence to read *The chief park ranger will ensure that a qualified commissioned employee will immediately conduct an investigation of all discharges of firearms by or at an employee.*

Chapter 6-3

Page 2, 2.2.2 - Delete (5%) from end of first sentence. No percentage necessary.

Chapter 6-4

Page 2, 2.1.4 - First bullet at top of page where sentence currently reads *...wearing a U.S. Coast Guard approved...*, insert the words *Type I* to read *...wearing a Type I U.S. Coast Guard approved...*

Chapter 6-5

Page 2, 2.2.3 - Add the following sentence to the end of the paragraph, *Use of the heavy duty uniform belt with a top draw holster is authorized for backcountry patrols.*

Chapter 7-2

Page 1, 1. – After the third sentence which speaks to law enforcement vessel color, insert the following sentence, *Rigid hull inflatables (RHI) and other watercraft including canoes and rafts that come in standard colors from the manufacturers may also be used.*

Chapter 7-3

Page 3, 3.2.1 - Fourth bullet, insert the word *emergency* to allow the sentence to read *Unmarked emergency vehicles may engage...*

W34(2460)

Memorandum

To: Regional Directors
Superintendents

From: Associate Director, Visitor and Resource Protection

Subject: Pen and Ink Changes to Reference Manual #9 (RM-9)

Attached are pen and ink changes to RM-9 regarding established standard carry policy for firearms. These changes are designed to enhance the safety of our employees and visitors by providing a standard for carry (or duty carry). Many variations in duty carry for long guns have been found to contribute to confusion in the field and occasionally, accidental or negligent discharges of shotguns and rifles. Appropriate training should be conducted to ensure these changes are received and understood by all personnel authorized to carry firearms.

These changes should be printed, corrections made to each document, and copies of the changes placed in front of the RM-9 binder as a reference. An amended shotgun qualifications course is included as a replacement for the existing exhibit in RM-9. Please ensure that all changes are made to every RM-9 and a revised copy distributed to each ranger.

Attachments

cc: Associate Regional Directors, Operations
Regional Chief Rangers

PEN AND INK CHANGES TO STANDARD CARRY POLICY FOR FIREARMS

Chapter 4-2

Page 5, add the following immediately after 2.3.8

2.3.9 Standard Carry

HANDGUN

A fully loaded magazine is inserted into the weapon and the weapon is charged. The weapon is de-cocked. The magazine is then removed from the weapon and a round is added to that magazine. Then that magazine is reinserted into the weapon.

SHOTGUN – Pump Action

Safety on, the bolt is closed on an empty chamber and the action is locked in the forward position. The magazine tube is then loaded to capacity.

NOTE: The trigger is **NOT** pulled to free the action.

RIFLE

The bolt is closed on an empty chamber, the safety is on, magazine filled to standard capacity, magazine is inserted into well, and dust cover closed.

NOTE: The trigger is **NOT** pulled in preparation for standard carry.

Page 3, Exhibit – replace the existing Shotgun qualification course with the following page:

NATIONAL PARK SERVICE QUALIFICATION COURSE (10 ROUNDS)
SHOTGUN

<u>YARDS</u>	<u>ROUNDS</u>	<u>TIME</u>	<u>REPS.</u>	<u>STARTING POSITIONS / COMMANDS</u>
15 yds.	10 rds. (00 Buck)	3 secs each shot	1X	SHOTGUN READY, STRONG SHOULDER POSITION: Weapon is loaded with five (5) rounds, one (1) in the chamber and four (4) in the magazine tube. The weapon is shouldered and pointed at the ground below the target. On the command to fire, the shooter brings the weapon up on target, firing one (1) round in 3 seconds. The shooter cycles the action (on pump shotguns) and returns to the ready position. The activity is repeated until a total of ten rounds have been fired with the additional rounds coming from a place of carry on the weapon or individual. The weapon is topped up between shots on target.
25 yds.	2 rds. (Slug)	10 secs.	1X	STANDING-STRONG SHOULDER POSITION: Weapon is combat loaded with two (2) rounds in the magazine tube. On the command to fire, the shotgun is cycled by using the action bar release or with the operating handle (on semi-autos) to operate the action and chamber the first round and a total of two (2) rounds are fired.
25 yds.	2 rds. (Slug)	15 secs.	1X	STRONG SHOULDER, MOVING TO AVAILABLE COVER/CONCEALMENT (TRASH CAN/BARRICADE): Weapon is combat loaded with two (2) rounds of rifled slug in the magazine tube. On the command to fire, the shotgun is cycled by using the action bar release or with the operating handle (on semi-autos) to chamber the first round while moving to cover. A total of two (2) rounds are fired from available cover/concealment. Concealment may be standing or kneeling .

STANDARD CARRY MODE IN VEHICLE: BOLT CLOSED ON AN EMPTY CHAMBER, SAFETY ON, MAGAZINE FILLED TO CAPACITY (**DO NOT PULL THE TRIGGER TO RELEASE ACTION**).

GLOSSARY: SHOTGUN READY POSTION IS WITH THE SHOTGUN SHOULDERED ON THE STRONG SHOULDER, THE MUZZLE DEPRESSED TO A POINT BENEATH THE TARGET ALLOWING THE SHOOTER TO SEE THE BASE OF THE TARGET AND THE COMPLETE FIELD OF FIRE UNOBSURED.

SCORING: IS ACCOMPLISHED BY OBSERVING 70% OF TOTAL HITS POSSIBLE FOR 00 BUCK ON THE TRANSITIONAL TARGET II AND 3 HITS ON TARGET OUT OF 4 SHOTS WITH RIFLED SLUG WITHIN THE 4 AND 5 SCORING RING TO QUALIFY.

CHAPTER 1-1 - LAW ENFORCEMENT PROGRAM

1. Duties and Responsibilities
 2. Policy
 3. Law Enforcement Program Development
 4. Key Definitions
-

1. **BACKGROUND AND OBJECTIVES**

- 1.1 The Organic Act establishing the National Park Service (NPS) directs the NPS to "...promote and regulate the use of Federal areas known as national parks, monuments, and reservations...by such means and measures as conform to the fundamental purpose of the said parks, monuments, and reservations, which purpose is to conserve the scenery and the natural and historic objects and the wildlife therein and to provide for the enjoyment of the same in such manner and by such means as will leave them unimpaired for the enjoyment of future generations" (16 U.S.C. 1).

To fulfill its Congressional mission and mandate, the NPS will strive to administer areas under its care in such manner that they are free of criminal activity that threatens or compromises the ecological health and integrity of protected natural and cultural resources and/or disrupts an atmosphere conducive to public safety and enjoyment.

RM-9 applies to all commissioned employees except the U.S. Park Police, who are covered by General Orders. Commissioned employees perform resource stewardship, education, and visitor use management activities, including law enforcement. Along with education and resource management, law enforcement is an important tool in protecting the National Park System, its resources, and those who use it. Commissioned employees provide for tranquil, sustainable use and enjoyment of park resources while simultaneously protecting these resources from all forms of degradation.

The National Park Service's law enforcement program may best be described by the congressional discussion leading to the landmark General Authorities Act. House Report, September 16, 1976 (H.R. 11887) states:

"The Committee intends that the clear and specific enforcement authority contained in this subsection, while necessary for the protection of the Federal employees so involved, will be implemented by the Secretary, to ensure that law enforcement

activities in our National Park System will continue to be viewed as one function of a broad program of visitor and resource protection.”

The NPS adopts this Congressional intent as policy.

NPS Management Policies (chapter 8.6) state that, “The National Park Service will make reasonable efforts to provide for the protection, safety, and security of park visitors, employees, concessionaires, and public and private property and to protect the natural and cultural resources entrusted to its care.”

The objectives of the law enforcement program are 1) the prevention of criminal activities through resource education, public safety efforts, and deterrence, and 2) the detection and investigation of criminal activity and the apprehension and successful prosecution of criminal violators.

Congress has authorized the Secretary of the Interior to designate certain employees of the Department of the Interior as law enforcement officers, with the responsibility to “...maintain law and order and protect persons and property within areas of the National Park System...”(16 U.S.C. 1a-6(b)).

Individuals assigned law enforcement duties must use that authority judiciously. Commissioned employees must appreciate and understand both the spirit and the letter of the law. The NPS requires that its law enforcement personnel meet suitability requirements; satisfy special and continuing training requirements; participate in physically and emotionally demanding activities; carry firearms and other defensive equipment; and make instantaneous decisions pertaining to the appropriate use of varying levels of force - including deadly force - in the performance of their duties. The NPS recognizes that such decisions may result in exposure to both the ranger and the NPS to civil and criminal liability.

In carrying out their law enforcement duties, the NPS requires that its commissioned personnel exercise sound judgment and discretion, striving to maintain the sensitivity called for in achieving the overall goal of professional resource and visitor protection consistent with the NPS mission. Primary efforts should be directed at safeguarding human life and the protection of natural and cultural resources. These are achieved through a preventive enforcement posture that relies first on education and deterrence, then on apprehension and prosecution. Violations will be handled utilizing a reasonable enforcement response.

2. **POLICY**

- 2.1 The Department of the Interior Law Enforcement Handbook (Departmental Manual [DM] 446) prescribes policies and procedures for administering

and implementing the law enforcement programs in the Department of the Interior. DO-9 provides direction on how law enforcement will be accomplished. The policies, directives, procedures and standards in DO-9/RM-9 are to be implemented uniformly throughout the NPS. Regional Directors and Park Superintendents may issue clarifying standards and procedures that are not in conflict with national policy.

Authority and responsibility to manage the law enforcement program flow from the Director to the Regional Director(s), to the Park Superintendent(s). Park Superintendents are responsible and accountable for the management of law enforcement programs within their respective parks. Authority to administer and provide policy oversight of the NPS law enforcement program has been designated to the Law Enforcement Administrator, Law Enforcement and Emergency Services, WASO.

3. **LAW ENFORCEMENT NEEDS ASSESSMENT**

Each park superintendent will prepare a Law Enforcement Needs Assessment that is based on the Visitor Management-Resource Protection Assessment Program (VRAP). VRAP is a computerized program designed to consider all of the elements necessary in making an accurate assessment and determination of personnel requirements for the protection program. The assessment will be updated at least every three years.

The following should also be considered by a park manager when determining law enforcement program needs and in developing a law enforcement needs assessment.

3.1 **Servicewide and Park Specific Statutory and Program Direction**

The laws governing the administration of the National Park System, as well as a park's enabling legislation, provide program direction. Documents such as the general management plan, regional management plan, RM-9, and statement for management provide additional program direction.

3.2 **Elements of the Needs Assessment**

The superintendent employs the results of the assessment as the basis for determining the level and scope of a park's law enforcement program. This assessment is in writing, approximately 10 pages in length, and available for review. A copy of each park's law enforcement needs assessment is retained and available for review in the office of the chief park ranger.

3.2.1 Protection of People

Threats to visitors and residents will be identified and maximum efforts and attention should be devoted to mitigating these threats.

3.2.2 Protection of Resources

Resources should be inventoried and priorities assigned to their protection based on an assessment of their vulnerability.

3.2.3 Protection of Property

The protection of property may be accomplished in a variety of ways, some of which involve a significant commitment of personnel services.

3.2.4 Type of Jurisdiction

The type of jurisdiction exercised by the NPS has a direct bearing on the scope of a park's law enforcement program:

- Under exclusive jurisdiction, law enforcement activities and investigations must be conducted by the United States. The State has no legal obligation or authority to enforce criminal law in the park.
- Partial legislative jurisdiction is very similar to exclusive jurisdiction, except that the State has reserved the right to exercise certain authority, such as the right to tax or to sell fishing licenses.
- Under concurrent jurisdiction, the NPS and the State jointly exercise law enforcement authority.
- Under proprietary jurisdiction, the NPS has the authority to enforce Federal criminal laws and regulations on the Federal land within the park and the State has the legal obligation and authority to enforce State criminal law in the park.

3.2.5 Cooperative Assistance

Qualified law enforcement assistance may be used to supplement, but not replace, capabilities in a park. Conversely, mutual aid commitments outside the park may place increased demands on a park's law enforcement program.

3.2.6 Visitation Patterns and Trends

The numbers of visitors, visitor demographics, average length of stay, length of season, seasonal variations, and visitation trends all greatly affect the amount and type of law enforcement services required.

3.2.7 Public Use

The variety and impact of public use and special events are major influences on the scope of the park's law enforcement program.

3.2.8 Criminal Activity

The frequency, severity, and complexity of criminal activity and other law enforcement incidents and the duration of individual incidents are significant elements to be considered in determining a park's law enforcement workload. Decisions as to the level of deterrence and response desired will significantly impact overall program costs.

3.2.9 Access and Circulation Patterns

Access and circulation patterns and transportation methods all have significant impact on a park's law enforcement program.

3.2.10 Community Expectations

Political, sociological, geographical, and environmental factors influence the scope and profile of the law enforcement program.

3.2.11 Special Needs

One-time or infrequent events and incidents that occur within or adjacent to the park may require selectively increasing law enforcement efforts.

(See Visitor Management-Resource Protection Assessment Program [VRAP])

4. ROLE AND FUNCTIONS**4.1 Departmental Law Enforcement Official**

The designated official in the Office of the Secretary is responsible for promulgation of policy, procedures, standards, coordination and responsibilities within the Department. He/she also coordinates and monitors implementation of all Departmental law enforcement programs through a standardized

inspection program. The Director, Office of Managing Risk and Public Safety (MRPS), is the Departmental Law Enforcement Official. The MRPS will provide advance approval and clearance for candidates selected for bureau or office Law Enforcement Administrators. He/she also serves as the official departmental law enforcement representative when meeting with other departmental level law enforcement representatives. He/she coordinates activities among law enforcement units and monitors the law enforcement programs of each bureau or office for compliance with policies and standards.

The MRPS Law Enforcement and Security Team Leader serves as the Department of the Interior Law Enforcement Administrator.

4.2 **Director**

The Director of the National Park Service establishes and approves Servicewide law enforcement program policies and standards.

4.3 **Regional Director**

Regional Directors are responsible for implementation and management of the law enforcement program for their regions through park superintendents.

4.4 **Park Superintendent**

The Superintendent - has overall responsibility for management of park operations, including management of the law enforcement program. The superintendent exercises control of the law enforcement program through supervision of the chief park ranger/senior law enforcement official. The superintendent has responsibility for ensuring that law enforcement programs are managed in full compliance with directives, policies, and law.

4.5 **Associate Director, Visitor Safety and Resource Protection, WASO**

The Associate Director, Visitor Safety and Resource Protection, acting through the Law Enforcement Administrator, WASO-LEES, has functional authority to administer and provide policy oversight of the NPS law enforcement program and develops policies and standards for the Director's review.

4.6 **Chief, Law Enforcement and Emergency Services, WASO**

The Chief, Law Enforcement and Emergency Services, is responsible for several Servicewide NPS programs. She/he oversees mission oriented policy, procedures, and standards, and provides oversight to Division related programs within the Service.

4.7 Law Enforcement Administrator, Law Enforcement and Emergency Services, WASO

The Law Enforcement Program Manager, WASO-LEES, is the designated Law Enforcement Administrator for the NPS and has authority for all law enforcement policy oversight, developing national law enforcement policies, directives, procedures and standards for approval by the Director, and implementation by the Regional Directors. The Law Enforcement Administrator oversees the entire NPS law enforcement program. The responsibilities of the Law Enforcement Administrator cannot be re-delegated.

4.8 National Law Enforcement Specialist, Law Enforcement and Emergency Services, WASO

The National Law Enforcement Specialist assists in the development of Servicewide law enforcement policies and directives, provides technical expertise and performs other administrative duties related to the NPS law enforcement program.

4.9 Regional Chief Ranger/Senior Law Enforcement Officer

As the Region's Senior Law Enforcement Official, this commissioned supervisory park ranger ensures that law enforcement operational activities are uniformly implemented in compliance with directives, policies and law. He/she is trained and experienced in the supervision of law enforcement programs. This official is thoroughly knowledgeable of directives, laws, standards and practices that govern applicable Federal law enforcement programs.

4.10 Regional Law Enforcement Specialist

Under the supervision of the Regional Chief Ranger, the Law Enforcement Specialist assists in the coordination and review of the law enforcement program within the region.

4.11 Chief Park Ranger/Senior Law Enforcement Officer

As the Superintendent's senior law enforcement officer, he/she ensures that law enforcement operational activities are in compliance with directives, policies and law. He/she is trained and experienced in the supervision of law enforcement programs. This commissioned employee is thoroughly knowledgeable of directives, laws, standards and practices that govern applicable Federal law enforcement programs.

4.12 Park Ranger (GS-025)

Commissioned park rangers perform law enforcement as well as resource stewardship, education and visitor use management. These positions are frontline field “law enforcement officers” as defined in DM446. Commissioned rangers provide for tranquil, sustainable use and enjoyment of park resources while simultaneously protecting these resources from all forms of degradation.

4.13 Special Agent (GS-1811)

A Type I (see Chapter 1-2) commissioned employee who has completed at least three years with the NPS at the full-performance level (GS-9) and who is assigned primarily to duties that emphasize the investigation of crimes. Special agents are responsible for conducting/coordinating complex criminal investigations, sensitive internal investigations and conducting/coordinating other specialized law enforcement functions in parks, regions and Servicewide, as well as in assistance to other agencies.

4.14 Jailer (GS-007)

Individuals in the 007 personnel classification series have primary responsibility for care and security of prisoners, transport of prisoners, bailiff functions in court, and other duties pertaining to detention and custody of prisoners.

5. KEY DEFINITIONS**5.1 Law Enforcement**

“Law enforcement” is the means by which government seeks to ensure compliance with, compels obedience to, or identifies and apprehends individuals who violate the laws and regulations enacted for the protection of life, resources, property, public peace, and societal well-being.

5.2 Law Enforcement Program

The National Park Service’s program provides law enforcement in a consistent, efficient, and effective manner to both serve the public and protect resources. The program is directed toward the preservation of public order, safety, education, protection of resources, and tranquility.

5.3 Defensive Equipment

Commissioned employees require certain equipment as tools of their profession, such as service firearms, handcuffs, batons, defensive chemical agents, radios, soft-body armor, helmets and a distinctive uniform.

5.4 Park

As used in RM-9, this term applies to all units of the National Park System, including parks, monuments, recreation areas, lakeshores, historic sites, etc.

5.5 “6c”

Throughout this document, the term “6c” refers to either a CSRS or FERS (special) enhanced annuity retirement system for law enforcement officers, established pursuant to the provisions of 5 U.S.C. 8336(c) and 5 U.S.C. 8412(d) and (e); the regulations for which are found beginning at 5 CFR 831.901 (CSRS) and 5 CFR 842.801 (FERS). Positions that carry this coverage are “6c-designated,” while individuals participating in this retirement system are “6c-covered.”

CHAPTER 1-2 - LAW ENFORCEMENT AUTHORITY

1. Authority
 2. Commissioned Rangers
 3. Application of Authority
 4. Non-Commissioned Employees
-

1. **AUTHORITY**

1.1 **Source of Authority**

The General Authorities Act (16 U.S.C. 1a-6) states that “the Secretary of Interior is authorized to designate, pursuant to standards prescribed in regulations by the Secretary, certain officers or employees of the Department of Interior who shall maintain law and order and protect persons and property within areas of the National Park System.” Authority for the designation of officers has further been delegated to the NPS by the Secretary in accordance with DM 205, and, in turn, to the Law Enforcement Administrator, WASO-LEES.

1.2 **Intent of Authorities Act**

In passing the 1976 amendments to the General Authorities Act, Congress provided the National Park Service “...with a single clear mandate authorizing designated employees performing law enforcement functions within the National Park System to bear firearms; enforce all Federal laws including serious criminal violations as well as misdemeanors applying specifically to parks; execute process; and investigate offenses...” The Congressional Record further clarifies that the General Authorities Act “...is intended to eliminate possible uncertainties relating to law enforcement activities in the National Park System [by granting authority] consistent with the authority exercised by other Federal personnel having law enforcement responsibilities, such as agents of the Federal Bureau of Investigation and United States Marshals, and specifically would not restrict their investigative jurisdictions.”

Congress also directed “that the clear and specific enforcement authority ... while necessary for the protection of [commissioned NPS] employees, will be implemented ... to ensure that law enforcement activities in our National Park System will be continued to be viewed as a function of a broad program of visitor and resource protection. Law enforcement duties should be a function of the National Park Ranger, along with a diversity of other protection concerns. National Park Rangers should maintain the appearance of ... representatives of a people-serving agency, and not as members of an

organization whose only function is law enforcement.” H.R. Rep. No. 1569, 94th Cong., 2nd Sess. at 9, (1976).

1.3 Scope of Authority

1.3.1 16 U.S.C. 1a-6(b)

The General Authorities Act (16 U.S.C. 1a-6(b)) states that “a person designated as a law enforcement employee by the Secretary of the Interior” may:

- “Carry firearms and make arrests without warrant for any offense against the United States committed in his presence, or for any felony cognizable under the laws of the United States if he has reasonable grounds to believe that the person to be arrested has committed or is committing such felony, provided such arrests occur within that system or the person to be arrested is fleeing there from to avoid arrest.”
- “Execute any warrant or other process issued by a court or officer of competent jurisdiction for the enforcement of the provisions of any Federal law or regulation issued pursuant to law arising out of an offense committed in that system, or where the person subject to the warrant or process is in that system in connection with any Federal offense.”
- “Conduct investigations of offenses against the United States committed in that system in the absence of investigation thereof by any other Federal law enforcement agency having investigative jurisdiction over the offense committed or with the concurrence of such other agency.”

1.3.2 16 U.S.C. 1a-6(c)

Elsewhere in the General Authorities Act (16 U.S.C. 1a-6(b)), the Secretary of the Interior (through his/her designated employees) is authorized to:

- “Designate officers and employees of any other Federal agency or law enforcement personnel of any State or political subdivision thereof, when deemed economical and in the public interest, and with the concurrence of that agency or that State or subdivision, to act as special policemen in areas of the National Park System when supplemental law enforcement personnel may be needed, and to exercise the powers and authority (delegated to rangers)...”
- “Cooperate, within the National Park System, with any State or political subdivision thereof in the enforcement of the laws or ordinances of that State or subdivision.”

- “Provide limited reimbursement, to a State or its political subdivision...where the State has ceded concurrent legislative jurisdiction over the affected area of the system, for expenditures incurred...”
- “The authorities provided by this subsection shall supplement the law enforcement responsibilities of the National Park Service, and shall not authorize the delegation of law enforcement responsibilities of the agency to State and local governments.”

2. COMMISSIONED EMPLOYEES

Only commissioned employees may perform law enforcement duties. The two types of commissions are the Type I (full authority) law enforcement commission and the Type II law enforcement commission.

2.1 Type I Law Enforcement Commissions

Type I commissions are held only by permanent NPS law enforcement personnel whose primary field, supervisory, administrative or management duties are the investigation, apprehension, and detention of individuals suspected or convicted of violating the criminal laws of the United States. These positions are normally covered under the enhanced law enforcement retirement provisions of 5 U.S.C. 8336(c) or 5 U.S.C. 8412 (d). These personnel are empowered with full law enforcement authorities, as specified in Title 16 U.S.C. 1a-6 and 1b.

2.2 Type II Law Enforcement Commissions

2.2.1 Authorized Use

Type II commissions are issued to:

- Seasonals - All seasonal law enforcement rangers.
- Permanents - They may be issued on a limited basis, based upon a decision by the Regional Director and upon concurrence of the Law Enforcement Administrator, WASO-LEES, to those permanent employees whose duties are not primarily law enforcement, but where justification for such designation of authority exists and adequate competencies can be demonstrated by the employee. The Superintendent must certify that park staffing and geographic considerations make it infeasible to meet park law enforcement needs through any other redistribution of duties. This verification must be supported by a completed park law enforcement needs assessment. Permanent employees with Type II commissions will meet all commissioning requirements as for a Type I commission.

2.2.2 Authorities and Responsibilities

The authorities and responsibilities of individuals issued Type II law enforcement commissions are limited. Seasonals and other personnel with Type II authorities should not be assigned full performance law enforcement duties. In this capacity, persons issued Type II commissions may:

- Carry and use firearms in the performance of duties.
- Carry firearms when off-duty 'within the park' to which they are assigned. (See Chapter 6-2, Firearms).
- Provide initial response to both misdemeanor and felony incidents. Initial response includes arrest, where appropriate.
- Independently conduct complete investigations into misdemeanor violations after initial incident review by personnel with Type I commissions or a prosecuting attorney.
- Assist with investigations into felony violations.
- Assists with the planned execution of arrest and search warrants, and other process, both inside and outside of park boundaries, when under the on-scene direction of a Type I commissioned employee.

2.2.3 Restrictions - Type II

Type II commissioned personnel are subject to the following limitations:

- They may not independently:
 - Serve felony warrants as part of pre-planned operations (e.g. raids). This does not preclude service of arrest warrants incidental to other law enforcement contacts.
 - Conduct felony investigations
 - Investigate fatalities
 - They may not be deputized by other law enforcement organizations or entities unless specifically authorized by the deputizing agency within the MOU. If Deputized, Type II commissioned employees cannot exceed the authority vested upon Type II commissions.

- They may not independently act as prosecuting officers or agents.
- They may not be assigned to high risk assignments outside of their park area.
- They may not be assigned law enforcement program management responsibilities.
- Type II authority normally does not qualify employees for enhanced annuity law enforcement retirement benefits. (6c)

3. APPLICATION OF AUTHORITY

3.1 On Duty Status

When in duty status, commissioned employees have an obligation to exercise their full authorities by taking affirmative and definitive action in response to violations of criminal law or NPS regulations and other situations that involve serious threats to public safety or park resources.

3.2. Off Duty Status

When in non-duty status, commissioned employees within their jurisdiction may still exercise their law enforcement authority. If such need arises, judgment and discretion must be employed in formulating a response. Each individual situation encountered must be critically assessed for safety and other factors that might place limitations on response options (e.g. hazards created by lack of resources normally available to on-duty personnel, seriousness of the incident/violation, etc.).

4. NON-COMMISSIONED EMPLOYEES

Non-commissioned employees have no law enforcement authority and will not be assigned to enforcement duties. All non-commissioned employees should be trained and encouraged to observe, recognize and record illegal activities. Their observations should then be brought to the attention of commissioned employees for appropriate action. Non-commissioned technical or scientific specialists who provide technical investigative support, and park managers who review law enforcement activities, will be subject to an appropriate background investigation.

CHAPTER 1-3 - ETHICS AND CONDUCT

1. Policy
 2. Principles
 3. Goals
 4. Law Enforcement Standards
-

1. **POLICY**

Commissioned NPS employees are required to adhere to the Departmental law enforcement code of conduct and additional standards for ethics and conduct described in this section. These commissioned employees are Federal employees and must adhere to the regulations and rules that apply to all Federal employees. However, due to the nature of their duties and responsibilities, it is deemed necessary to provide more specific requirements in directing their conduct.

2. **PRINCIPLES**

2.1 **Objectivity**

All actions taken by commissioned employees will be directed toward accomplishing the mission of the NPS. Enforcement of the law is one method to achieve this goal, but it is not a goal unto itself. Commissioned employees must appreciate and understand both the spirit and letter of the law.

2.2 **Adaptability**

Law enforcement operations within the NPS offer as many unique assignments as there are areas within the system. It is essential that every commissioned employee develop the confidence and flexibility necessary to adjust to the different attitudes and procedures that exist from area to area. They should be able to cultivate the support and cooperation of the public in the Service's operations. Citizen approval is essential to an effective program.

2.3 **Integrity**

Public respect is essential to any law enforcement activity. In order to earn this respect, the commissioned employee must enforce the law impartially. The employee's private life should be free from scandal and suspicion that would result in public criticism.

2.4 **Versatility**

NPS commissioned employees are much more than just enforcers of the law. They are protectors of park resources and the public welfare. They must possess the ability to perform all other protection duties and they must be adept in all the facets of visitor use management and resource protection required by their current assignment.

2.5 **Compatibility**

The role of the commissioned employee is just one of numerous employee roles, all directed toward accomplishing the same mission. They must have the capacity to understand the purposes and functions of other NPS activities and must be able to work in concert with others in the pursuit of common goals.

3. **GOALS**

The NPS will strive to ensure that its law enforcement programs utilize appropriate contemporary techniques and approaches to crime prevention through resource and public safety education efforts and in conjunction with other traditional active and reactive enforcement methods.

4. **LAW ENFORCEMENT STANDARDS**

4.1 **Conduct**

4.1.1 **Principle**

Because of the nature of their duties and responsibilities and the special public trust they bear, law enforcement personnel are subject to close scrutiny and are held to a high standard of conduct.

4.1.2 **Rules of Conduct**

All law enforcement personnel must:

- Comply with the provisions pertaining to ethics, conduct and other behavior found in the Departmental Manual sections on conduct and discipline (DM 446, Sections 2.6 and 2.7.)
- Maintain decorum, command of temper, and exercise patience and discretion at all times. Inappropriate, harsh, violent, profane, or insolent language will not be used. He/she must conduct himself/herself in a professional manner at all times.

- Avoid regular or continuous association with persons whom they know, or should know, are under criminal investigation or indictment, or who have reputations for felonious or criminal behavior, except as required by the performance of official duties, or where unavoidable due to family relationships.
- Not assault, resist, oppose, impede, intimidate, or interfere with any other law enforcement personnel while engaged in or because of the performance of official duties, without justifiable and excusable cause.
- Not interfere with the court cases of other law enforcement personnel without legal cause.
- Not use any force greater than necessary to accomplish the mission of the Service.

Supervisors will not give, and law enforcement personnel will not comply with, orders they know to be in violation of criminal laws. Where question or dispute exists over such an order, both the supervisor and subordinate will direct the matter to the next level of supervision for resolution.

4.2 **ETHICS**

4.2.1 **Endorsement**

The law enforcement code of ethics will be signed by each commissioned employee and become part of his/her official commission folder in accordance with the chapter in this manual on commission procedures.

4.2.2 **Code of Ethics**

- I will faithfully abide by all laws, rules, regulations, and policies governing the performance of my duties and I will commit no act that violates these laws or regulations, or the spirit or intent of such laws and regulations while on or off duty.
- In my personal and official activities, I will never knowingly violate any local, State, or Federal law or regulation, recognizing that I hold a unique position of public trust that carries an inherent personal commitment to uphold laws and the integrity of my profession. For these reasons, I understand that this code places special demands on me to preserve the confidence of the public, my peers, my supervisors, and society in general.
- I will not knowingly commit any act in the conduct of official business or in my personal life that subjects the Department of the Interior or the NPS to public censure or adverse criticism.

- While a commissioned employee, I will neither accept outside employment nor make any display representative of the Department or the NPS that will in any way conflict with the law enforcement interests or jeopardize the activities or mission of the Department or the NPS, or give the appearance of conflict. I will obtain written waiver or authorization from the ethics officer before engaging in any outside employment. I will also comply with the Departmental rules and regulations regarding employee conduct.
- As a commissioned employee of the NPS, I will conduct all investigations and law enforcement functions assigned to me impartially and thoroughly, and report the results thereof fully, objectively, and with accuracy.
- In the investigative process, I will be judicious at all times and I will release information pertaining to my official duties, orally or in writing, only in accordance with the law and established policy.
- In connection with my official duties, I will accept no gift, gratuity, entertainment, or loan except as provided by Departmental regulations. I will not accept favored treatment of any kind, from anyone on my own behalf or on behalf of any other person, recognizing that acceptance may result in a conflict or give the appearance of a conflict with my official duties or hinder my effectiveness as a commissioned employee.
- I will abide by all rules, regulations, and policies of the Department and the NPS, including those relating to health, safety, and technical requirements of my position.
- I will not use any force greater than necessary to accomplish the mission of the Department.
- I understand this Code of Conduct is in addition to requirements imposed and applicable to all Department of the Interior employees as cited in Department regulations governing responsibilities and conduct of employees (43 CFR 20), and that a violation of this Code or provisions of these regulations may be cause for disciplinary action or removal from the Department.

4.3 OATH OF OFFICE

4.3.1 Administration

A Federal magistrate, judge or other official with statutory authority to administer oaths will administer the oath of office.

4.3.2 **Text**

The following text shall be used: "I do solemnly swear (or affirm) that I will support and defend the Constitution of the United States against all enemies, foreign and domestic; that I will bear true faith and allegiance to the same; that I take this obligation freely, without any mental reservation or purpose of evasion; and that I will well and faithfully discharge the duties of the office on which I am about to enter. (So help me God)."

4.4 **VIOLATIONS OF STANDARDS**

4.4.1 **Reporting**

- Whenever a commissioned employee observes any action by another commissioned employee that may constitute misconduct, such activity will be reported to the employee's supervisor.
- If a commissioned employee feels that his/her performance of duty or appropriate presentation of a court case has been interfered with by another in violation of the provisions of this chapter, the matter will be reported to a supervisor.
- Whenever a commissioned employee physically interferes in the actions of another commissioned employee, or an officer of another organization, he/she will, as soon as possible, notify his/her immediate supervisor of the incident and submit a memorandum documenting the incident.
- All administrative complaints alleging interference with commissioned employee's actions or court case will contain only the facts and circumstances of the incident and will not contain any determination of misconduct. Such reports will be submitted following NPS policies and procedures for administrative complaints.
- Nothing in this section will be construed to prevent or hinder the legitimate function, duties, responsibility, and relationships of supervisors and subordinates.

CHAPTER 1-4 - JURISDICTION

1. Introduction
 2. Definitions
 3. General
 4. Elements of Proprietary and Concurrent Jurisdiction
 5. Title 36 Code of Federal Regulations
 6. Jurisdictional Compendium
-

1. INTRODUCTION

When Congress passed the General Authorities Act in 1976, it recognized that the National Park Service needed new administrative authority to meet the mandates of the 1916 Organic Act. This law represented an effort to bring the 1916 Organic Act into line with current operational realities. Increased visitor use, changes in the types of uses, and new conservation concepts and techniques all combined to indicate that more appropriate administrative mechanisms were needed if unit employees were to provide effective protection to unit resources, property, and unit visitors.

The purpose of this section is to guide the administration of NPS law enforcement programs as they relate to the jurisdictional status of the park area.

2. DEFINITIONS

- 2.1 The following definitions apply to this and other chapters of this manual.

2.1.1 Authority

The lawful grant of specific powers.

2.1.2 Jurisdiction

The term “jurisdiction” defines the sphere of authority and outlines the territorial limits within which any particular authority may be exercised. Units are concerned with the administrative enforcement and judicial and investigative jurisdiction pertaining to both civil and criminal matters, or the authority to make, declare, enforce, and interpret law.

2.1.3 Legislative Jurisdiction

The authority of a sovereign to make and enforce laws of general applicability.

3. GENERAL

3.1 Jurisdictional Status

3.1.1 Responsibilities of NPS

The ability of the United States to accept responsibility for law enforcement activities occurring on Federal lands or within park boundaries is directly related to the jurisdictional status of that land.

3.1.2 Criteria

Law enforcement authority on Federal land is directly related to:

- The authority bestowed by Congress.
- The laws applicable to an area.
- The type of legislative jurisdiction exercised by the Federal government.

3.2 TYPES OF JURISDICTION

3.2.1 Exclusive Legislative Jurisdiction

The Federal government possesses all the authority of the State, subject only to the right of the State to serve criminal and civil process for actions occurring outside the unit. Law enforcement must be provided by the United States since State law may not be enforced by a State officer.

3.2.2 Partial Legislative Jurisdiction

This type of jurisdiction is very similar to exclusive jurisdiction, except that the State has reserved the right to exercise certain authority, such as the right to tax or to sell fishing licenses.

3.2.3 Concurrent Legislative Jurisdiction

The United States and the States jointly hold and exercise all rights accorded a sovereign, with the broad qualification that such authority is held concurrently. The United States, however, has the superior right under the supremacy clause of the Constitution to carry out Federal functions unimpeded by State regulation.

3.2.4 **Proprietary Jurisdiction**

The United States has no legislative jurisdiction or measure of the State's authority over Federal land, but exercises all the rights of a property owner. The United States, however, has certain other constitutional powers that a private individual does not hold. Congress has delegated a measure of that constitutional authority to NPS to make and enforce regulations (36 CFR Chapter 1) in all NPS areas (see 16 U.S.C. §§ 1a-2(h), 1c and 3). A State may exercise its legislative jurisdiction (police power) over the acts of private persons in park areas to the same extent as on privately owned lands. The State may exercise its full civil and criminal jurisdiction over private activities on Federal lands held under proprietary status. The State may not impose its regulatory power directly upon the United States without specific congressional consent, nor may it tax Federal land. Neither may the State regulate in the Federal area in any way that might directly interfere with the performance of a United States function, law or regulation.

Insofar as possible, NPS will seek to acquire concurrent legislative jurisdiction for all units of the National Park System (16 U.S.C. 1a-3).

4. **ELEMENTS OF PROPRIETARY AND CONCURRENT JURISDICTION**

4.1 **Proprietary Jurisdiction**

4.1.1 **NPS Regulations and Certain Federal Laws**

Under proprietary jurisdiction, NPS rules and regulations and certain Federal statutory laws must be enforced by commissioned employees. Federal laws, such as destruction of government property, assault on a Federal officer, and Federal drug, firearms, finance and environmental laws describe crimes against the United States and are offenses wherever they are committed.

4.1.2 **Criminal Statutes**

Federal criminal statutes that define crimes such as murder, assault, maiming, rape, robbery, and theft do not apply to Federal land unless it is held under exclusive or concurrent legislative jurisdiction. Consequently, in areas of proprietary jurisdiction, only individuals delegated law enforcement authority by the State (or any of its political subdivisions) have authority to enforce State criminal statutes that address such crimes. The major disadvantages of proprietary jurisdiction are that commissioned employees: (1) cannot enforce most laws pertaining to crimes against persons found in the U.S. Code because Congress has restricted the use of these statutes to areas of exclusive and concurrent jurisdiction, and (2) cannot use a section of the U.S. Code commonly called the Assimilated Crimes Act (18 U.S.C. 13). This law makes

acts or omissions punishable under State law also punishable under Federal law where there is no applicable Federal statute to cover an offense. Laws enacted by a State would become Federal law within the park and could be tried in the Federal court system. This statute may be used by commissioned employees only in areas of exclusive or concurrent legislative jurisdiction.

4.1.3 **Felonies**

In a park area with proprietary jurisdiction, the burden of most felony investigations, arrests and prosecutions (with very few exceptions) rests with the State.

4.2 **CONCURRENT JURISDICTION**

4.2.1 **Objective**

The desired objective of concurrent jurisdiction is to establish a partnership between the United States and a State or local government in the administration and management of Federal lands.

4.2.2 **Principles**

The following principles generally apply to areas of concurrent legislative jurisdiction:

- The United States and a State jointly hold and exercise all the rights accorded a sovereign, with the broad qualification that such authority is held concurrently. Both State and Federal criminal codes apply to Federal lands and both State and Federal officials may enforce their respective codes.
- The State and the Federal governments each have the right to legislate with respect to such land and persons residing or present on it. Federal interests are protected by the supremacy clause of the Constitution.
- Cession of concurrent jurisdiction in no way limits the right of the State to exercise its jurisdiction within any unit of the National Park System. It allows the NPS to enforce additional Federal criminal statutes and also to assimilate State law under Title 18 U.S.C. 13, when no applicable Federal law or regulation exists. The result allows for more efficient conduct of both State and Federal law enforcement functions within the parks.

4.2.3 **Benefits**

There are several advantages of concurrent jurisdiction to the Federal government and the states.

- Acts and omissions punishable under State law are likewise punishable under Federal law (Title 18 U.S.C. sections 7 and 13) where no applicable Federal law exists.
- Local, State, and county courts do not have to bear the cost of trials unilaterally.
- The Federal government may use the U.S. Marshals Service to return a person for whom a Federal warrant has been issued or for those who have eluded bail. There are no extradition costs or paperwork for the State or county for a person returned to stand trial in Federal court.
- Subpoena costs are borne by the Federal government when the case is taken to Federal court by the National Park Service. The state or county is not required to bear unilaterally the expense of returning witnesses from out of State. Witnesses can also be subpoenaed from anywhere within the United States.
- Concurrent jurisdiction does not affect the status of either the State's or the NPS's traditional legal prerogatives, responsibilities, and functions within the parks.

5. **TITLE 36 CODE OF FEDERAL REGULATIONS**

5.1 **Applicability**

Regulations contained in 36 CFR Chapter 1 apply to all persons entering, using, visiting or otherwise within:

- The boundaries of Federally owned lands and waters administered by the NPS;
- The boundaries of lands and waters administered by the NPS for public-use purposes pursuant to the terms of a written instrument;
- Waters subject to the jurisdiction of the United States located within the boundaries of the National Park System, including navigable waters and areas within their ordinary reach (up to the mean high water line in places subject to the ebb and flow of the tide and up to the ordinary high water mark in other places) and without regard to the ownership of submerged lands, tidelands or lowlands;

- Other lands and waters over which the United States holds a less-than-fee interests, to the extent necessary to fulfill the purpose of the NPS administered interest and compatible with the non-Federal interest.

Further clarification can be found in 36 CFR 1.2 and 1.4, and in certain other 36 CFR sections that are applicable to non-federally owned lands located within NPS boundaries that are under the legislative jurisdiction of the United States (see e.g., § 2.2(g)) and in Volume 61 Federal Register, pages 35133-37, July 5, 1996. (See also 36 CFR Parts 6, 7, 9, 12 and 13).

5.2 **Jurisdiction Over Non-Federal Lands**

Because of differences in terminology used in individual State statutes ceding legislative jurisdiction to the United States, unit staffs should consult with the field solicitor for clarification of the extent of Federal jurisdiction exercised over non-Federal lands. Further, no enforcement of less-than-fee interest should be initiated unless concurred with by the field solicitor and the U.S. Attorney's Office.

6. **JURISDICTIONAL COMPENDIUM**

Each park must compile a jurisdictional compendium (not to be confused with the Superintendent's Compendium) that lists and explains applicable State and local statutes, memorandums of understanding, and related local or regional issues that impact upon law enforcement authority. Each commissioned employee assigned or detailed to a park unit must be provided with a copy of this compendium for review.

CHAPTER 1-5 - COOPERATION WITH OTHER LAW ENFORCEMENT AGENCIES

1. Introduction
 2. Policy
 3. Development of Written Agreements with Other Enforcement Agencies
 4. Appointment of NPS Personnel by Other Enforcement Agencies
 5. Special NPS Police Deputations
-

1. INTRODUCTION

Title 16 U.S.C. authorizes the law enforcement cooperation with Federal, State and local agencies, as follows:

- 1.1 Within the National Park System, the General Authorities Act, **16 U.S.C. 1a-6(c)**, authorizes the Secretary of the Interior to:

- (1) designate officers and employees of any other Federal agency or law enforcement personnel of any State or political subdivision thereof, when deemed economical and in the public interest, and with the concurrence of that agency or that State or subdivision, to act as special policemen in areas of the National Park System when supplemental law enforcement personnel may be needed, and to exercise the powers and authorities (delegated to National Park Service Rangers and U.S. Park Police Officers...);
- (2) cooperate, within the National Park System, with any State or political subdivision thereof in the enforcement of the laws or ordinances of that State or subdivision; and
- (3) provide limited reimbursement, to a State or its political subdivisions, in accordance with such regulations as he may prescribe, where the State has ceded concurrent legislative jurisdiction over the affected area of the system, for expenditures incurred in connection with its activities within that system which were rendered pursuant to paragraph (1) of this subsection.
- (4) the authorities provided by this subsection shall supplement the law enforcement responsibilities of the National Park Service, and shall not authorize

the delegation of law enforcement responsibilities of the agency to State and local governments.

- 1.2 Outside the National Park System, **16 U.S.C.1b(1)** provides that in order to facilitate the administration of the National Park System, the Secretary of the Interior is authorized to carry out the following activities, and he may use applicable appropriations for the aforesaid system for the following purposes:

➤ Emergency assistance: Rendering of emergency rescue, fire fighting, and cooperative assistance to nearby law enforcement and fire prevention agencies and for related purposes outside of the National Park System.

2. **POLICY**

- 2.1 Inside park boundaries the enforcement of Federal law and NPS regulations, to the extent practical, will be carried out by NPS law enforcement personnel. The NPS is authorized to appoint another agency's personnel as special police when such actions will benefit the administration of a park area. Special police appointments (deputations) are authorized by the General Authorities Act as a management tool for obtaining assistance from other agencies and will be issued in accordance with the provisions of that act. Deputations will be issued only for the purpose of obtaining supplemental law enforcement assistance during emergencies or special events. All such appointments must be supported by a written agreement with the other agency at the park or national level, except when there is insufficient time because of an emergency law enforcement situation.
- 2.2 Outside park boundaries, the enforcement of State law under 16 U.S.C. 1b(1) shall occur only if the NPS has first determined that such actions will facilitate the administration of the park or is a management tool for obtaining mutual assistance from other agencies.

The extent and scope of the law enforcement ?emergency assistance provided by the NPS under 16 U.S.C. 1b(1) is established by this document and will be stated in agreements that are developed with nearby law enforcement agencies that may be Federal, State, municipal or tribal. It has been the NPS's long-standing interpretation of 1b(1) that such NPS law enforcement emergency assistance generally stems from some sort an unexpected occurrence that requires immediate action and may include one or more of the following:

1. Emergency responses such as life or death incidents, serious injury/fatality accident/incident scenes, crime scenes involving the protection of human life, officer in trouble, threat(s) to health or safety of the public.

2. Emergency or law enforcement incidents directly affecting visitor safety or resource protection.
3. Probable cause felonies and felonies committed in the presence and observed by commissioned employees.
4. Misdemeanors committed in the presence of commissioned employees that present an immediate threat to the health and safety of the public.

While 16 U.S.C. 1b(1) authorizes the NPS to provide law enforcement emergency assistance to localities outside park areas, the statute itself does not confer arrest authority to NPS personnel to act outside park areas. Congress cannot provide the authority to enforce State laws; only the State can confer such authority on NPS personnel.

As such, outside park boundaries State arrest authority is first needed before NPS personnel may enforce State law or engage in related stops or Terry stops, searches, detentions (no matter how brief or whether the suspect is to be “turned over” to State law enforcement personnel), or seize persons or property. Such State arrest authority is derived from State law, which can take the form of deputation, citizen arrest authority or some type of peace officer status. The exercise of arrest authority for a law enforcement emergency is distinguishable from providing emergency assistance. Simply providing roadside assistance, traffic control, or similar measures at an accident or event does not require State arrest authority.

If State law confers the necessary State arrest authority, the NPS must also have a general agreement with the locality that defines the terms, conditions, cites the State arrest authority, details the extent and scope of the law enforcement “emergency assistance,” and other responsibilities of the parties. In the event the locality is unable to enter into a general agreement, the NPS must obtain the locality’s written confirmation that it understands the scope of emergency law enforcement assistance that the NPS may provide outside park boundaries. This NPS document shall (1) cite the State arrest authority and (2) detail the scope of the law enforcement action the NPS personnel will take outside park areas.

It is important that NPS personnel have the necessary State arrest authority as well as document with the locality the scope and extent of their duties. This will confirm that NPS officers who act outside park areas are properly acting within the scope of their Federal employment, are under the supervision of NPS managers, will reduce the possibility of liability, and ensure the successful prosecution of State law violations in State court. This information will be contained in the park’s jurisdictional compendium.

Additionally, another Federal agency, or a bona-fide Tribal law enforcement agency may confer authority on NPS commissioned employees to enforce laws/regulations under their jurisdiction.

Finally, 16 U.S.C. 1b(1) does not normally apply to NPS multi-jurisdictional investigative park resource/protection Task Forces. Such Task Forces are based on other statutory authorities, such as 16 U.S.C. 661, and have included the Shenandoah National Park-Virginia Dept. of Game and Inland Fisheries, ATF's Firearms Trafficking Task Force, U.S. Marshal's "Operation Gunsmoke" and the DEA Washington Drug Task Force. Such Task Force MOUs, which may not be substituted for law enforcement emergency assistance to localities under 1b(1), must be approved by the Solicitor's Office and contain the requisite arrest authority if NPS officers are to arrest, detain, seize or search outside of park boundaries.

2.3 The Federal Law Enforcement Officers' Good Samaritan Act of 1998 does provide important but limited liability protection when NPS officers are involved in three specific situations which occur regardless of jurisdiction, regardless whether inside or outside park boundaries. Found at Public Law 105-277, Title VI, §27, the Act provides that a Federal "law enforcement officer" [which includes permanent commissioned employees in 6c covered positions and Park Police officers] shall be construed as acting within the scope of his or her employment for common law tort liability purposes, if the officer takes reasonable action, including the use of force, to:

- protect an individual in the presence of the officer from a crime of violence;
- provide immediate assistance to an individual who has suffered or is threatened with bodily harm; or
- prevent the escape of any individual who the officer reasonably believes to have committed in the presence of the officer a crime of violence.

While the Good Samaritan Act does not afford protection against a NPS officer sued for a constitutional tort, it does make clear that the officer was acting within the scope of his or her employment. Finally, the Act does not expand the law enforcement authority or jurisdiction of the NPS officer but only addresses his or her potential liability.

3. **DEVELOPMENT OF WRITTEN AGREEMENTS WITH OTHER LAW ENFORCEMENT AGENCIES**

3.1 **Format and Policy**

A general agreement (GA) will be used for agreements with other agencies. A GA defines the terms, conditions, and responsibilities of the signatory parties, with the objective of achieving mutual benefits. All agreements must be prepared and reported in accordance with RM-20 (General Agreements).

Whenever practical, law enforcement assistance should be solicited from other DOI agencies in preference to assistance obtained from outside agencies. The existing interagency agreement between all DOI bureaus and offices (as well as the U.S. Forest Service) is in place to facilitate mutual law enforcement assistance within the Department. Additionally, the Department of the Interior also has a Memorandum of Understanding with the U.S. Marshals Service relating to assistance to be provided to Interior agencies in anticipation or response to civil disturbances.

3.2 **Procedures**

The following procedures will be used in developing GAs:

3.2.1 **Mutual Benefits**

Agreements must specify mutual benefits. They should document what each agency is to give and receive under the agreement, even if only to recognize the mission of the other agency.

3.2.2 **Approval**

Agreements at the park level must be reviewed by the Regional Director and the Field Solicitor prior to approval. Agreements on a national level must be reviewed by the Law Enforcement Administrator, WASO-LEES, and the Solicitor's Office, prior to approval by the Associate Director, Park Operations and Education.

3.2.3 **Term**

Agreements will be in effect for a specific period of time, not to exceed five years.

3.2.4 **Scope**

Agreements must identify the circumstances under which authority is vested in NPS employees by other agencies, or in which officers of other agencies receive authority from the NPS. [16 U.S.C. 1a-6(c)(2); 16 U.S.C. 1b(1)]

3.2.5 **Execution**

Agreements must be signed and dated by all parties to the agreement before becoming valid. Local agreements (including those that supplement national agreements) must be signed by the Superintendent of the affected park(s).

3.2.6 **Objectives**

Agreements will acknowledge the Service's primary responsibility for maintaining law and order and protecting persons and property within the geographic boundaries of the affected park through the enforcement of all applicable Federal laws and regulations (including assimilated laws).

3.2.7 **Authority**

All agreements must reflect full compliance with the provisions of the General Authorities Act, including 16 U.S.C. 1a-6(b), 1a-6(c), and 1b, and state that primary law enforcement responsibilities may not be delegated to State or local agencies. Agreements will also cite the authority of an outside agency to enter into an agreement. Because 16 U.S.C. 1b(1) does not confer arrest authority outside park areas to NPS personnel, the agreement will also cite the provisions of the Federal, State or Tribal law that give arrest authority to the NPS personnel.

3.2.8 **Terms of Agreement**

When preparing written agreements, consideration will be given to the following areas of potential conflict or confusion:

- Who is in charge, and when.
- The procedures and channels of communication to be followed to activate responses.
- The agency and job title of the official who has primary contact with the media and the type of incidents for which each agency will assume responsibility in dealing with the media.
- The exchange of investigative reports within policy and legal constraints.

- Adherence to agency policies.
- Reimbursement of expenses.

4. **APPOINTMENT OF NPS PERSONNEL BY OTHER ENFORCEMENT AGENCIES**

4.1 The following procedures will be used when NPS commissioned employees are appointed (deputized) by other agencies.

4.1.1 **Appropriateness**

A law enforcement appointment may be sought from another agency only when such appointment will benefit the administration of a park area.

4.1.2 **Eligibility**

Type I commissioned employees who are in good standing and whose background investigations, training, and qualifications/certifications are in full compliance with the provisions of DO-9 are eligible to receive law enforcement appointments from other agencies.

4.1.3 **Restrictions**

Individuals possessing Type II commissions may not be deputized with authority from other law enforcement organizations or entities unless specifically authorized by the deputizing agency within an MOU between the NPS and the agency. If deputized, Type II commissioned employees cannot exceed the authority vested upon Type II commissions.

4.1.4 **Acknowledgment**

Each commissioned employee who receives an appointment from another agency must sign and date a copy of the written agreement to acknowledge being informed of and understanding the terms of the agreement and the scope of the authority conferred by the appointment.

4.1.5 **Temporary Appointments**

The requirement for a written agreement may be omitted only when there is insufficient time because of a law enforcement emergency. In such cases, commissioned employees may receive appointments not to exceed either 30 days or the term set by the appointing authority, whichever is shorter. No temporary appointment will exceed 60 days without a supporting written agreement.

4.1.6 Limitations

Actions taken by a commissioned employee by virtue of authority vested by another agency must be in accordance with the terms of the agreement. Such actions will, to the extent authorized by law, be considered as within the employee's scope of employment and under the administrative control of the NPS. Because 16 U.S.C. 1b(1) does not confer arrest authority outside park areas to NPS personnel, the agreement will also cite the State law that gives arrest authority to the NPS personnel.

4.1.7 Compensation

Commissioned employees may not personally receive compensation from any agency other than the NPS. Any reimbursement from another agency for services rendered during a mutual aid response, if authorized by law, must be made to the NPS.

4.1.8 Identification

Whenever a commissioned employee exercises authority vested by another agency, the employee must carry identifying credentials from that agency or otherwise be identified in a manner agreed to by the park and the local agency, or as provided by State law.

4.1.9 Direction

Unless otherwise provided for in a written agreement, all commissioned employees who exercise the law enforcement authority vested in them by another agency must follow NPS policies and procedures.

4.1.10 Preeminence of NPS Authority

Whenever practical, a commissioned employee will use the law enforcement authority vested by the NPS before authority vested by another agency.

4.1.11 Reporting

A commissioned employee must report all enforcement actions taken by virtue of authority vested by another agency using the NPS case incident reporting system, in addition to any reports required by the authorizing agency.

4.1.12 Uniforms

Except for purposes of undercover operations, permanently employed commissioned employees will not wear a uniform of any other agency.

5. SPECIAL NPS POLICE DEPUTATIONS

5.1 Types of Deputations

5.1.1 Agency-Wide

To the extent practical, special police deputations will be issued on an individual and case-by-case basis, to supplement NPS law enforcement personnel. However, agency-wide deputations may be made in the following situations:

- The issuance of individual deputations may be highly impractical if the park area is located in an urban setting and the cooperating agencies are State or municipal departments with very large staffs. In such a case, the issuance of individual deputations to all department members would involve an unreasonable administrative burden. In instances when ten or more individual deputations would be required within a single agency to assure the necessary response when assistance is required, the Law Enforcement Administrator, WASO-LEES, may authorize an agency-wide deputation in lieu of individual deputations, but only if supported by an agreement between the NPS and that agency.
- In a law enforcement emergency when there is insufficient time to consummate an agreement with a cooperating agency, the Law Enforcement Administrator, WASO-LEES may authorize a temporary agency-wide deputation not to exceed 30 days or the duration of the emergency, whichever occurs first.

5.1.2 Individual

Except as noted above, the designation of a Federal, State, or local law enforcement officer as special police will be made on an individual basis. A park chief ranger may request individual deputations using a special police deputation form after submitting a list of the individuals to be deputized and all necessary supporting documentation and relevant information, including a copy of the supporting agreement.

5.1.3 Authorizing Official

The Park Superintendent is the authorizing official for all individual special police deputations. The Law Enforcement Administrator, WASO-LEES is the authorizing official for all agency-wide special police deputations.

5.2 Terms and Procedures

5.2.1 Eligibility

Eligibility requirements for special police deputations are as follows:

- Federal officers - Officers must meet their respective agency requirements for training and firearms qualifications.
- State/local officers - State and local officers must meet all applicable State peace officer standards and training requirements and their respective agency firearms qualification requirements.

5.2.2 Conditions for Issuance

Deputations will only be issued when deemed to be economical and in the public interest, and only with the concurrence of the officer's employing agency (16 U.S.C. 1a-6(c)(4))

5.2.3 Written Agreement

A deputation will be issued only pursuant to the terms of an agreement between the NPS and the officer's employing agency. The requirement for a written agreement may be omitted only in a law enforcement emergency in which there is insufficient time to consummate an agreement. In such a case, a temporary deputation may be issued, not to exceed 30 days or the duration of the emergency, whichever occurs first. For purposes of this exception, a special event by itself does not constitute a law enforcement emergency.

5.2.4 Employment Status

Special police deputations do not confer upon its holder status as a Federal employee, except as provided in the General Authorities Act.

5.2.5 Authority

Special police deputations must be issued pursuant to a written agreement, whether issued on an individual or agency-wide basis. Written agreements should clarify the issue of authority to avoid potential conflict or confusion. They should clearly define the limits of the authority conveyed, the circumstances under which the authority may be exercised, and the conditions under which a deputation expires or may be revoked.

5.2.6 Term

Special police deputations are valid for five years. Individual special police designations may be reissued for five calendar year periods thereafter by the Superintendent. Agency-wide special police deputations may be reissued for five calendar year periods thereafter by the Law Enforcement Administrator, WASO-LEES. Prior to expiration, deputations may be revoked in accordance with the provisions of this supporting agreement or at the discretion of the Park Superintendent. If an officer's deputation is revoked, the park chief ranger will provide written notification and explanation to the affected agency and officer.

5.2.7 Uniform

Officers appointed as special police will wear the uniform of their employing agency and will not wear the uniform of the NPS.

5.2.8 Identification

Whenever an officer exercises the authority vested by a special police deputation, the officer will carry the deputation as identification or will provide other identification as specified in the supporting agreement.

5.2.9 Direction

Unless otherwise specified in the supporting agreement, a special police officer will comply with NPS policies and procedures when exercising the authority vested by the deputation.

5.2.10 Reports

Special police will report all actions taken under the authority of the deputation in accordance with NPS procedures and using NPS report forms.

5.2.11 Records

Complete records pertaining to all special police deputations will be maintained in the affected park.

5.2.12 Training Requirements

Only individuals who meet their respective Federal or State training requirements for law enforcement or peace officers are eligible for this designation. Individuals awaiting State training are not eligible.

CHAPTER 2-1 - PUBLIC INFORMATION AND MEDIA RELATIONS

1. Introduction
 2. Policy
 3. Release of Information
 4. Media Relations
-

1. INTRODUCTION

The Freedom of Information Act, 5 U.S.C. 552, and relevant Department of the Interior regulations, 43 CFR 2.13, are based upon a long-standing recognition of the public's right to obtain information about government operations and activities. This right is balanced by limitations contained in the Freedom of Information Act and further restricted by provisions of the Privacy Act, 5 U.S.C. 301, 552, and 552(a), and 43 CFR Part 2, sub-part D.

The purposes of this section are to ensure compliance with laws and policies concerning information release and to establish appropriate procedures concerning relations with representatives of the media.

2. POLICY

The NPS will provide information to the public and the news media in accordance with applicable laws, Departmental policy, and other NPS Director's Orders. The release of information should not be contingent upon the credentials, purpose, relationship, or identification of persons who request the information.

Relationships with media representatives should be based on the right of the public to obtain access to information, the effective discharge of law enforcement responsibilities, and the safety of all persons involved in law enforcement incidents.

3. RELEASE OF INFORMATION**3.1 General Procedures****3.1.1 Clearances**

The Superintendent must ensure that staff members who are responsible for assessing law enforcement information requests, or who otherwise have access to law enforcement records or reports, whether commissioned or not, have successfully undergone an appropriate background investigation. These staff members must familiarize themselves with the regulations codified at 43 CFR Part 2.

3.1.2 **Scope of Requests**

A request for information must be sufficiently specific to identify the particular records sought. If a request is of such a broad nature that filling it would put an unreasonable burden on available staff (e.g., all incident records for a ten year period), the requester should be instructed to refine the scope of the request, if possible, and to make the request in writing to the Superintendent. In most instances, the Superintendent may find it necessary to charge for the services of a document search and the making of copies as provided for in 43 CFR Part 2.

3.1.3 **Restricted Information**

A person who requests information is entitled to see the document and/or receive a copy of the document in which the information is contained. If there is information in the document that is to be withheld, it should be covered over on the original or deleted from the copy. The requester should be informed that a deletion has been made and the reason for the deletion, including a citation of the authority. Where an entire document is not suitable for release, that requester should be so informed.

3.1.4 **Investigative Records**

Disclosure of investigative records compiled for law enforcement purposes is not required by the Freedom of Information Act, but these records may be made available unless such disclosure would:

- Interfere with enforcement proceedings.
- Deprive a person of a right to a fair or an impartial adjudication.
- Constitute an unwarranted invasion of personal privacy.
- Disclose the identity of a confidential source or, in a criminal case, reveal confidential information furnished by a confidential source.
- Disclose investigative techniques or procedures not generally known.
- Endanger the life or physical safety of law enforcement personnel.

3.1.5 **Withholding Information**

To maintain the proper balance between the right of the public to obtain information about Government operations and the need for the NPS to keep certain law enforcement information confidential without acting in an arbitrary or capricious manner, information will be withheld if the information:

- Falls into one of the six categories listed above.
- A sound reason exists for withholding the information beyond the mere meeting of the technical criteria of the category.

3.2 Non-Criminal Information

3.2.1 Sensitive Information

In reviewing information, staff members must make a distinction between non-criminal and criminal actions. In a non-criminal case (e.g., missing person, drowning, fall), information contained in an incident report may be released except:

- The names of deceased or seriously injured persons, until the next-of-kin are notified.
- Grisly details that are not necessary to the story and that do not alter the basic facts of an incident.
- When the possibility of criminal action is still under investigation and information released would hinder the investigation or conflict with other provisions of these directives related to criminal cases.
- The home address or home telephone number of the involved NPS employees, visitors, or other park residents.
- Information from individual personnel files and/or medical records of employees.
- Confidential sources of information.
- Investigative information that goes beyond general incident reporting. If the release of information would expose agency techniques that are not generally known to the public and the disclosure would raise the reasonable possibility of hindering future efforts (e.g., disclosure of patrol schedules), the information will be withheld.
- Requests for information contained in reports of concern to other bureaus or agencies, which must be immediately referred to the Superintendent.
- A requested record obtained by the NPS from a source outside of the government. In such cases, the staff member responsible for processing the request will, when it is administratively feasible to do so, seek the approval of the original source before making a decision on the request.

All information contained in a collision report can be released including names, addresses, and telephone numbers) to any party involved in the collision or their representative. Representatives of insurance companies are considered representatives of parties involved in a collision.

3.3 **CRIMINAL INFORMATION**

3.3.1 **Releasable Information**

The following information pertaining to criminal cases is generally available to the public:

- General complaint records giving the facts of an incident (e.g., date, time, place, circumstances, commissioned employee involved).
- Records of lost, stolen, or missing property.
- Case number, date, and time of arrest.
- Name, date of birth, race, birthplace, occupation, and marital status of person(s) arrested. This information will not be released in cases when the arrested person is a juvenile.
- Location of arrest and nature of charges filed.
- Name of complainant (except victims of sex crimes).
- Name of arresting commissioned employee (except as specified in 3.3.2 below).
- Disposition of case if available.

3.3.2 **Withholding Information**

Information in criminal cases that may be withheld (unless part of a public record or made available by court action) includes:

- Names and other personal information pertaining to the identification of the commissioned employee(s) involved in the shooting or other deadly-force incident or incidents where the commissioned employee and/or subject(s) sustain injury, for at least 72-hours or longer if required for notification of family, etc.
- Home address and home telephone number of an NPS employee.
- Information relating to a subject's previous arrest record.

- Statements, admissions, or confessions made by subjects following arrest.
- Names and addresses of suspects wanted for crimes, unless the assistance of the news media is needed in locating suspects.
- Names, addresses and other identifying information of witnesses.
- Requests for information contained in reports of concern to other bureaus or agencies. These requests will immediately be referred to the Superintendent.
- Information obtained by the NPS from a source outside the agency, unless the source approves the release.
- Data from individual personnel files and/or medical records of employees.
- Names of informants, undercover agents, other confidential sources of information, or other data that could identify them.
- Investigative information that goes beyond general incident reporting, if release of the information would expose agency techniques that are not generally known to the public and the disclosure would raise the reasonable possibility of hindering future efforts.
- Names and addresses of victims of sex crimes.
- Names of deceased or seriously injured until next-of-kin are notified.
- Grisly details that are not necessary to publicize and that do not alter basic facts of the case.
- Information that, if released, could hinder the investigation of a case.
- Information that could endanger the life or physical safety of law enforcement personnel or other park employees.
- Information that could deprive a person of a right to a fair trial or an impartial adjudication.
- The address and telephone number of any living person, except as previously noted.
- The name of a juvenile charged with an offense. Any information concerning the incident that might identify the juvenile, prejudice his/her hearing, reveal any information relating to the proceedings or any record of the proceedings will not be released to anyone other than the judge, counsel for the

juvenile, or counsel for the Government. This section may not apply to traffic violations or when charged as an adult. Check with your prosecuting office (US Attorney/State Attorney).

4. **MEDIA RELATIONS**

4.1 **On-Scene Procedures**

4.1.1 **Access**

At the scene of an incident, legitimate representatives of the news media may be allowed access to areas normally and legally restricted to the general public as long as access does not interfere with law enforcement operations, the apprehension of suspects, or the preservation of evidence. This section does not give the media any rights to enter private property. If the safety of media representatives would be jeopardized, they should be so informed and restricted from the scene. If the safety of NPS employees or the public would be jeopardized by media presence in a hazardous area or situation, justification exists to restrict media representatives from the scene.

On May 24, 1999, the United States Supreme Court unanimously ruled that it is a violation of the Fourth Amendment for law enforcement officers to allow the media to accompany them during the execution of a warrant in a home. The Court found no justification that would allow the media or other third party onto a homeowner's property when they do not aid in the execution of the warrant.

4.1.2 **Contact with Prisoners/Suspects**

A prisoner or suspect will not be posted or stationed for the purpose of photographing or televising by the news media. The news media should not be allowed to interview a prisoner or suspect unless, at the discretion of the senior law enforcement official, such interview facilitates law enforcement actions, and such interview does not interfere with due process of law, delay a proceeding, or unreasonably create a security or safety risk.

CHAPTER 2-2 – COMPUTERIZED INFORMATION SYSTEMS

1. Introduction
 2. Policy
 3. Directives
-

1. INTRODUCTION

Several computerized law enforcement information systems have been developed since the 1960s. The principal nationwide system is the National Crime Information Center (NCIC). Other State and regional systems serve various geographic areas and often interface with the national system. Information that can be entered or retrieved from these systems include:

- Information on "wanted" persons.
- Stolen vehicles.
- Certain stolen property (firearms, cameras, binoculars, other items with specific numerical identifiers).
- Registered owners of vehicles.
- Criminal history information.
- Drivers license information.

2. POLICY

The NPS endorses the use of computerized information systems as a critical component of its law enforcement program. To access NCIC, each NPS law enforcement program must be assigned an Originating Agency Identifier (ORI) number, which is issued by the FBI through the Access Integrity Unit of the Criminal Justice Information Services. The Departmental Office of Managing Risk and Public Safety is the designated point of contact and will provide assistance and guidance to obtain the ORI number. Field units must actively pursue instantaneous, unrestricted, 24-hour access to these systems for legitimate use by authorized law enforcement personnel, through either:

- In-house installation of dedicated terminals, professionally monitored by qualified dispatchers within the park;
- Placement of computer terminals with RF linkage, in vehicles used by law enforcement personnel (CAD or MDT);

- Agreements or contracts with neighboring agencies; or
- A combination of the above.

All employees using these systems (including commissioned employees and terminal operators/dispatchers) must successfully complete the training required by the State and comply with applicable Federal, State and local standards, procedures, and criteria designed to restrict access and to protect the systems' security and discipline, including successful completion of appropriate background investigations. Queries or entries into a system will be made only by or at the request or direction of a commissioned employee. Information obtained through these systems must not be shared or released to other than authorized law enforcement or other personnel, on a need-to-know basis.

3. **DIRECTIVES**

- 3.1 The following directives apply to the information gained from computerized law enforcement information systems:

3.1.1 **Use for Detention**

A computer "hit" alone is reasonable cause to detain an individual, but not probable cause to arrest. A "hit" is but one fact that must be added to other facts to accumulate sufficient probable cause to arrest. A "hit" must be verified through the originating agency. Confirmation of a "hit" via receipt of an electronic warrant abstract, or actual delivery and receipt of a certified copy of the warrant, constitutes a formal request from the originating agency for NPS law enforcement cooperation and assistance (Title 16 U.S.C. 1a-6(b)(2) or Title 16 U.S.C. 1b(1)) in the form of actual service and execution of the arrest warrant.

Commissioned employees may, through the development of local policies, cooperate with State and local authorities in the execution of arrest warrants issued against persons located within the National Park System (16 U.S.C. 1a-6(b)(2)).

Consideration may also be given to application of Title 18 U.S.C. 1073/1074 (unlawful flight to avoid prosecution), where felony fugitives from other States are located within the National Park System.

3.1.2 **Information Dissemination**

Dissemination of criminal history record information must be in compliance with applicable regulations published by the Department of Justice or other controlling agency.

3.1.3 **Stolen Property Data**

All stolen, recovered, or seized firearms or personal property must be checked, entered, or deleted in accordance with criteria established for the information systems used. All seized, recovered, or stolen Government property must be entered or deleted in accordance with criteria established for the systems used.

3.1.4 **NCIC Coordinator**

The chief park ranger of each NPS unit with an NCIC terminal must designate an NCIC coordinator.

CHAPTER 2-3 – CRIME PREVENTION AND PHYSICAL SECURITY

1. Policy
 2. Directives
-

1. **POLICY**

The Superintendent will maintain comprehensive crime prevention and physical security plans that satisfies Departmental policy and directives.

2. **DIRECTIVES**

- 2.1 The following directives apply to the roles and responsibilities of park employees in the establishment and management of a crime prevention and physical security program:

- 2.1.1 **Physical Security Coordinator**

Each Superintendent must designate a physical security coordinator who will be responsible for:

- Developing and implementing a physical security plan for the park.
- Conducting a physical security survey of park structures.
- Developing an appropriate training program to ensure an awareness and knowledge of approved program strategies by all park employees.
- Developing appropriate visitor information, as needed.
- Ensuring that physical security is considered in all aspects of NPS programs, including new construction projects.
- Developing the occupant emergency plan and violence in the workplace policy for the park

- 2.1.2 **Responsibilities - All Employees**

Commissioned and non-commissioned NPS employees share a collateral responsibility for crime prevention and physical security by:

- Being observant while engaged in other activities to ensure appropriate security of park areas, resources, and facilities, thereby reducing opportunities for crime.
- Ensuring security of buildings and other facilities within which they work.

- Reporting and documenting all unsecured installations.
- Incorporating safety messages into educational presentations and displays.

2.1.3 **Additional Responsibilities - Commissioned Employees**

Commissioned employees may have the following additional responsibilities for crime prevention and physical security:

- Thoroughly investigating all assaults, robberies, burglaries, larcenies, and other crimes against persons, property, and resources, and applying gathered intelligence to forecast patterns of criminal activity.
- Entering (or deleting) all necessary information from NCIC and other criminal information systems, as appropriate.
- Actively developing and participating in selective enforcement operations, such as “sting operations,” decoy operations, or warrant sweeps.
- Developing and participating in legally implemented “checkpoint” or roadblock operations, such as “DUI” checkpoints, poaching and other resource checkpoints, vehicle safety inspection checkpoints, vessel boardings and safety inspections.
- Actively using radar and other speed detecting and traffic regulating technologies.
- Actively using computerized systems to assist in the identification and apprehension of fugitives, persons in possession of stolen property, unlicensed drivers, or other individuals whose presence is likely to jeopardize or compromise public safety.
- Actively using developing law enforcement technologies to more efficiently and effectively detect and investigate criminal activities.
- Developing law enforcement specific public education programs.
- Employing appropriate press releases and other public notices and media campaigns to advise of special efforts or concerns relating to public safety, crime prevention, or other law enforcement efforts.

CHAPTER 2-4 - EVIDENCE MANAGEMENT

1. Policy
 2. Directives
-

1. **POLICY**

All evidence will be collected in a manner consistent with applicable law, policy, and established procedures (DO-44 Property and 446 DM 7). Because of the diversity of judicial jurisdictions and of procedures employed by different prosecutors, each park should develop written evidence management procedures that satisfy requirements of the servicing U.S. Attorney's office and/or local prosecuting attorney's office. Procedures will be based on law and regulations and be consistent with the Federal rules of evidence. The evidence management procedures will include proper collection, recording, handling, safeguarding, storage and disposal.

Materials obtained as physical evidence must be treated in a technically correct manner. Evidence not properly handled will lose value in a court of law. Evidence must be protected and custody accounted for from the time obtained, through the judicial process, until proper disposal is made.

The Service is responsible for safeguarding all property taken into custody until it is either released to the rightful owner according to established procedures or, if appropriate, disposed of in accordance with applicable laws and regulations.

2. **DIRECTIVES**

- 2.1 **Responsibilities**

- 2.1.1 **Certification**

A physical inventory of all evidence will be conducted by March 15th and by September 30th of each year. Such inventories will comply with the provisions outlined in the Personnel Property Management Handbook (DO-44), including, but not limited to sections 3.2 and 9.8. Each chief park ranger will certify semi-annually to the Superintendent (with a copy to the Regional Law Enforcement Specialist) that an inventory of all evidence and custody property has been completed and that the park staff has complied with approved evidence management procedures. Certification and support documentation (including inventory) will be retained in the park for at least four years. It is the responsibility of the chief park ranger to notify the Superintendent and the Law Enforcement Administrator, WASO-LEES of any items unaccounted for.

2.1.2 Evidence Custodian

The chief park ranger of each park must designate at least one park evidence custodian. Parks using noncommissioned employees in this capacity must ensure that such designees complete and maintain appropriate background investigations.

2.1.3 Secure Facility

The Superintendent must provide an evidence room, safe, locker, or other secured place that serves to limit access to evidence and is sufficient in size and construction to safely accommodate park law enforcement needs. This requirement may be satisfied through use of facilities and personnel maintained by neighboring agencies and utilized by the NPS under cooperative agreements. Standards for storage of evidence must satisfy the requirements found in DM-446.

2.2 Evidence Management

2.2.1 Assumption of Custody

Property taken into NPS custody will be properly inventoried and documented. Closed containers will be opened, examined, and identified when, in the judgment of the commissioned employee, the contents cannot be determined from outward examination (see also the chapter on impoundment of property). An NCIC check will be conducted on all firearms or serial numbered items of property/evidence.

2.2.2 Management Procedures

Each park's evidence management procedures will include instructions for:

- Chain of custody
- Measuring and quantifying
- Marking
- Packaging
- Tagging
- Testing and analysis
- Storage
- Accessing
- Retention
- Disposal

2.2.3 Forms

The standard form used to report and log evidence should be Government Printing Office (GPO) Form #786-527, GPO 1992-686-212/79064, or the

subsequent NPS variation, entitled "Evidence Report - USNPS." Other evidence report forms may be utilized if so required by servicing crime labs.

2.3 Evidence Disposal

2.3.1 Controlled Substances

When controlled substances are ready for disposal, they will be disposed of in one of the following ways:

- Controlled substances may be turned over to an agent or officer of another cooperating law enforcement agency for destruction. When this is done, the NPS employee making the transfer will obtain a receipt from the agent detailing the nature and specific quantities of the substance and will place it in the case file or make an entry into the appropriate Case Incident file. The hard copy receipt will be retained in a case file.
- Controlled substances may be destroyed by a commissioned employee in such manner as to ensure total destruction. Such destruction must be in accordance with Federal, State, and local air and water pollution standards and in the presence of at least two employees who will serve as witnesses to the destruction. The commissioned employee will certify in a supplemental criminal incident report (using or referencing the original case number) the fact, manner, type, quantity, and date of destruction. The two employees who witness the destruction will be identified in the case incident report and will sign the following statement that must appear on the hard-copy of the evidence form: "I have witnessed the destruction of the controlled substances described above, on the date indicated next to my signature."

2.3.2 Firearms

Whenever firearms are the subject of court disposition, the court should be requested to include in the order a statement that "all right, title and interest to (named firearm) is transferred to the National Park Service." Alternative recommended language may include that "custody of (named firearm) is transferred to the National Park Service." Any language using the words destroy, destruction of, or similar terminology that would require destruction of the firearm should be avoided. Whenever possible, it should be explained to the court that these arms will not find their way back into the general public, but will be restricted to the purposes of Federal agencies or government museums, principally the museum at Springfield Armory National Historic Site. In most cases, the ultimate disposition after examination by staff at the armory will be destruction. See the chapter on firearms and use of force for further guidance on procedures for the handling and destruction of seized or forfeited firearms, or firearms in evidence (also, DO-44 Property, and applicable sections of Title 31 U.S.C.).

CHAPTER 3-1 - COMMISSION AND BACKGROUND INVESTIGATION PROCEDURES

1. Definitions
 2. Directives
-

1. **DEFINITIONS**

1.1 **Good Standing**

A commissioned employee is deemed to be “in good standing” when s/he is in full compliance with all provisions of RM-9 that relate to commissioning procedures and requirements (e.g., background investigation status, training, qualification standards, certifications, conduct, and other requirements), and is not the subject of a suspension, revocation, or other restriction or limitation of authority imposed as a result of alleged or confirmed misconduct or unsuitability.

1.2 **Duty Status**

1.2.1 **Full Duty**

Normal duty status (fit, authorized, and ready to perform any and/all duties of the position).

1.2.2 **Light Duty**

A temporary medical condition certified by a medical physician (e.g., recovery from surgery, sprain, pregnancy, broken bones) in which the employee is restricted from participating in potentially hazardous and/or arduous law enforcement activities. As a result, the supervisor may administratively restrict the law enforcement duties and assignments. However, statutory law enforcement authorities are not necessarily restricted or affected.

1.2.3 **Restricted Duty**

A temporary assignment in which the supervisor (or review board) restricts a commissioned employee’s law enforcement duties and responsibilities, or a temporary restriction on commission status where specific authorities (e.g., authority to carry firearms) are restricted due to issues relating to performance or training. Restricted duty may also be utilized for administrative purposes (e.g., immediately following ranger involved shooting).

1.3 Commission Status**1.3.1 Active**

A commission in full force with all authority.

1.3.2 Reinstatable (Inactive)

A period not to exceed three years during which an individual with law enforcement authority is relieved of that authority because the position encumbered does not support retention of such authority (e.g. as a result of change to a non-6c designated position or because the commission has been rendered invalid). Persons in this category are not commissioned and are not covered by enhanced annuity retirement provisions for law enforcement officers. They may apply for commissioned employee positions for the duration of the 'reinstatable' status as though they were fully commissioned, provided they have met applicable requirements, including annual refresher training and firearms qualification, medical examination and background investigation.

1.3.3 Probationary

A one year period beginning upon initial issuance of a Type I or Type II law enforcement commission during which the commission may be revoked for cause without further process or appeal. Successful completion of the probationary period for a Type II law enforcement commission does not satisfy the probationary period associated with a Type I law enforcement commission.

1.3.4 Suspended

A temporary removal of all law enforcement authorities (e.g. carry firearms, make arrests, conduct investigations, serve warrants, etc.). Persons in this category have no specific law enforcement authority but, for retirement purposes, are temporarily retained in covered 6(c) positions. (A break of more than three days' service in a 6(c) covered or coverable position may terminate eligibility for enhanced annuity retirement if twenty years creditable service has not yet been accumulated).

1.3.5 Revoked

A permanent revocation of law enforcement authority and law enforcement duties. This action requires removal from a 6c designated law enforcement position.

2. **DIRECTIVES**

2.1 **General**

2.1.1 **Requirements for Issuance of Commissions**

Both Type I or Type II law enforcement commissions will be issued only after an applicant has successfully passed the background investigation, medical exam (including psychological screening), physical efficiency battery and drug testing.

2.1.2 **Nominations**

Superintendents will nominate qualified individuals for a Type I law enforcement commission to meet a need identified by the park. Nominations will contain certification that the applicant meets all suitability and other requirements for a law enforcement position, and will be made on the basis of the criteria identified in this chapter.

The nomination constitutes authorization by the Superintendent and Regional Director (approving official) for the nominee to receive an NPS law enforcement commission, contingent upon successful completion of the basic course of study at FLETC. Nominations will be sent by the Superintendent, through the Regional Director to the NPS Superintendent at FLETC. Law enforcement credentials and shield with permanent identification number will be centrally issued at FLETC consistent with the standard Federal practice of presenting new law enforcement officers with their commission during the graduation ceremony.

2.1.3 **Oversight Responsibility**

The chief park ranger is responsible for certifying to the Superintendent (copy to the Regional Law Enforcement Specialist) that commissioned employees meet training or qualification standards as set forth in RM-9.

When the performance of law enforcement duties does not reflect full compliance with established Servicewide principles, directives, and policies, managers and supervisors are expected to resolve this situation through training, counseling, imposition of restricted duty, or suspension of a commission, as appropriate.

2.1.4 **Commission/Training Records**

The official commission folder will be maintained at FLETC (c/o Superintendent, NPS FLETC, Building 64, Federal Law Enforcement Training Center, Glynco, GA, 31524). Records updates will be submitted by the park(s)

simultaneously to FLETC and, as appropriate, to the Region. This will assure that all training and commissioning records are maintained in a Servicewide data base and are readily retrievable by authorized personnel throughout the employee's career.

It is the responsibility of each Region to verify the information submitted by the park is accurate. The park/region may maintain a working copy of all commission documents for rangers assigned to that park/region. The commission folder at FLETC and the park/region commission folder are restricted documents and are to be kept secure and separate from other files.

2.1.5 **Reapplication**

A permanent employee whose commission has been suspended for failure to meet annual refresher training requirements for a period less than three years may reapply for a commission in accordance with the provisions of this chapter and after a background investigation has been completed. The park will initiate the appropriate background investigation or update.

2.1.6 **Commission Retention/Reissuance**

The authority conferred by a law enforcement commission is entirely dependent on the commissioned employee remaining in good standing.

The following rules apply regarding the retention or re-issuance of commissions:

- **Seasonal Employees** - When a seasonal employee is rehired following a break in commissioned service of less than three years, a commission may be issued provided training requirements are met and an appropriate background investigation is completed.
- **Transferring Permanent Employees** - A permanent employee transferring from a primary (Type I commission) position to another designated position, without a break in service, will retain his or her law enforcement commission. The chief park ranger of the receiving park will notify the NPS Superintendent at FLETC of the transfer in writing, with a copy to the Regional Law Enforcement Specialist. Where applicable, the park will forward the park work folder to the receiving park.
- **Subject to Furlough** – Subject-to-furlough employees who are placed in non-work/non-pay status are authorized to retain their law enforcement credentials and weapon. All in-service and firearms qualification requirements as identified in Chapter 4-1 must be satisfied.

- **Departure from Law Enforcement Position** - Any employee who leaves an NPS law enforcement position for other than an authorized non-work/non-pay status must relinquish his or her shield and commission to the park's chief ranger, who, in turn, will forward them directly to the NPS Superintendent at FLETC and notify the Regional Law Enforcement Specialist.

2.2 BACKGROUND INVESTIGATIONS

2.2.1 Type Required

The following types of investigations are required for the specified positions:

- **Permanent Law Enforcement Positions (Type I Commission), Other Than Chief Park Rangers/Senior Law Enforcement Officials, Park Law Enforcement Specialists, Special Agents** - A Background Investigation (BI) will be completed and favorably adjudicated prior to initial placement. (NOTE: This standard is also applicable to persons occupying "jailer" (GS-007) positions. A reinvestigation for updating the background investigation must be conducted every five years.
- **Chief Park Rangers/Senior Law Enforcement Officials, Park Law Enforcement Specialists, and Special Agents** - A Single Scope Background Investigation (SSBI) will be completed and favorably adjudicated prior to placement. Upon completion of required background investigation(s) special agents should obtain security clearance to "secret" or "top secret" level, as appropriate. A reinvestigation for the background must be conducted every five years.
- **Temporary/Seasonal Law Enforcement Positions** - A Limited Background Investigation (LBI) must be completed and favorably adjudicated prior to placement or issuance of a law enforcement commission. If an employee converts to a permanent position, the employee's background investigation must be upgraded to a BI (or SSBI, as appropriate) and must be completed and favorably adjudicated before he/she is eligible to receive a Type I law enforcement commission.
- **Non-Commissioned Law Enforcement Support Personnel (all dispatchers, records clerks, and other personnel with access to controlled law enforcement materials or communications, including radio and/or computer technicians – Case Reports, NCIC, etc.)** - For permanent employees, an Access National Agency Check and Inquiries (ANACI) background investigation will be completed and favorably adjudicated prior to placement. For seasonal employees, a National Agency Check and Inquiries (NACI) will be completed and favorably adjudicated prior to placement.

2.2.2 FLETC Students

A BI must be initiated and favorably adjudicated on every employee selected to attend the basic law enforcement training program at FLETC prior to his or her attendance. An SSBI must be conducted and favorably adjudicated on every employee selected to attend criminal investigator school at FLETC prior to his or her attendance.

2.2.3 Updates

The chief park ranger will initiate an update background investigation on every permanent commissioned employee, dispatcher, or other law enforcement/support employee, every five years after the original background investigation was completed.

2.2.4 Seasonals

An LBI must be initiated and favorably completed prior to commissioning any seasonal employee. A new NAC check and local criminal history and driver's license checks must also be initiated and completed prior to commissioning any new or returning seasonal employee. All returning seasonals, regardless of length of break of NPS service, must also submit an affidavit (Form SF-86) to the affected park Superintendent verifying that they have not engaged in - or been subjected to - any disqualifying activities or actions since their last certification on form SF-86.

A seasonal with a break in service of 2 years or more must re-submit to the entire (initial) background process.

2.3 BACKGROUND INVESTIGATION PROCEDURES

2.3.1 Process

The following process will be followed in obtaining background investigations:

- All background investigations, including SSBI, BIs, and LBIs, will be requested by the applicant's supervisor in accordance with OPM regulations and Departmental policy.
- Completed forms required for the background investigation will be submitted by the servicing personnel office directly to OPM-Boyers, Pennsylvania, utilizing the servicing personnel office's Submitting Office Number (SON).
- Upon completion of their investigation, OPM will forward its findings to the NPS Security Officer (Personnel), WASO. Cases with significant

suitability or eligibility issues may be forwarded by the NPS Security Officer to the National Law Enforcement Specialist for review and/or assignment of follow-up investigation.

- The NPS Ethics Security Officer in WASO will make a final determination as to suitability utilizing Example A of this Chapter, the completed OPM report and, where applicable, the investigator's recommendations.
- Based upon findings of the investigation(s), the NPS Security Officer will certify adjudication, and transmit the Notice of Adjudication (favorable or not) to the National Law Enforcement Specialist, who will forward it to the regional Law Enforcement Specialist. The Regional LES will forward the findings to the park.
- A final favorable determination must be made on all background investigations prior to nomination of an application for a law enforcement commission, except as provided elsewhere in this section.

2.3.2 Background Investigation Forms

All background investigations will include the following forms:

- An original (and current) SF-86.
- Two SF-87 fingerprint cards - one submitted and one retained in park work folder.
- An application for employment with an original signature.

2.4 COMMISSION APPLICATION PROCEDURES

2.4.1 Type I Commissions

Candidates selected for initial placement into a position that requires a Type I law enforcement commission will be subject to the following series of procedures/steps:

- The applicant must successfully complete medical and fitness screening (RM-57 including drug testing).
- The servicing personnel office will submit the BI or SSBI and receive completed favorable adjudication, unless a current favorable BI or SSBI already exists.
- The Superintendent will submit the nomination to attend FLETC.
- Upon graduation from FLETC, the employee will be sworn in and assigned his/her Type I Commission.

Temporary/seasonal employees who are subsequently hired into permanent Type I law enforcement positions may continue to work under authority of a Type II law enforcement commission, not to exceed two years. A BI must be completed prior to attending FLETC. IF the employee cannot meet the criteria for a Type I commission within the two year period, a written request for a temporary waiver must be submitted to and approved by the Law Enforcement Administrator, WASO-LEES, or the employee must be relieved of law enforcement responsibilities.

2.4.2 **Permanent Type II Commissions**

Upon receiving approval to vest Type-II law enforcement authorities in a non-6c designated (less than primary-duty law enforcement) position from the Regional Director, with concurrence of the Law Enforcement Administrator, WASO-LEES, the same procedures will be followed as are outlined above for Type I commissions, except that upon graduation from FLETC the employee will be issued a Type II commission.

2.4.3 **Temporary/Seasonal Type II Commissions**

The commissioning of temporary/seasonal employees (Type II law enforcement commissions) will occur at the park level on the approval of the park Superintendent. Such Type II commissions will expire one year from the date of issue, but new commission cards may be re-issued annually. The Superintendent is responsible for maintaining commission files on each temporary/seasonal employee, with a copy to the Regional Law Enforcement Specialist, as appropriate, and Superintendent, FLETC. Type II Commissions may not be issued to, or retained by, persons who have reached the age of 57. The Superintendent must ensure that the following requirements are met prior to issuance of a Type II commission to a temporary or seasonal employee:

- Document successful completion of an approved NPS seasonal training academy.
- Submit an LBI for the employee, which must be favorably adjudicated.
- The applicant must successfully complete medical and fitness screening (including psychological screening drug testing) to meet Service standards.
- Document successful completion of approved 40-hour in-service law enforcement training in those instances where the employee graduated from an authorized seasonal law enforcement training academy more than one year prior to appointment.
- Document the successful completion of required firearms qualifications.

- Prior to commissioning returning seasonals, NAC, local criminal history and DL checks must be initiated and completed. Applicant must submit affidavit (SF-86) certifying they have not been engaged in any disqualifying activities since their last certification.
- Make written notification to the Superintendent, FLETC that candidate/employee is being issued a Type II Law Enforcement Commission.

2.5 SUITABILITY DISQUALIFICATION FACTORS

2.5.1 Disqualification Criteria

An applicant's suitability/eligibility for Federal employment as a law enforcement employee is contingent upon a favorable background check, as well as other factors, such as meeting medical and fitness standards. When an investigation (SSBI, BI, or LBI) indicates any immediate or long-term risk to the efficiency of the Service or potential for abuse by the applicant in carrying out the responsibilities of a law enforcement position, the applicant will be disqualified on the grounds that employment may reasonably be expected not to promote the efficiency of the Federal service.

The servicing personnel office will be contacted concerning disqualification criteria and procedures. Employment in any position that requires a background suitability review (e.g., SSBI, LBI) is contingent upon the receipt of favorable adjudication in all applicable background review requirements. Standards for employment in law enforcement positions are more stringent than those in normal government employment.

2.6 ISSUANCE AND REISSUANCE OF COMMISSIONS

2.6.1 Full Authority (Type I) Commissions

Once issued, and unless it becomes inactive, suspended or revoked, Type I commissions are valid throughout the National Park System for as long as the employee remains employed by the NPS, receives favorable results from his or her five-year suitability investigation, and continues to meet required qualifications, training, medical and fitness standards. A new commission card with a current photograph will be issued every five years.

2.6.2 Type II Commissions

Once issued, and unless it becomes inactive, suspended or revoked, Type II commissions are valid at any park. Upon conclusion of appointment, the employee will turn in his/her commission to the issuing park.

When a temporary/seasonal employee transfers or obtains a separate temporary/seasonal appointment at a different park site, he/she should be

issued a new (or separate) Type II Commission from the Superintendent of that park. Prior to issuance of a Type II Commission at the “new” park, the Superintendent must ensure that all commissioning procedures have been completed.

2.7 OTHER THAN ACTIVE STATUS

2.7.1 Light Duty

When an employee is placed in a light duty status that precludes the successful completion of firearms qualifications or other training, the employee may retain his or her commission in a light duty status. Those employees may not be required to meet mandated RM-9 training and firearms qualifications, as applicable. Prior to being released from light duty status, the employee must meet all applicable training requirements.

2.7.2 Invalid Commissions

With the exception of an employee on light or restricted duty status resulting from temporary medical conditions, the commission of an employee who fails to meet annual refresher training requirements becomes invalid six months after the scheduled refresher date (i.e., a lapse of more than 18 months since the employee's last refresher training). The Superintendent, through the chief park ranger, must remove any ranger whose commission is invalid from law enforcement duties. The servicing personnel office will also be notified. As in the case of the suspension of a commission, the affected employee must surrender the commission and all defensive equipment to his or her supervisor.

2.7.3 Suspended Commissions

A suspension is the temporary withdrawal of a law enforcement commission. Disciplinary proceedings may be taken in conjunction with the suspension of a law enforcement commission. Violations that justify suspension of a commission include, but are not limited to:

- Failure to comply with Departmental law enforcement policies or provisions of RM-9.
- Failure to comply with the tenets of the law enforcement code of conduct.
- Insubordination, disobedience, or failure to obey a lawful order.
- Willfully and knowingly making an untruthful statement of any kind in any verbal or written communication pertaining to official duties; deliberately omitting information, or knowingly making an untruthful statement before any court or any government official.

- Excessive use of force.
- Verbal abuse or discourtesy or failure to exercise reasonable and prudent judgment in law enforcement contacts.
- Gross neglect of duty (i.e., any unwarranted action or lack of action that may be injurious to oneself, an employee, or the public).
- Involvement in criminal activity or conviction of any criminal offense; dishonesty, habitual use of intoxicating beverages to excess or illegal use of a drug or other controlled substance.
- Involvement in conduct that impairs the efficiency of the Service or causes the loss of public confidence in the Department or the NPS.
- Conduct or actions suggesting emotional instability.
- Determination of psychological or medical unfitness for law enforcement duty, based upon a professional examination, made at the request of the supervisor, pursuant to approval by the Service medical officer.
- Failure to pass a random drug test.

The Director, Regional Director, Park Superintendent, the Chief Park Ranger, or a line supervisor may suspend a law enforcement commission for up to 30 calendar days. The person initiating the suspension must immediately notify his/her own supervisor as well as the Park Superintendent and the Superintendent at FLETC in writing (including Electronic Mail) of any commission suspension, with a brief summary explaining the circumstances leading to the suspension.

A suspension action must be documented in writing and a copy given to the affected employee within two working days. Where suspension is initiated by either a supervisor or the chief park ranger, the Superintendent will review the suspension within three working days and either terminate it or allow it to continue in force. In cases where the Superintendent is the immediate supervisor, the Regional Director will assign one or more law enforcement personnel from outside the affected park to review the suspension within three working days and determine whether it should be terminated or allowed to continue in force. The commissioned employee whose commission has been suspended must surrender all law enforcement credentials (including credentials issued by other agencies on the basis of the Service's commission) and all defensive equipment to his or her supervisor. If applicable, the supervisor will also suspend the employee's authorization to carry personally owned defensive equipment. The commission will be retained by the Superintendent pending final action.

At the end of 30 calendar days, the following courses of action are available:

- Upon successful resolution, the suspension may be terminated by the Superintendent and law enforcement authority reinstated. The Law

Enforcement Administrator, WASO-LEES, should be notified in writing of the reinstatement.

- At the request of the Superintendent, the Regional Director may extend the suspension for an additional 30 calendar days, based upon a determination that additional time is needed for investigation, medical evaluation, and/or treatment, but not for disciplinary purposes.

or

- Proceed with revocation process. (Exception: Chapt. 3-3 2.2.4)

If additional time beyond 60 days is required to consider suspension action, the Superintendent may convene a board of inquiry. The purpose of this specific board is not to determine whether the suspension should remain in force but to facilitate completion of an investigation. If applicable, the board may extend the suspension and also establish a deadline by which time the investigation must be completed and the board of inquiry convened.

When a suspension has been initiated because of an apparent emotional or psychological disorder, a commission may be reinstated, on a voluntary basis, after the employee submits to examination by a clinical psychologist or psychiatrist approved by the Department, who certifies in writing that the employee is ready to resume law enforcement duties. All requests for such approval will be forwarded through the Law Enforcement Administrator, WASO-LEES. Whenever actions of this nature are contemplated, the servicing personnel office will be notified.

2.8

Revoked Commissions

The revocation of a law enforcement commission is a permanent withdrawal of law enforcement authority. Revocation of a law enforcement commission may be proposed by the park Superintendent, Regional Director or the Director through WASO-LEES.

A Board of Inquiry must be convened to hear evidence in support of a proposed revocation, and to make findings/recommendations for the deciding official. The Board will not be convened/selected by the authority imposing or recommending a revocation. Selection must be made at least at the next higher level.

The Regional Director or the Director may revoke any law enforcement commission for cause based upon written recommendation(s) of a Board of Inquiry. Revocation of a Type I Commission will occur with consultation and concurrence of the Law Enforcement Administrator, WASO-LEES.

The Superintendent may revoke a Type II commission for cause based upon written recommendation(s) of a Board of Inquiry. Revocation of Type II commission may not occur without consultation and concurrence of the Regional Chief Ranger.

A law enforcement commission may be revoked for the same reasons it may be suspended. A revocation may follow a suspension. The Regional Chief Ranger is responsible for notifying the Superintendent at FLETC of all commission revocations.

The revocation of a law enforcement commission does not require a personnel action, but will lead to the removal of the individual from a law enforcement position. The affected employee may appeal the revocation to the next higher level above the deciding official. Subsequent disciplinary or adverse action may be taken by the supervisor or the Superintendent after consultation with the appropriate personnel office.

Whenever criminal action is pending or being considered in concert with an internal action (revocation), the appropriate prosecutor's office will be consulted prior to implementation of the final administrative action.

2.9 **Commission Management**

2.9.1 **Accountability**

A law enforcement commission is accountable property and must receive the same degree of control that is provided other sensitive items of law enforcement equipment. In the event of a lost or stolen commission, the employee must immediately notify his or her supervisor. The supervisor will conduct an investigation and assure that appropriate missing credentials information is entered promptly into NCIC. The Superintendent at FLETC will be immediately notified. The Park Superintendent will review the investigative report before reissuing a lost or stolen commission.

CHAPTER 3-2 - INTERNAL INVESTIGATIONS

1. Policy
 2. Definitions
 3. Directives
-

1. **POLICY**

To ensure the integrity of its law enforcement program the NPS will investigate all allegations of criminal acts and misconduct by a commissioned employee, in a thorough, impartial, and expeditious manner. Unless otherwise specified in law, the Departmental Manual or NPS policies and directives (DO-68), the NPS will investigate such allegations committed by employees within park boundaries. Criminal acts allegedly committed outside park boundaries are the responsibility of the local agency that has jurisdiction. However, the Service will conduct an investigation into the matter, provided that investigation does not compromise the local agency criminal investigation.

Investigations of allegations of misconduct will be initiated by a supervisor of equal or higher grade than the person to be investigated. Allegations, concerning the management of a park or of the law enforcement leadership of a park, will be investigated by a commissioned employee from outside the park. All investigations done outside of the park will be coordinated either by the Regional Chief Ranger (RCR), or other individual as designated by the Regional Director or the Law Enforcement Administrator, WASO-LEES, as appropriate. The RCR or other designated party will review the investigation for sufficiency and forward it to the appropriate official for review and disposition.

Normally, the Superintendent and Regional Director will be notified of all allegations of serious misconduct prior to the allegations being assigned for investigation. This notification is in addition to any notification required under the Servicewide Directive concerning Critical Incident Reporting.

Regional Directors, Superintendents, and other responsible officials, will be assertive and diligent in selecting personnel to investigate allegations of employee criminal acts or misconduct to assure the investigation is conducted impartially, independently and thoroughly.

The Departmental Office of Inspector General has independent responsibility for the investigation of serious misconduct, waste, fraud and abuse and will be contacted when these acts are discovered.

2. DEFINITIONS

2.1 The following definitions apply to the contents of this chapter:

2.1.1 Internal Misconduct Complaint

An allegation of misconduct against an NPS employee.

2.1.2 Administrative Complaint

An allegation of misconduct or violation of Departmental or NPS rules, policies, or procedures against an NPS commissioned employee or law enforcement support staff, initiated by a member of the Service.

2.1.3 Public Complaint

An allegation of misconduct against an NPS employee, initiated by the public.

2.1.4 Serious Misconduct

Misconduct where the allegation may lead to criminal prosecution or adverse action (Removal, suspension of over 14 days, reduction in grade, etc.)

3. DIRECTIVES

3.1 General

Allegations of misconduct will be investigated by an employee who has training and experience appropriate to the type of investigation anticipated. The investigating officer will contact the servicing personnel office for further guidance as needed.

The DOI Office of Inspector General (OIG) has independent responsibility for the investigation of serious misconduct by employees of the Department involving allegations of fraud, waste, abuse or inefficiency on Departmental programs or operations. Normally, misconduct for which regulations provide a remedy through adverse action or proper exercise of supervision should be pursued by the NPS; in other circumstances the OIG must be contacted in accordance with the provisions of 355 DM. In addition, the applicable provisions of DO-68 (notification, responsibilities, etc.), will be followed.

Serious Misconduct: All allegations of serious misconduct will immediately be reported by the Park Superintendent through the Regional Director to the RCR. The RCR will be responsible for notifying the National Law Enforcement Specialist (NLES) at WASO-LEES. The NLES will ensure that a WASO control number is assigned to the investigation. In all investigations handled by, or coordinated through the Region or Park, the RCR will provide

the NLES with a written status report on the investigation every 30 days until such time as the case is disposed of. Upon completion, the park will forward all reports and results of the investigation to the RCR. The RCR will ensure that a copy of the final disposition is placed in the commission folder and a copy of the disposition, along with the entire case file, is expeditiously sent to the NLES, WASO-LEES. These files will be secured at the internal affairs office at WASO-LEES. **No other copies of these investigations will be maintained in the field or the region.**

Other Misconduct/Complaint: Allegations of less serious misconduct on the part of commissioned personnel will be handled in accordance with the provisions of this chapter. A copy of the final disposition will be forwarded by the park to the RCR for placement in the commission folder. The RCR will forward a copy to the NLES.

3.1.1 Preliminary Investigations

Any commissioned employee who observes an action by another commissioned employee that may constitute misconduct, such activity will be reported to the employee's supervisor. An employee who has independent knowledge of alleged employee misconduct will notify the appropriate park supervisor as appropriate.

If an allegation of misconduct is made against an NPS employee, the superintendent will ensure that a preliminary investigation is initiated to determine if there is sufficient cause to pursue the matter and to determine if a violation (criminal or administrative) exists. In addition to any other required notification the superintendent will bring all allegations of criminal misconduct by an employee to the attention of the RCR or designee as soon as practical. The RCR will be responsible for ensuring that proper notifications are made and that appropriate steps are taken to ensure an appropriate investigation is undertaken.

The purpose of a preliminary investigation is to gather information to decide: If there is sufficient cause to pursue the matter; whether a violation has occurred; the type and manner of investigation; as well as investigative responsibility. The preliminary investigation will be conducted by a commissioned employee who has training and experience appropriate to the type of investigation anticipated. If the allegation is of a criminal nature, the Region will notify the Law Enforcement Administrator, WASO-LEES, as soon as possible. Investigations initiated by the NPS will be investigated by NPS personnel unless extenuating circumstances exist or the responsibility for investigation rests with another agency that has primary jurisdiction. In such cases approval must be obtained from the Law Enforcement Administrator, WASO-LEES, to have the investigation conducted by another agency. This section does not preclude joint investigations when so warranted.

3.1.2 **Employee Cooperation**

NPS employees are required to cooperate in administrative investigations of their conduct. Failure of the employee to cooperate in an investigation into his or her conduct, after being given proper notice and warnings, may be grounds for removal.

3.1.3 **Employee Rights**

When conducting an internal investigation, consideration must be given to protection of the employee's constitutional rights and compliance with applicable laws and regulations including the Privacy Act, Civil Service Regulations, and collective bargaining agreements. At the appropriate time, an employee under investigation will be afforded an opportunity to respond to the complaint.

3.2 **INTERNAL CRIMINAL COMPLAINTS**

3.2.1 **Oversight**

Investigations into criminal violations alleged to have been committed by an NPS employee while outside the National Park System are the responsibility of the law enforcement agency that has jurisdiction. NPS personnel conducting an internal investigation into such an incident will coordinate their investigation with the responsible law enforcement agency or prosecuting attorney to ensure the internal investigation does not compromise the criminal investigation.

3.2.2 **Prosecution**

The decision on whether or not to prosecute an employee for an alleged criminal act committed within the National Park System rests solely with the United States Attorney's office or other duly authorized prosecuting officials.

3.2.3 **Accountability**

Superintendents, or their designees will:

- Ensure proper notification is made to the Regional Chief Ranger or his/her designee. The Regional Chief Ranger or designee will be responsible for notifying the Regional Director or designee and WASO-LEES of allegations of serious misconduct.
- Ensure that the OIG notification has been initiated, where appropriate.
- Assign an investigator or verify that the investigation is underway.

- Ensure that the investigator presents the results of a preliminary investigation to the United States Attorney's office, or other appropriate office. If the U.S. Attorney's office decides to prosecute, the Superintendent will notify the Regional Director or designee immediately. The Regional Director will ensure that appropriate management notifications are made. If prosecution is declined, the results of the preliminary investigation may be considered for potential administrative action.

3.2.4 **Parallel Investigations**

If a case involves alleged criminal misconduct, normally the criminal investigation will be conducted first. This does not preclude taking immediate action to ensure the integrity of the Service, e.g. a temporary suspension of law enforcement authority, or initiating a concurrent administrative investigation. An administrative investigation may be conducted at the discretion of the supervisor or higher authority. Great care must be exercised to keep the investigations separate. Employees have different rights in each type of investigation and inappropriate actions in one case may result in both cases being compromised. If questions arise or detailed guidance is required, the Regional Chief Ranger, or his/her designee, and the servicing personnel office will be consulted.

If, during the course of an administrative investigation, a previously unknown criminal violation is revealed, the administrative investigation shall be suspended and a criminal investigation initiated. In these situations, it will be necessary to conduct two separate and distinct investigations. To protect the integrity of each investigation, the cases should be independently developed.

3.2.5 **Closeout**

Criminal investigations of NPS personnel will be closed out at the park, or other appropriate level, and a report of findings forwarded to the appropriate personnel office and the Regional Director. The result(s) of an investigation into a criminal complaint against a commissioned employee will be forwarded to WASO-LEES through the RLES.

3.3 **ADMINISTRATIVE/PERSONNEL COMPLAINTS**

3.3.1 **Accountability**

The Superintendent, or RCR (if the complaint is received at the regional Office), must ensure that appropriate administrative and/or personnel complaints are reported to the Office of Inspector General.

3.3.2 Oral Complaints

If an oral allegation of misconduct is received, the complainant should be requested to put the allegation in writing. However, the fact that a complaint is not in writing does not relieve the Superintendent or higher authority of the responsibility for conducting an investigation.

3.3.3 Closeout

Administrative investigations of NPS personnel will normally be closed out at the park level and forwarded to the servicing personnel office and the Regional Director. In all complaints of misconduct filed by the public where the identity of the complainant is known, written notification of the disposition of the investigation will be sent to the complainant. The result(s) of investigation into an administrative complaint against a commissioned employee will be forwarded to the RLES for inclusion in the official commission file. A copy of the final disposition of all serious misconduct complaints will be forwarded to the NLES, WASO-LEES. Such documentation will be maintained and disposed of in accordance with the provisions of DO-19.

3.3.4 Final Classification

When an investigation of an administrative complaint is completed, one of the following classifications will be assigned:

- Unfounded - The allegation is false or not factual.
- Exonerated - The incident occurred but was lawful and proper.
- Not sustained - There is insufficient evidence to prove the allegation.
- Sustained - The allegation is supported by sufficient evidence to justify a reasonable conclusion of guilt.

3.4 DOCUMENTATION

Personnel conducting internal investigations will maintain case files and keep these files secure and separate from all other park documents. When the investigation is completed these files will be processed as outlined above.

CHAPTER 3-3 - BOARDS OF INQUIRY AND REVIEW

1. Policy
 2. Boards of Inquiry
 3. Boards of Review
-

1. POLICY

Boards of Inquiry

When a commissioned employee's performance of law enforcement duties does not indicate compliance with Servicewide policies or established standards of conduct, or any behavior that calls into question his/her suitability to perform law enforcement, supervisors must take prompt action. Such actions may include training, counseling, suspension of law enforcement commission, or disciplinary or adverse action as appropriate. This action may also include the recommendation to convene a Board of Inquiry.

However, the decision to suspend or revoke a law enforcement commission, based solely on medical qualifications, will be rendered by the designated authorities identified in DO-57, Occupational Medical Standards and Physical Fitness.

Boards of Inquiry are convened for the purpose of making a focused inquiry into allegations of misconduct on the part of one or more individuals, or other work-related behavior that impairs operational efficiency or causes the loss of public confidence in the National Park Service.

Findings and recommendations of Boards of Inquiry should be applied, where appropriate, to bring about needed changes or modifications to the NPS law enforcement program, and, where appropriate, should be incorporated into incident summaries and training bulletins disseminated to the field to facilitate learning through the documented experiences of others.

The requirements to conduct such a board, under certain specific circumstances, do not relieve supervisors or managers of their responsibilities to provide ongoing review and evaluation of NPS law enforcement programs and the individual actions of commissioned employees.

Copies of all Boards of Inquiry will be provided to the Law Enforcement Administrator, WASO-LEES.

Boards of Review

Significant law enforcement actions or incidents require a thorough and objective review. These actions or incidents should be the subject of a Board of Review.

A Board of Review differs from a Board of Inquiry in that it is not a fault-finding exercise and is not focused on the actions or conduct of individuals. A Board of Review is a fact-finding body that objectively reviews significant law enforcement actions or incidents. It serves the same function (and may otherwise be known) as an “incident critique,” “incident review,” or “after-action review.” The primary purpose of the review is to identify organizational strengths and weaknesses, to take corrective program action where appropriate, and to build upon successes.

Boards of Inquiry and Boards of Review will be conducted in accordance with the procedures specified in this chapter.

2. **BOARDS OF INQUIRY**

2.1 **Convening a Board of Inquiry**

2.1.1 **Authority to Establish**

A Board of Inquiry may be convened only upon approval of a one of the following:

- Director
- Regional Director
- Law Enforcement Administrator, WASO-LEES.
- Superintendent

2.1.2 **Membership**

A Board of Inquiry will consist of at least three but not more than seven voting members. The immediate supervisor of the employee whose actions are being reviewed will not be included as a member of the board. Board members will be chosen as follows:

- The employee whose actions are being scrutinized may select one other NPS employee as a member of the board. This employee may be anyone within a 500 mile radius who was not involved in the incident. If the employee whose actions are being reviewed declines to select a board member, the convening official will appoint a commissioned employee who is of the same grade and whose duties are similar to those of the employee whose actions are being reviewed.

- One member will be a park manager selected by the convening official.
- A qualified personnelist.
- All other voting board members will be law enforcement personnel from within or outside of the Service.
- Where training may be an issue or factor, one member will be a recognized training specialist selected by the NPS Superintendent at FLETC.

2.2 **FUNCTIONS AND PROCEDURES OF A BOARD OF INQUIRY**

2.2.1 **Functions of Board**

At a minimum, the functions of a Board of Inquiry include the following:

- Finding the facts and circumstances of the incident, situation, or conduct being reviewed and those that may have contributed to it.
- Identifying legal and policy requirements that apply to the facts of the incident, situation, or conduct and determining compliance with those requirements by all individuals involved.
- Conducting an objective critique of the incident, situation, or conduct, including a review of applicable operational procedures.
- Making written findings to the convening official for the purpose of recommending corrective action - including disciplinary action. The board's recommendations may address, as appropriate, the areas of policy, procedures, equipment, training, counseling, medical evaluation, the continuation of the suspension of a commission, or the revocation of a commission.

2.2.2 **Preliminary Arrangements**

The convening official is responsible for coordinating and making all necessary arrangements for the board. This includes making all board assignments, consistent with policy.

2.2.3 **Scheduling**

The convening official is responsible for scheduling the board as soon as practical, considering the circumstances of the incident, situation, or conduct, but no later than 60 days from the date a determination is made that a Board of Inquiry is required.

2.2.4 Consultation

In a case where there is a reasonable likelihood of criminal prosecution or tort claim action as a result of the incident, the Regional Solicitor's office and the U.S. Attorney's office will be consulted before the board is convened. The directions of the Solicitor or U.S. Attorney may, as necessary, affect compliance with other sections of this chapter (especially with respect to time lines).

2.2.5 Chairperson

When convening a Board of Inquiry, the convening official will appoint a chairperson to lead its deliberations.

2.2.6 Record Keeping

The chairperson is responsible for ensuring that a record is maintained of all information gathering proceedings of the board, including all testimony presented and all written material reviewed by the board. Oral testimony will be tape recorded for the board's later use in its deliberations and for the record. Internal discussions and deliberations of the board that occur after all relevant information has been presented "may" be off the record. The record must reflect the issues, findings, rationale for findings, and recommendations of the board.

2.2.7 Notification to Employee

The chairperson will inform the employee, whose actions are being reviewed, in writing, of the specific allegations being made against him/her, including citation of relevant sections of RM-9, specific incidents, or patterns of behavior. This notification will occur as soon as possible, but no fewer than two weeks before the board holds its first meeting.

2.2.8 Employee Rights

The employee whose actions are being reviewed has the following rights:

- The employee may remain present during all meetings of the board, but will be excluded from the board's decision making deliberations.
- The employee may be accompanied by an attorney, provided at the employee's expense, during all meetings of the board. The attorney's role, however, is limited to that of an observer and an advisor to his or her client. The attorney may not question witnesses, may address the board only with the consent of the chairperson, and will not be present during the board's deliberations.

- The employee may request the testimony before the board of any NPS employee, including his or her supervisor or subordinate, who has knowledge of facts related to the case being reviewed. If the employee is covered by a bargaining unit, a representative of that organization may be present, at the employee's request, during the meetings of the board. The representative's role, however, is limited to that of an observer and an advisor to the employee. The representative may not question witnesses, may address the board only with the consent of the chairperson, and will not be present during the board's deliberations.

2.2.9 **Witnesses**

Subject only to other legal precedence, the board is authorized to require the appearance and testimony of any NPS employee who has knowledge of facts related to the case being reviewed. The board is also authorized to bring in subject matter experts to assist in its review.

2.2.10 **Past Record**

When considering the revocation of a commission, the board may consider the employee's past record of performance and professional conduct, including previous performance appraisals, awards, and disciplinary actions received.

2.2.11 **Exigent Circumstances**

Deviation from policies, directives, and other restrictions articulated in RM-9 may be warranted in certain emergency situations. Boards evaluating such actions may exercise reasonable discretion in finding that non-compliant actions on the part of a commissioned employee were, nevertheless, reasonable under existing emergency conditions. Where such a finding is rendered, the involved employee may, at the board's recommendation, be held free from fault and/or disciplinary action.

2.2.12 **Disclosure**

Internal deliberations of a board are confidential, consistent with the Privacy Act and other administrative procedures designed to protect all employees. The board's open record and final report, however, are public documents and should be prepared accordingly. Additionally, the Law Enforcement Administrator, WASO-LEES, may edit and utilize selected materials from the board to develop case summaries for distribution in training applications.

3. **BOARDS OF REVIEW**

3.1 **Convening a Board of Review**

3.1.1 Authorization to Convene

A Board of Review may be convened by one of the following or their designees:

- Chief Park Ranger
- Superintendent
- Regional Director
- Law Enforcement Administrator, WASO-LEES

3.1.2 Membership

The convening official will designate the membership of the board. The board will consist of at least three, but not more than seven members.

3.2 FUNCTIONS AND PROCEEDINGS OF A BOARD OF REVIEW

3.2.1 Functions of a Board

At a minimum, the functions of a Board of Review include the following:

- Finding the facts and circumstances of the incident, situation, or actions being reviewed and those that may have contributed to it.
- Identifying legal and policy requirements that apply to the facts of the incident, situation, or action evaluating compliance with those requirements by all individuals involved.
- Conducting an objective critique of the incident, situation, or conduct, including a review of applicable operational procedures.
- Based upon the facts of the incident, situation, or action, making written findings and recommendations to the superintendent for the purpose of recommending corrective action. The board's recommendations may address, as appropriate, the areas of policy, procedures, equipment, training, or other general law enforcement program issues.
- Where a Board of Review is initially convened but findings revealed during or as a result of the hearings disclose that disciplinary actions may be warranted against a commissioned employee, the board may proceed but will include within its report a recommendation that a Board of Inquiry subsequently be convened. This report will state the reason(s) for the Board of Inquiry.

3.2.2 Preliminary Arrangements

The Superintendent of the affected park is responsible for coordinating and making all necessary arrangements for the board.

3.2.3 **Scheduling**

The convening official will schedule the board as soon as practical, considering the circumstances of the incident, situation, or action, but no later than sixty days from the date a determination is made that a Board of Review is called for.

3.2.4 **Consultation**

In a case where there is reasonable likelihood of tort claim action as a result of the incident, the Solicitor's Office, the U.S. Attorney's Office, and the state prosecuting attorney's office (if that office is to assume jurisdiction) will be consulted before the board is convened.

3.2.5 **Chairperson**

When convening a Board of Review the Superintendent will appoint a chairperson to lead its deliberations.

3.2.6 **Record Keeping**

The Chairperson is responsible for ensuring that a record is maintained of all information gathering proceedings of the board, including all testimony presented and all written material reviewed by the board. Oral testimony may be tape recorded for the board's later use in its deliberations and for the record. At the discretion of the chairperson, internal discussions and deliberations of the board that occur after all relevant information has been presented may be off the record.

3.2.7 **Witnesses**

The board is authorized to require the appearance of any NPS employee who has knowledge of facts related to the case or incident being reviewed. The board is also authorized to bring in subject matter experts to assist in its review.

3.2.8 **Disclosure**

Except where otherwise directed by the Regional Solicitor or the U.S. Attorney's Office, deliberations, conclusions, and records of a board are considered internal documents and confidential during the investigation. The board's final report, at the conclusion of the investigation, is public document and should be prepared accordingly.

CHAPTER 3-4 – HEALTH AND FITNESS

1. Policy
 2. Directives
-

1. POLICY

- 1.1 The Occupational Medicine, Health and Fitness program applies to all rigorous duty positions, including commissioned employees, employees involved in wildland and structural fire, Special Agents and Jailers. Prior to initial appointment to a commissioned position, each applicant must undergo the prescribed rigorous-duty medical examination and must receive medical clearance from the Service's designated Medical Review Officer (MRO). Medical standards for GS-1811 and GS-007 positions are covered under separate OPM requirements.

Following initial appointment to a law enforcement position or following Type II law enforcement commissioning, an employee must complete the prescribed medical examination every two years up to age 39, every year for ages 40 and above, or when required by a government physician.

1.2 Fitness Standards

All commissioned employees must attain and maintain a level of endurance, flexibility, strength, and agility necessary to carry out their responsibilities effectively and safely. Commissioned employees will be in compliance with DO-57 and RM-57, the Service's Occupational Medical Standards, Health and Fitness program.

All candidates must meet the medical and physical fitness standards established by the NPS for law enforcement (Type I or Type II commissions) prior to initial employment in a law enforcement-designated position or prior to nomination to FLETC.

1.3 Critical Incident Stress Management

Post-traumatic stress is recognized as a potential risk for commissioned employees and will be dealt with in a humanistic and professional manner. Commissioned employees and their supervisors will be trained to recognize the symptoms of post-traumatic stress and to provide initial assistance to co-workers exhibiting those symptoms. Individuals who display symptoms of post-traumatic stress or who have been involved in an incident or a series of incidents having the potential for resulting in post-traumatic stress will be provided assistance promptly.

1.4 **Infectious Diseases**

Commissioned employees will take all appropriate measures to protect their health and well-being. All employees will respond in accordance with approved OSHA regulations and NPS directives (including DO-50) when involved with incidents that may potentially expose them, other NPS employees, or the public to an infectious disease.

2. **DIRECTIVES**

2.1 **Medical and Fitness Standards**

2.1.1 **Law Enforcement Trainee Standards**

NPS employees who attend the basic law enforcement training course at FLETC must meet all medical standards for law enforcement (RM-57) and participate in a physical fitness program (Physical Efficiency Battery [PEB]). This training requirement may also be imposed upon those attending other basic and advanced training programs at FLETC. The PEB consists of standards that address cardiovascular endurance, flexibility, agility, strength, and percent of body fat.

Seasonal Law Enforcement Training Academies will be required to administer the PEB to all NPS-seasonal law enforcement ranger trainees, and to provide a physical fitness program for all enrollees while in the Seasonal Law Enforcement Training Program.

2.1.2 **Standards for Continuing Employment In Law Enforcement Positions**

Prescribed medical standards must be met throughout the course of employment/assignment in a law enforcement position. The development of medical conditions during the period of employment that (may) impact a commissioned employee's ability to serve safely in law enforcement positions will be individually assessed/evaluated. Final determination will be made by the Law Enforcement Administrator, WASO-LEES, and the Human Resources Program Manager designee, WASO, upon a recommendation by the MRO.

The PEB standards are recommended as excellent models for individual fitness programs, whether required of the position or not. Participation in the fitness programs (PEB) is required for all commissioned personnel, except during periods of assigned light-duty to accommodate recovery from injury, illness, or other medical or physical conditions of temporary-duration. Commissioned employees are subject to mandatory fitness testing (PEB) at least twice a year, at intervals no greater than six months. However, they are not required to successfully pass the test. Seasonal Type II ranger applicants must take the PEB each season/year prior to being issued their commission and engaging in law enforcement duties.

2.2 PHYSICAL FITNESS PROGRAM

The NPS physical fitness program is intended to achieve and sustain a work force able to successfully perform the rigorous law enforcement duties required to protect park resources and the visiting public. Responsibility for the success of this program is shared between the individual park units and individual commissioned employees. Detailed information and guidance on this program is found in RM-57: Occupational Medical Standards, Health and Fitness reference manual.

2.2.1 Assigned Fitness Time

5 U.S.C. 7901 authorizes heads of agencies to develop fitness programs. 792 FPM, Section 1-3(c)(5), 4-3, and 4-4, contains provisions authorizing employees who participate in a health and fitness program to engage in three hours per week as a directed work assignment, to help maintain a conditioning level sufficient to meet the demands of their position. These activities may include jogging, cross-country skiing, cycling, walking, weight training, swimming, and other exercises that will assist in maintaining an appropriate conditioning level.

Each park “may” assign up to three hours per week of mandatory physical fitness (exercise) time (official duty time) to each commissioned employee in the park. This official duty time remains under the control of the individual’s supervisor. Supervisors must ensure assigned physical exercise time is productively used toward maintaining or achieving the physical fitness level necessary for satisfactory performance of law enforcement work. At the supervisor’s discretion, a portion of the assigned weekly physical exercise time may be the actual performance of physically rigorous work duties, if the individual’s fitness plan (approved by the park physical fitness coordinator) provides for such alternate exercise activities.

2.2.2 Injuries Sustained During Approved Exercise

All injuries sustained while engaging in approved fitness plan activities are considered to be injuries sustained in the performance of official duties, regardless of the location of the individual at the time of the injury, as long as the activity is consistent with the approved plan and any direction from the supervisor.

2.2.3 Fitness Testing

The PEB tests will be administered by a trained/certified fitness coordinator. The PEB score is a measure of progress toward achievement of minimal overall fitness levels. Employees in the physical fitness program will test at least twice a year at intervals no greater than six months.

2.3 CRITICAL INCIDENT STRESS MANAGEMENT

Incident commanders, supervisors, commissioned employees and their co-workers must all be conscious of the potential for critical incident stress when an employee is exposed to certain aggravated events, or experiences the effects of an accumulation of more subtle situations. Symptoms of stress may appear acutely at a gruesome scene or may surface subtly and later in other forms, including decreased performance, withdrawal from peers or family, drug or alcohol abuse, or suicidal actions.

The Service will make all reasonable efforts to ensure that counseling is provided by peers with a similar professional background, and/or by individuals who have been through similar traumatic events. Similarly, the Service will make all reasonable efforts to ensure that professional counseling, psychological or psychiatric services are secured from individuals specially trained and experienced in serving the unique requirements of law enforcement personnel.

2.3.1 Training

The Superintendent is responsible for ensuring that critical incident stress management training (including both prevention and response strategies) is provided to all employees and supervisors who may be involved in emergency response and/or support.

2.3.2 Intervention

Certain situations increase the likelihood that a commissioned employee may be a candidate for post-traumatic stress assistance, such as:

- When involved in an incident in which the commissioned employee caused the death or serious injury of another person, or has discharged a firearm at another person.
- When wounded or fired upon.
- When involved in critical situations such as disasters and multi-casualty incidents.

Depending upon the severity, duration, and magnitude of the event(s) (not limited to those cited above) and the subsequent symptoms displayed by an employee, any of the following forms of intervention and/or assistance may be provided:

- One-on-one support provided by a colleague or peer.
- One-on-one support/intervention by a peer counselor.

- Group defusings.
- Formal Critical Incident Stress Debriefings.
- Professional counseling or other forms of medical/social/psychological assistance.

2.3.3 **Fitness for Duty**

The fact that an employee is undergoing counseling is not necessarily indicative of a need for medical treatment or a change in duty status, which may be separate considerations. Counseling is intended to assist the employee with possible moral, ethical, or other personal impacts as a result of an incident or a series of incidents. The details of counseling will remain confidential. If, however, symptoms persist and appear to adversely affect the employee's ability to function effectively in law enforcement, the employee's supervisor will take appropriate action to initiate a formal fitness-for-duty evaluation. Counseling and other professional assistance provided to a commissioned employee to alleviate job-related post-traumatic stress symptoms will be paid for by the Service, based upon a determination by the Office of Workman's Compensation Program (OWCP).

The reaction of an individual involved in a significant traumatic incident may exceed the need for routine counseling and result in the immediate need for medical attention and/or a change in duty status. A supervisor may have to consider placing an employee in leave status pending a visit to a medical facility or, in extreme cases, arrange for the employee to be transported for immediate treatment.

2.3.4 **Legal Considerations**

Managers and supervisors must be alert to legal conflicts that may exist between conducting criminal and/or civil investigations into certain incidents (e.g., shootings), and the desire to provide peer and other counseling services to affected employees or citizens. Personnel must recognize that conversations that occur between affected employees (or private parties) and peer and other counselors other than licensed practitioners are not privileged, and may be called into evidence in subsequent proceedings. Further, the priorities of an active criminal and/or civil investigation may dictate that peer and other counseling be deferred temporarily, until necessary investigative interviews with affected employees and other parties have been completed. Establishment of such priorities may be necessary to avoid the possibility of "tainting" statements and/or testimony that could critically influence the outcome of a case.

2.4 Infectious Diseases

2.4.1 General

When faced with a situation that involves potential exposure to a communicable disease, an employee will exercise caution and must wear disposable latex/vinyl gloves, eye protection and masks, as appropriate when engaged in any of the following activities:

- Providing first-aid or medical care where blood or body fluids are present.
- Handling items that may contain contaminated blood or body fluid products (e.g., hypodermic needles or syringes) or when packaging and handling these items as evidence. Such items are frequently found at crime scenes, during arrests, or abandoned in visitor use areas.
- Searching arrested persons, particularly those arrested for drug incidents.
- Cleaning blood or other secretions that have contaminated floors, seats, vehicle interiors, etc.

2.4.2 Protective Actions

Employees/supervisors will comply with OSHA standards addressing the following:

- Wearing a disposable gown if soiling of clothing by blood, semen, or saliva is likely. Masks are needed if exposure of the mouth is likely.
- Thoroughly washing hands with warm water and soap after removing gloves.
- Thoroughly washing hands and/or other parts of the body with a microbial disinfectant after exposure to secretions or excretions.
- Using a pocket mask when administering cardiopulmonary resuscitation.
- Depositing contaminated items in specially marked containers.

2.4.3 Exposure

When an employee receives a significant exposure to a communicable disease, he/she will notify his or her supervisor and seek medical attention as soon as possible. The supervisor will document the incident in detail using the appropriate incident reports and Office of Workers' Compensation program forms.

Situations that constitute a significant exposure include being stuck with a hypodermic needle, knife, or other sharp object, or (the commissioned employee) having an open wound or sore, or a mucous membrane (eyes/mouth), and exposed to blood, saliva, or semen of a person.

2.4.4 **Jail Facilities**

The Superintendent of a park that operates jail facilities will develop local policies that provide for the safe handling of infected prisoners and the cleaning of the cells assigned to infected persons.

2.4.5 **Applicable State Protections**

State laws should be reviewed for applicable health care provider or law enforcement personnel protections that may be afforded where such personnel may have been exposed to communicable diseases.

2.4.6 **General Safety Considerations**

2.4.6.1 **Searches and Evidence Handling**

Criminal justice personnel have potential risks of acquiring hepatitis or HIV infection through exposures that occur during searches and evidence handling. Penetrating injuries are known to occur, and puncture wounds or needle sticks in particular pose a hazard during searches of persons, vehicles, or cells, and during evidence handling. The following precautionary measures will help reduce the risk of infection:

- A commissioned employee will use great caution in searching the clothing of suspects. Individual discretion based upon the circumstances at hand will determine if a suspect or prisoner should empty his/her own pockets, or if the commissioned employee should use his own skills in determining the contents of a suspect's clothing.
- A safe distance should always be maintained between the commissioned employee and the suspect(s).
- Wear protective gloves if exposure to blood is likely to be encountered.
- Wear protective gloves for all body cavity searches.
- If cotton gloves are to be worn when working with evidence of potential latent fingerprint value at the crime scene, they can be worn over protective disposal gloves when exposure to blood may occur.

- Always carry a flashlight, even during daylight shifts, to search hidden areas. Whenever possible, use long-handled mirrors and flashlights to search inaccessible areas such as under car seats.
- If searching a purse, carefully empty contents directly from purse, by turning it upside down over a table or other surface.
- Use puncture-proof containers to store sharp instruments and clearly mark plastic bags to store other possibly contaminated items.
- To avoid tearing gloves, use evidence tape instead of metal staples to seal evidence.
- Local procedures for evidence handling will be followed. In general, items should be air dried before sealing in plastic.

Not all types of gloves are suitable for conducting searches. Vinyl or latex rubber gloves provide little protection against sharp instruments, and they are not puncture-proof. There is a direct trade-off between level of protection and manipulability. In other words, the thicker the gloves, the more protection they provide, but the less effective they are in locating objects. Thus, there is no single type of thickness of glove appropriate for protection in all situations. Commissioned employees should select the type and thickness of glove that provides the best balance of protection and search safety.

Commissioned employees and others involved in crime scene processing may confront unusual hazards, especially when the crime scene involves violent behavior, such as a homicide where large amounts of blood are present. Protective gloves will be available and worn in these types of settings. In addition, for very large spills, consideration will be given to other protective clothing such as overalls, aprons, boots, or protective shoe covers. They should be changed if torn or soiled, and always removed prior to leaving the scene. While wearing gloves, avoid handling personal items, such as combs and pens that could become soiled or contaminated.

2.4.6.2 **Handling Deceased Persons and Body Removal**

For personnel who may have to handle a body, the response should be the same as for situations requiring CPR or first aid; wear gloves and cover all cuts and abrasions to create a barrier and carefully wash all exposed areas after any contact with blood. The precautions to be used with blood and deceased persons will be used when handling amputated limbs, hands, or other body parts. Such procedures will be followed after contact with the blood of anyone, regardless of whether they are known or suspected to be infected with HIV or hepatitis.

2.4.6.3 **Autopsies**

Protective masks and eyewear (or face shields), laboratory coats, gloves, and waterproof aprons should be worn when attending autopsies. All autopsy material should be considered infectious for both HIV and hepatitis.

CHAPTER 3-5 - APPLICANT SELECTION

Reserved for development of procedures for a formal intake program. This chapter will include sections on:

- Application process
- Physical, medical, psychological and background screen-outs
- Oral boards
- Probation periods
- Field Training and Evaluation Program (FTEP) assignments
- Developmental assignments

CHAPTER 4-1 - COMMISSIONED EMPLOYEE TRAINING

1. Policy
 2. Initial Training
 3. Re-commission Training
 4. In-Service/Refresher Training
-

1. POLICY

The NPS will develop a law enforcement training program in conformance with laws and Departmental policy and will ensure that these requirements are met by all employees who hold NPS law enforcement commissions.

2. INITIAL TRAINING**2.1 Type I and Type II Permanent Commissions****2.1.1 Core Requirements**

Subject to other requirements delineated elsewhere in RM-9 and other policies and directives, a “permanent” NPS employee may qualify for a law enforcement commission (Type I or Type II) upon graduation from the NPS basic law enforcement program at the Federal Law Enforcement Training Center (FLETC).

2.1.2 Prior Non-FLETC Training

Nothing in this section will be construed as disqualifying or de-certifying current commissioned employees who obtained their law enforcement commission and positions based upon previously mandated training requirements.

2.2 Type II Seasonal Commissions

This commission is valid only during times of employment in a law enforcement commissioned position.

2.2.1 Core Requirements

A seasonal NPS employee may qualify for an initial Type II law enforcement commission upon graduation within the past three years from a seasonal law enforcement training program approved by the NPS. Type I commissions may be issued only to permanent employees.

In order to qualify for a Type II seasonal commission, applicants who have not met the above criteria must have successfully completed another training

academy curriculum (equivalent in content to the FLETC basic curriculum, as determined by the Department, with the concurrence of the NPS Superintendent at FLETC) and must have been employed as a full-time law enforcement officer in another Federal, State, or local law enforcement agency, in other than a probationary status, within the three years immediately preceding the date of the application for the commission. Service as a security officer, volunteer, or non-sworn support employee does not satisfy this law enforcement commission requirement.

2.2.2 **Prior Non-FLETC Approved Training**

Nothing in this section is to be construed as disqualifying or de-certifying current commissioned employees who obtained their law enforcement commission based upon a previously approved training program for seasonal commissions, as long as all the training and other requirements for maintaining that commission are met.

2.3 **Special Agents**

2.3.1 **Core Requirements**

In addition to the requirements for a Type I commission, all persons selected for appointment to Special Agent (GS-1811) positions must satisfactorily complete the FLETC Criminal Investigator (CI) training program, typically including a minimum of 240 hours of training in practical criminal investigative techniques within two years of appointment.

3. **RECOMMISSIONING TRAINING**

3.1 **Type I and Type II Permanent Commissions**

3.1.1 **Less Than Three Years**

A permanent employee whose commission has been rendered invalid for a period less than three years, may regain a commission in accordance with established procedures. This provision, however, does not apply to employees whose commissions are in inactive status. To re-qualify for a commission, the applicant must complete training in the below listed areas:

- Firearms qualifications as specified elsewhere in RM-9.
- Any subjects the NPS Superintendent at FLETC identifies, based upon individual need.
- One full rotation through a field training and evaluation assignment, once a standardized program is operational within the Service.

- 40-hour refresher update training.
- Successfully complete a medical examination and appropriate background investigation.

3.1.2 **More Than Three Years**

A permanent employee whose commission has lapsed for more than three years must successfully re-complete NPS basic law enforcement training at FLETC.

3.2 **TYPE II SEASONAL COMMISSIONS**

3.2.1 **Less Than Three Years**

A seasonal employee whose Type II commission has been rendered invalid for a period less than three years, may regain a commission in accordance with established procedures. This provision, however, does not apply to employees whose commissions are in inactive status. To re-qualify for a commission, the applicant must complete training in the below listed areas:

- Firearms qualifications as specified elsewhere in RM-9.
- Any subjects the NPS Superintendent at FLETC identifies, based upon individual need.
- 40 hour refresher update training

3.2.2 **More Than Three Years**

A seasonal employee whose commission has lapsed for three years or more must successfully re-complete an approved seasonal law enforcement training program.

4. **IN-SERVICE/REFRESHER TRAINING**

4.1 **General**

4.1.1 **Annual Requirement**

Every commissioned employee must successfully complete a minimum of 40 hours of in-service refresher law enforcement training annually. Refresher training is not required for commissioned employees during the first twelve months following graduation from an approved basic law enforcement training academy.

4.1.2 **Instructional Media**

No more than eight hours of training utilizing pre-recorded video tapes may be credited toward the minimum 40 hour requirement.

4.1.3 **Documentation**

The chief park ranger will maintain a record of law enforcement training. At a minimum these records must document completion of 40-hour In-Service Refresher requirements as prescribed in RM-9. Such records will be retained as per DO-19. These records will be submitted to FLETC for inclusion into the employee's permanent law enforcement training files and may be requested by the region if they are maintaining such files.

4.2 **CONTENT REQUIREMENTS**

4.2.1 **Time Requirements and Training Plans**

The 40 hours of training may be completed in a single session or in increments throughout the year. Incremental sessions will be documented to ensure compliance with the standard.

4.2.2 **Training Topics – Type I and Type II Commissions**

The following subjects are required in annual training for non-supervisory commissioned employees:

- Legal update - Recent changes in the laws affecting the NPS and law enforcement, and recent cases affecting the law enforcement community.
- Use of deadly force and defensive equipment - A review of NPS policy on the use of deadly force, defensive equipment, and recent case law.
- Review of NPS regulations, policies, and procedures - A review addressing any new or revised regulations, policies, and procedures.
- Officer safety and survival - Classroom and/or field training in current issues and techniques directly impacting officer safety and survival.
- Specific knowledge and skills - The remainder of the annual refresher training should be targeted at knowledge and skills relevant to NPS law enforcement. Subjects may include wildlife law enforcement, ARPA violations, wildfire investigation, marijuana cultivation/eradication, drug interdiction, advanced firearms and/or tactical training, or any law enforcement subject that is a park priority.

- In-service curricula may include written or practical testing to evaluate competency.
- First aid, CPR, SAR, fire suppression, and other subjects not specifically related to law enforcement may not be credited toward the 40-hour training requirement.
- Up to eight hours of firearms qualifications may be credited toward the 40-hour requirement.

4.2.3 **Training Topics - Supervisory and Administrative Personnel**

Annual refresher courses for personnel occupying supervisory and/or management positions should include specific law enforcement topics in supervision, management, or leadership skills, in addition to those listed above.

4.2.4 **Training Topics – Special Agents**

In addition to training topics identified in 4.2.2, Special Agents should annually receive advanced training in topics related to criminal investigation and/or other specialized law enforcement topics.

CHAPTER 4-2 - FIREARMS TRAINING AND QUALIFICATIONS

1. Policy
 2. Directives
 3. General Range Rules
 4. Specialized Training
 5. Qualification Standards
 6. Documentation
 7. Qualifications Courses
-

1. **POLICY**

The NPS will provide progressive and realistic firearms training to all commissioned employees. This training will be relevant to the employees' assignments and include training in all types of firearms the employee is authorized to carry. NPS-approved firearms courses are included as Appendix A at the end of this chapter. Live-fire, down-range firearms training courses may be approved and implemented by certified NPS firearms instructors in park areas to supplement regular firearms qualifications courses.

2. **DIRECTIVES**

2.1 **General Procedures**

2.1.1 **Instructor Qualifications**

All firearms training will be conducted by qualified firearms instructors. NPS firearms instructors will be trained and certified to standards established and approved by the Federal Law Enforcement Training Center.

2.1.2 **Certifications**

Subject to other provisions of this chapter, individuals trained and certified as firearms instructors by other entities prior to January 1994 may retain and utilize all certifications held at that time, and may continue to serve as NPS instructors and/or range officers. They must, however, conduct NPS-approved courses of fire.

2.1.3 **Transition Instructors**

Only those individuals trained and certified as transition instructors will conduct semi-auto pistol transition training. Basic transition courses must adhere to the curriculum established and prescribed by the NPS Superintendent at FLETC.

2.1.4 Range Officers

All certified NPS firearms instructors may serve as range officers for all firearms for which they are certified.

2.1.5 Instructor Requirements

Instructors must supervise or instruct/co-instruct no fewer than two separate firearms training or qualifications sessions per year in order to maintain their instructor or range officer certifications. Instructors must also be able to demonstrate their own proficiency with the NPS authorized firearms they instruct.

2.1.6 Tactical Course Qualifications

Shooters participating in tactical courses must first be currently qualified in standard NPS-approved qualification courses.

2.1.7 Free Movement/Live-Fire Courses

In all live-fire (vs. simulated fire) courses where the shooter has free movement on the range the instructor/student ratio will be 1:1. Only one shooter will be on the course at a time.

2.1.8 Documentation

The chief park ranger will maintain a record of all firearms qualifications. Such records will be retained as per DO-19.

2.1.9 Range Rules

The following rules will apply on all ranges:

- Unless otherwise indicated, all shooting begins with firearms and all magazines fully loaded or charged.
- Unless otherwise indicated, all shooting begins with firearms and magazines holstered with available safety straps and snaps secured.
- Unless otherwise indicated, all firing is from the two-handed position (that is, from the strong hand, supported by the weak hand).
- After each stage/firing string, shooters must de-cock their firearms and assume “guard” or “scan” positions before holstering. Firearms will not be immediately re-holstered after firing without de-cocking, coming to “guard” or “scan” positions, and re-evaluating threats (i.e., targets).

- Shooters must keep their fingers off triggers until the firearms are on target. All movement with firearms drawn and all firearms manipulation will be accomplished with fingers off triggers.
- Unless otherwise indicated, shooters should perform untimed tactical reloading after every stage/firing string - behind cover, if available. It is the shooter's responsibility to maintain magazines and firearms loaded throughout the course without prompting from the range officer.
- In the event of an empty firearm occurring during a course of fire, emergency reload is expected without command from the range officer. No alibi will be accepted.
- Along with eye and ear protection, a cap with its bill extending over eye protection should be worn during all firing exercises to prevent hot brass that has been ejected from falling between the face and eye protection. As a preferred alternative, eye protection designed to protect the eyes from such falling brass and other debris may be utilized.
- Range officers will ensure that lighting conditions imposed during "reduced light" firing are not so dark as to reasonably preclude target - and, therefore, threat - identification.

2.2 **SPECIALIZED TRAINING**

2.2.1 **Non-NPS Exercises**

Commissioned employees may participate in firearms exercises that are sponsored by approved local, State, or Federal law enforcement agencies and/or specialized private training facilities.

2.2.2 **Stress and Tactical Courses**

Stress and tactical courses are authorized as a supplement to, but not in lieu of, qualification courses.

2.2.3 **Additional Drills**

Firearms instructors and other individuals responsible for developing and staging training should attempt to incorporate drills and exercises that emphasize "don't shoot" scenarios along with actual firing drills and exercises. Efforts should also be made to incorporate verbal challenges and commands into range exercises.

2.3 **Qualification Standards**

Commissioned employees must qualify semiannually with all firearms and ammunition he/she is authorized to carry prior to assuming law enforcement duties. All qualifications will be conducted by NPS approved firearms instructors.

2.3.1 **Qualification on Demand**

Commissioned employees must qualify on demand of their supervisor with all firearms they are authorized to use in Service applications. Qualifying "on demand" means that scores must be attained on demand on any given day or during any range session, without prior warm-up or practice shooting before a qualifications attempt. Only two attempts (one immediately followed by the other) may be made during any one, same-day range session. Any shooter unsuccessful in attaining a qualifying score on demand may continue with remedial exercises and/or practice on any given day, but may not utilize subsequent scores attained during that same range session for purposes of qualification.

2.3.2 **Requalification**

Commissioned employees must requalify prior to assumption of duties whenever they have been in other than active law enforcement duty status for more than four months.

2.3.3 **Failure to Qualify**

Individuals failing to qualify with the primary sidearm will not be permitted to perform duties requiring access to or use of any firearms, and may not perform field law enforcement duties until able to meet the minimum standard. Employees who fail to qualify under the provisions of this chapter with a supplemental firearm (shotgun, rifle, or secondary handgun) may not carry or use the affected class of firearm until able to qualify and meet the minimum standard.

These temporary duty restrictions do not in and of themselves constitute suspension or revocation of a commission, and the affected individual may continue to perform administrative duties relating to law enforcement, such as appearing in court, preparing reports, etc.

Names of individuals who fail to qualify will be provided to the chief park ranger immediately.

Parks will develop remedial firearms training plans for employees affected by the above. Failure to remediate and attain a qualifying score within 15 days will result in suspension of the law enforcement commission.

2.3.4 **Qualifying Courses**

Qualification courses of fire must be shot on TRANS-TAR-II targets. All scoring is hit or miss, with the four ring defining the outside limits of a hit. Shots impacting beyond the four ring are considered misses. In order to qualify, shooters must attain scores that are 70% of possible, unless otherwise indicated for the specific course of fire. Scores are recorded as pass or fail only.

2.3.5 **Courses of Fire and Frequency**

Qualifications firing will be conducted on the approved NPS day and (where applicable) reduced-light courses of fire, not less than two times each calendar year for all types of firearms carried. Reduced light is defined as a condition that approximates the intensity and sources of illumination that are typically found during nighttime operations in the park area in which the employee is assigned (overhead emergency lights or flashlights may be used). Official qualifications will be conducted not less than three months apart.

2.3.6 **Qualifying Firearms and Holsters**

Qualifications must be conducted using the same make and model handguns and other firearms as used in Service applications. Qualifications must be conducted using similar types of holsters or other carrying devices, NPS-approved ammunition, and reloading devices or methods actually used in the field, both on and off duty.

2.3.7 **Rounds Allowed**

Only the prescribed number of rounds in a given stage of a given qualifications course will be fired. Rounds not fired within authorized and prescribed time limits during one stage will not be made up or fired as extra rounds during subsequent stages of fire.

2.3.8 **Documentation**

All firearms qualifications will be conducted and documented by a qualified firearms instructor. The documentation will become part of the employee's park law enforcement training and qualifications file.

NATIONAL PARK SERVICE 30-ROUND QUALIFICATION COURSE

SERVICE HANDGUN

(both daylight and reduced light)

<u>YARDS</u>	<u>ROUNDS</u>	<u>TIME</u>	<u>REPS.</u>	<u>STARTING POSITIONS / COMMANDS</u>
3 yds.	3 rds.	3 secs.	2X	Start w/ loaded weapon in the holster. Shooter draws and fires either 1 or 2 handed, hip-level or point shoulder (shooter's choice).
7 yds.	2 rds.	3 secs.	2X	Weapon loaded in holster. Draw, fire 2-handed, point shoulder position.
7 yds.	2 rds.	3 secs.	2X	Weapon loaded. Begin in scan position, weak hand only.
7 yds.	2+2 rds.	12 secs.	1X	Weapon loaded in holster. Draw and fire 2 rounds, 2-handed, point shoulder position. Then magazine exchange (or speed-reload or 2-rd. tactical reload w/ revolver) and fire 2 more rounds in allotted time.
15 yds.	3 rds.	6 secs.	1X	Weapon loaded in holster. Draw and assume protected position behind "low cover" or low barricade (whichever is available). Fire 3-rds from cover, de-cock, then remain fully protected behind cover, with weapon still out in scan or "guard" position, in anticipation of next stage...
15 yds.	3 rds.	4 secs.	1X	...With weapon already in hand from previous stage, shooter protected behind "low cover," fire 3-rds. in 4 secs.
25 yds.	3 rds.	8 secs.	1X	Weapon loaded in holster. Draw, assume cover behind strong-side barricade position (high-cover), firing 3-rds. De-cock and resume full protection behind cover/barricade after firing, with weapon remaining in "scan" or "guard" position, in anticipation of next stage...
25 yds.	2 rds.	5 secs.	1X	...continue from previous stage/position, on command move to standing - weak side barricade (high-cover) position and fire 2-rds. De-cock and resume full protection behind cover/barricade after firing, with weapon remaining in "scan" or "guard" position, in anticipation of next stage...
25 yds.	1 rd.	3 secs.	1X	...continue from previous stage/position, on command move to strong-side, "low cover" position and fire 1 rd.

(No time limits between positions/stages at 25 yd. line)

Note: References to "low cover" denote use of range-provided cover that requires shooter to assume either kneeling, sitting, or prone position to remain protected and/or concealed from target.

21 or more "Hits" (within Transitional Target II 4-ring) required to pass/qualify.

REDUCED-LIGHT COURSE IS SAME AS DAYLIGHT COURSE,
EXCEPT ALL 25-YARD STAGES ARE FIRED AT 15 YARDS ONLY.

NATIONAL PARK SERVICE QUALIFICATION COURSE (30-ROUNDS)

SECONDARY HANDGUN

(both daylight and reduced light)

<u>YARDS</u>	<u>ROUNDS</u>	<u>TIME</u>	<u>REPS.</u>	<u>STARTING POSITIONS / COMMANDS</u>
1 yd.	3 rds.	4 secs.	1X	Start w/ loaded weapon in carry device. Shooter draws weapon with strong hand only (SHO), and fires SHO from close-hip level. Make weapon safe and re-holster or secure.
1 yd.	3 rds.	6 secs.	1X	Start w/ loaded weapon in carry device. Shooter draws weapon with weak hand only, (WHO), and fires WHO from close-hip level. Make weapon safe and re-holster or secure.
3 yds.	3 rds.	5 sec.	1X	Draw and fire 3 rds. w/ strong hand only (SHO) from either hip-level or point-shoulder position.
3 yds.	3 rds.	6 sec.	1X	Draw and fire 3 rds w/ weak hand only (WHO) from either hip-level or point-shoulder position.
5 yds.	2 rds.	6 sec.	3X	Draw, fire 2 rds from strong hand only point-shoulder kneeling position. Make safe, re-holster or secure, and stand. Repeat total of three times.
5 yds.	2 rds.	7 sec.	3X	Draw, fire 2 rds. from weak hand only point-shoulder kneeling position. Make safe, re-holster or secure, and stand. Repeat total of three times.
7 yds.	3 rds.	8 sec.	1X	Starting from sitting position on the ground, draw and fire 3 rds. strong hand only (sitting). Make the weapon safe and re-holster or secure.
7 yds.	3 rds.	10 sec.	1X	Starting from sitting position on the ground, draw and fire 3 rds. weak hand only (sitting). Make the weapon safe and re-holster or secure.

Glossary:

Close Hip Level: Weapon maintained next to body at hip level while firing. This position is utilized at close ranges to inhibit an assailant from grabbing the weapon.

21 or more "Hits" (within Transitional Target II 4-ring) required to pass/qualify.

NATIONAL PARK SERVICE QUALIFICATION COURSE (10 ROUNDS)
SHOTGUN

<u>YARDS</u>	<u>ROUNDS</u>	<u>TIME</u>	<u>REPS.</u>	<u>STARTING POSITIONS / COMMANDS</u>
15 yds	10 rds. (00 Buck)	3 secs	1X for each	SHOTGUN READY, STRONG SHOULDER POSITION: Weapon is loaded with five (5) rounds, one (1) in the chamber shot and four (4) in the magazine tube. The weapon is shouldered and pointed at the ground below the target. On the command to fire, the shooter brings the weapon up on target, firing one (1) round in 3 seconds. The shooter cycles the action (on pump shotguns) and returns to the ready position. The activity is repeated until a total of ten rounds have been fired with the additional rounds coming from a place of carry on the weapon or individual. The weapon is topped up between shots on target.
25 yds.	2 rds. (Slug)	10 secs.	1X	STANDING-STRONG SHOULDER POSITION: Weapon is combat loaded with two (2) rounds in the magazine tube. On the command to fire, the shotgun is cycled by using the action bar release or with the operating handle (on semi-autos) to operate the action and chamber the first round and a total of two (2) rounds are fired.
25 yds.	2 rds. (Slug)	15 secs.	1X	STRONG SHOULDER, MOVING TO AVAILABLE COVER/CONCEALMENT (TRASH CAN/BARRICADE): Weapon is combat loaded with two (2) rounds of rifled slug in the magazine tube. On the command to fire, the shotgun is cycled by using the action bar release or with the operating handle (on semi-autos) to chamber the first round while moving to cover. A total of two (2) rounds are fired from available cover/concealment. Concealment may be standing or kneeling .

STANDARD CARRY MODE: BOLT CLOSED, TRIGGER PULLED, SAFETY OFF, MAGAZINE FILLED TO CAPACITY.

GLOSSARY: SHOTGUN READY POSTION IS WITH THE SHOTGUN SHOULDERED ON THE STRONG SHOULDER, THE MUZZLE DEPRESSED TO A POINT BENEATH THE TARGET ALLOWING THE SHOOTER TO SEE THE BASE OF THE TARGET AND THE COMPLETE FIELD OF FIRE UNOBSURED.

SCORING: IS ACCOMPLISHED BY OBSERVING 70% OF TOTAL HITS POSSIBLE FOR 00 BUCK ON THE TRANSITIONAL TARGET II AND 3 HITS ON TARGET OUT OF 4 SHOTS WITH RIFLED SLUG WITHIN THE 4 AND 5 SCORING RING TO QUALIFY.

NATIONAL PARK SERVICE QUALIFICATION COURSE (30-ROUNDS)

RIFLE

<u>YARDS</u>	<u>ROUNDS</u>	<u>TIME</u>	<u>REPS.</u>	<u>STARTING POSITIONS / COMMANDS</u>
50 Yds.	5	30 sec.	1X	From the STANDING position, fire 5-rds. in 30 seconds.
50 Yds.	5	30 sec.	1X	From the KNEELING position, fire 5-rds. in 30 seconds.
50 Yds.	5	30 sec.	1X	From the SITTING position, fire 5-rds. in 30 seconds.
50 Yds.	5	30 sec.	1X	From the PRONE position, fire 5-rds. in 30 seconds.
50 Yds.	5	30 sec.	1X	From the STANDING-STRONG SIDE COVER position, fire 5-rds. in 30 seconds.
50 Yds.	5	30 sec.	1X	From the KNEELING-STRONG SIDE COVER position, fire 5-rds. in 30 seconds.

21 or more "Hits" (within Transitional Target II 4-ring) required to pass/qualify.

Open (iron) sights only - no glass or telescopic sights permitted

Total Rounds Fired = 30
Possible Score = 150
Minimum Score = 105

CHAPTER 4-3 - INTERMEDIATE DEFENSIVE EQUIPMENT TRAINING

1. Policy
 2. Directives
-

1. **POLICY**

Commissioned employees will receive minimum levels of training in accordance with prescribed standards for all issued defensive equipment. The NPS will assure that all commissioned employees have ready and immediate access to intermediate defensive equipment (as described in Chapter 6-3) and techniques in addition to firearms that provide force options between verbal skills and empty-handed techniques and deadly force.

2. **DIRECTIVES**

- 2.1 **Chemical Agents**

- 2.1.1 **Minimum Training**

Commissioned employees authorized to carry chemical agents will receive at least two hours of training by a qualified instructor in the use and effects of chemical agents, including proper treatment and decontamination procedures.

- 2.2 **Batons and Impact Equipment**

- 2.2.1 **Minimum Training**

Commissioned employees will receive basic and refresher training by a qualified instructor with the baton and/or other impact equipment at the minimum levels specified by the Federal Law Enforcement Training Center training standards.

- 2.3 **Other Intermediate Defensive Equipment**

- 2.3.1 **Minimum Training**

Parks may choose to utilize other intermediate defensive equipment as identified in Chapter 6-3. Commissioned employees will receive basic and refresher training by a qualified instructor with intermediate defensive equipment at the minimum levels approved by the Service.

- 2.4 **Documentation**

The chief park ranger will maintain a record of all training of intermediate defensive equipment as per the requirement of DO-9.

CHAPTER 5-1 - CASE INCIDENT REPORTING

1. Introduction
 2. Policy
 3. Directives
-

1. INTRODUCTION

The National Park Service automated Case Incident Reporting System (CIRS) has the following objectives:

- To provide a means for documenting each type of incident that park personnel encounter, respond to, and investigate.
- To provide park managers with a tool for quantifying levels of law enforcement and visitor protection activities and assisting them in assessing law enforcement program needs.
- To identify incidents and activity levels, their times and locations.
- To provide statistical data to assist in planning and decision making and to strengthen justifications to support requests for resources to meet operational needs.
- To compile information needed to meet Departmental reporting requirements in a timely manner.
- To compile information needed to satisfy the reporting requirements of the Federal Incident Based Reporting System (FIBRS)

2. POLICY

The National Park Service will maintain an efficient law enforcement reporting system that serves the needs of management at all organizational levels and that enables the Service to meet Departmental and other Federal reporting requirements, including requirements to report and document criminal acts committed, arrests made, and other incidents that have occurred in parks. Report formatting will permit systematic and standardized collection of summary and management data.

These documents will be created and maintained in accordance with NPS-19, approved National Archives and Records Administration record schedules and all appropriate laws and regulations, including the Freedom of Information Act (FOIA), the Privacy Act, and the Federal Records Act. The same system will

be fully compatible with the computerized statistical reporting system used by the Federal Incident Based Reporting System (FIBRS) in compliance with the Uniform Crime Reporting Act of 1988. The system that will be used by all areas in the National Park Service to meet these requirements is the Service's computerized Case Incident Reporting System.

3. **DIRECTIVES**

3.1 **General**

3.1.1 **Scope**

The Case Incident Reporting System is a computerized program designed to provide the reporting employee with a means to document incidents that occur within (or affect) the National Park System.

3.1.2 **Report Contents**

Entries into the case incident reporting system should include only factual information pertaining to the incident or offense, its investigation, and persons involved in it. Particular care must be taken to clarify the role and degree of involvement of all persons mentioned in a report in order to avoid projecting incorrect impressions.

3.1.3 **Confidentiality**

Details concerning investigative techniques, confidential sources, personal information, opinions or other information that may be withheld from the public in accordance with provisions of the Freedom of Information Act and Privacy Act should be recorded separately, not in the case incident reporting system. A record kept on information pertaining to an incident is not necessarily exempt from disclosure under that statute. A decision to disclose or withhold information under the Freedom of Information Act and Privacy Act is based on the type of information, not on the type of form on which it is recorded.

3.1.4 **Parallel Reporting Requirements**

Some reporting requirements imposed by the NPS may duplicate requirements imposed by State agencies or other Federal agencies that also have jurisdiction. Persons who are involved in incidents such as motor vehicle or boating accidents that are reported to and investigated by NPS employees should be advised that satisfying NPS reporting requirements may not fulfill reporting requirements imposed by other agencies.

3.1.5 **FIBRS Information**

The Federal Incident Based Reporting System (FIBRS) statistical information will be extracted electronically, directly from the case incident reporting program.

3.1.6 **Restrictions on Use**

The CIRS will not be used to document reports directly relating to internal investigations and/or security issues. Internal investigations and/or security issues will be documented via restricted internal memoranda directed to the appropriate office, as determined by the Law Enforcement Administrator, WASO-LEES.

3.1.7 **Record Retention**

All records (including records storage systems and computers) pertaining to law enforcement incidents and/or criminal investigations will be stored and maintained in such a manner as to assure their security and prevent unauthorized access or tampering. Reports and other documents pertaining to law enforcement incidents and/or criminal investigations that are not a part of the public record will not be released or disclosed to other than authorized persons, or pursuant to an approved FOIA request or court order.

3.1.8 **Retention Periods**

The following categories of law enforcement reports and records will, at a minimum, be retained in-park:

➤ Hard-copy records and reports (i.e., non-computerized):

- Closed misdemeanor cases - six years.
- Closed felony cases with appeals resolved - six years.
- Other open or unresolved cases - six years.
- Open or unresolved cases of a serious nature (e.g., murders, unresolved SARs or missing persons, etc.) or which are characterized by patterns - indefinite.

➤ Electronic records and reports:

Because the storage and archiving of electronic records consumes only minimal space through the use of diskettes, tape, or CD-ROM, and because information contained within CIRS is intended to be utilized as a data base to reveal trends over time, all law enforcement records and reports stored in computerized medium will be retained as follows:

- Class A & B Offenses = Fifty years
- Class C & D Offenses = Twenty years

3.2 CASE INCIDENT RECORDS

3.2.1 Reporting Procedures

To the extent possible, all incidents and visitor/violator contacts with commissioned employees should be documented in a case incident report. All incidents and contacts must be reported in a timely manner.

The following types of incidents or others that may result in complaints or the need for a review of the incident must be immediately reported. For purposes of reporting throughout RM-9, “immediate” means as soon as practical, but in no instance later than the end of the shift on which the incident occurred (including extending of the shift if necessary to accommodate completion of reports).

- All violator contacts (including written warnings and violation notices)
- Any use of force
- All arrests
- Any use of restraints
- Any incident where a weapon(s) is “used” in public
- Any incident where there is an allegation of misconduct
- Any incident where there is a communicated or displayed potential for the use of physical force by either the commissioned employee or the suspect
- Any deployment of roadblocks
- Engagement in any pursuit
- All criminal incidents with individuals with diplomatic immunity

At a minimum, the reports must contain all available identifying information on incident participants/vehicles; applicable notation of date/time/location; all pertinent information related to the subject area(s) noted above including, but not limited, to the reasonable suspicion or other cause for the initial contact or action; probable cause for any and all potential charges; details of any aggravated or mitigating circumstances or actions including justification for mandatory appearance or arrests where applicable; actions taken to resolve the incident; summaries of witness statements; notation of potential evidence; notation of follow-up actions or investigations to be taken; or other pertinent information.

The following types of service or other incidents or actions will be reported as soon as practical, but no later than 48 hours after their occurrence:

- Details of witness statements
- Reports of follow-up investigation or activities
- Completion of collision reports

- Deployment of checkpoints
- Miscellaneous service incidents

Reports on all arrests must be approved by a supervisor and available to the prosecutor for review prior to the initial appearance of the subject. All other reports must be approved by a supervisor within 72 hours of their submission.

3.2.2 Offense Codes

Appropriate offense codes for reporting are compiled in the CIRS program under Class A, B, C, and D. Class A and B are predetermined FBI required classifications for crimes against persons, property, and society. Class C contains offenses from the Code of Federal Regulations. Class D contains service-related incidents.

3.2.3 Storage

After electronic approval by a supervisor, the incident record will be stored electronically at unit headquarters and, if appropriate, at the originating office (sub-district, district, etc.). The unit must electronically back-up case incident files on a regular basis and at least daily.

3.2.4 Information Retrieval

The following information can be retrieved from the case incident reporting system:

- Daily summary reports
- Incident summary reports
- Resource protection summaries
- Safety summaries
- Case status summaries
- Court disposition summaries
- Weapons summaries
- Drug reports
- Evidence listings
- Loss of museum property reports
- Offense charges reports
- Uniform crime reports
- Traffic summary reports
- Annual law enforcement reports
- Annual EMS reports
- Annual SAR reports
- Annual ARPA reports

Managers may also retrieve information from the system regarding the types of incidents that have occurred in their units by location, day of week, month, and time of day.

3.3 **RESPONSIBILITIES**

3.3.1 **Superintendent**

Each superintendent is responsible for maintaining a case incident reporting program at the park level to collect statistical data.

3.3.2 **Law Enforcement Administrator, WASO-LEES**

The Law Enforcement Administrator, WASO-LEES, is responsible for establishing Servicewide statistical reporting requirements and procedures that provide support information in a timely manner to the Directorate and are responsive to Departmental reporting requirements.

CHAPTER 5-2 - VIOLATION NOTICES

1. Policy
 2. Directives
-

1. **POLICY**

The NPS will maintain adequate and proper documentation of its law enforcement activities, cases and programs. Commissioned employees in the NPS will utilize forms authorized by Federal courts and the Central Violations Bureau (CVB) for the routine filing of Class B misdemeanor offenses. The document specified for this purpose is U.S. District Court Violation Notice, Form 10-50 (or subsequently authorized revisions). At a minimum, basic field interview information and statistical data contained on these forms will be entered into the Case Incident Reporting System.

2. **DIRECTIVES**

2.1 **Violation Notices**

2.1.1 **Application**

The U.S. District Court Violation Notice (NPS Form 10-50) is used to notify a person to appear before a United States magistrate judge or to forfeit the posted collateral for an alleged violation. Violation Notices are accountable property, and it is the responsibility of the chief park ranger to maintain accountability. A Violation Notice is just one form that may be utilized to initiate the filing of criminal charges. However, consistent with the Federal rules of criminal procedure, it may be used to proceed to trial for ONLY Class B misdemeanors.

2.1.2 **Supporting Documentation**

The issuance of a Violation Notice for minor violations observed by the issuing commissioned employee - such as traffic offenses, violations of camping or fire regulations, or dogs off leash - does not require completion of a Case Incident Narrative Report. However, a Supplemental Narrative Report should be completed when a Violation Notice is issued as the result of an investigation conducted pursuant to a third party complaint, as a result of an investigation of an offense against property, or whenever the facts prompting the Violation Notice cannot be adequately documented in a less formal fashion (i.e., through the probable cause statement on the back of the notice).

2.1.3 **Forfeiture of Collateral**

Under circumstances approved by the U.S. District Court or the U.S. Magistrate Judge, a commissioned employee may issue a Violation Notice that provides for forfeiture of collateral in lieu of personal appearance. Unless directed by the District Court or the Magistrate Judge, however, a commissioned employee will not collect or accept collateral from an alleged violator.

2.1.4 **Mandatory Appearance**

A commissioned employee may issue a Violation Notice that provides for a mandatory appearance before the Magistrate Judge when required by the District Court. Subject to local rules imposed by the judges in each Federal Judicial District, a commissioned employee may issue a Violation Notice that provides for a mandatory court appearance when, in the commissioned employee's judgment, circumstances warrant such an option.

2.1.5 **Probable Cause Statements**

Commissioned employees will comply with the instructions of their respective District Court, Magistrate Judge and CVB pertaining to documenting probable cause statements on the violation notice and the distribution of the copies of this form.

2.1.6 **Case Incident Reporting System Entries**

All pertinent information from violation notices (e.g., name and other identifying information of defendant, date, time, location, vehicle description, and offense) will be entered into the case incident reporting system. Either the CVB violation notice number (PXXXXXXX) or an assigned case number may be referenced for the entry.

2.2 **ADMINISTRATIVE DISPOSITIONS**

2.2.1 **Permitted Voidings**

A commissioned employee who has issued a Violation Notice may void it only after consulting with, and receiving authorization from his or her supervisor, and only in the following situations:

- When erroneous information was included on the Violation Notice (e.g., wrong date, name, charge) or when the alleged violator or new evidence provides a legitimate reason for the alleged offense (e.g., mistake of fact).

- When the violation notice is to be replaced or superseded by other charging documents or criminal processes, or by administrative processes accompanied by a formal declination to prosecute by the U.S. Attorney.
- When the Violation Notice was issued illegally.

If the Violation Notice has been placed on the defendant's vehicle, handed, or mailed to the defendant, a Magistrate Judge must dismiss the notice.

In instances where the issuing commissioned employee is still in possession of the notice, it may be voided with the approval of the chief park ranger or his/her designee. Such voided notices will be retained in a separate file in the issuing park in accordance with the appropriate records disposal schedule.

2.2.2 Prohibited Voidings

Subject to provisions contained in this chapter, a Violation Notice will not be voided when:

- It is issued in an incident that involves personal injury or death, unless the violation notice is to be replaced or superseded by other charging documents or process.
- The violation notice has already been filed with either the court or Central Violations Bureau.

3.1 WARNING NOTICES

3.1.1 Application

The Warning Notice (NPS Form 10-33) is a written notice or written warning issued to a person to document a minor violation of a park regulation. Information on a warning notice must be entered into CIRS/FIBRS to establish a record of the infraction and includes basic information about the alleged violator, but imposes no legal obligations on that person. This form replaces the old "Courtesy Notice."

3.1.2 Notice Retention

The original or white copy of the Warning Notice is the violator's copy. The blue copy is for the use of the park according to their needs.

3.1.3 Verbal Warnings and Notices

Verbal warnings and warning notices may appropriately be used to educate visitors about park regulations, to place minor offenders on notice, and to document contacts that the commissioned employee has a reasonable suspicion

or belief that an offender was unaware of the regulation violated or that the violation occurred inadvertently and that the attendant circumstances are not aggravated. Verbal warnings should be documented to standards consistent with written warnings and violation notices and entered into the case incident reporting system.

CHAPTER 5-3 - COLLISION REPORTS

1. Policy
 2. Definitions
 3. Directives
-

1. POLICY

To the extent possible, the NPS will document all motor vehicle and boating collisions that occur within NPS areas.

The objective of a basic collision report is to document statistical data and the names and identifiers of involved parties. The objective of the collision investigation is to determine and record the probable cause of the collision, the causative and contributory factors, and any need for enforcement measures.

Intentional acts that result in traffic or boating collisions will be reported and investigated as criminal incidents.

2. DEFINITIONS

- 2.1 The following definitions apply to this chapter:

2.1.1 Collision

Any event that results in an injury or property damage attributable directly or indirectly to the motion of a motor vehicle, motorized cycle, or other motorized tracked mode of transportation, bicycle, or a vessel.

2.1.2 Jurisdiction

For reporting purposes, jurisdiction is determined by the location where property damage or personal injury first occurs.

3. DIRECTIVES**3.1 Collisions****3.1.1 Collision Reports**

A collision report (NPS Form 10-413) will be used to document all reported/observed collisions that occur in NPS areas. This report documents time, place, identity of involved persons and vehicles. A completed diagram, witness statement(s), photographs and other investigative documentation, as appropriate, should also be included when any of the following conditions exist:

- When it can be determined that property damage is estimated to exceed the reporting threshold established by the State.
- A government vehicle or vessel is involved.
- Government property is damaged and the NPS is likely to seek recovery.
- There is a possibility of a tort claim.
- There is a serious personal injury or fatality.

3.1.2 **Fatal Collisions**

Charges should not be placed against the operator in a collision resulting in a fatality until a U.S. Attorney or other prosecuting attorney is consulted.

3.1.3 **State Reports**

The commissioned employee should advise the vehicle or vessel operators involved in a collision of any State reporting responsibilities.

3.1.4 **Post-Accident Fatalities**

If a person dies within a year and a day of a traffic collision as the result of that collision, a supplemental report will be filed.

3.1.5 **Bicycles**

When a collision involves a bicycle, it will be handled as any other collision. The information about the bicycle (e.g., make, type, year, and type of damage) will be included in one of the areas provided for a vehicle.

3.2 **COLLISION REPORTING REQUIREMENTS**

3.2.1 **Property Damage Collision**

A property damage collision is a collision with damage to a vehicle, vessel or other object, but no first aid is rendered at the scene and no one is transported to a medical facility for treatment. Actions will include:

- A case incident report (required) and, where applicable, a boating collision report (NPS Form 10-413).
- A complete diagram of the collision scene drawn with template symbols as appropriate.

- Photographs, if they would aid in the investigation or prosecution of the case, or if a reasonable possibility exists that a tort claim may be filed against the government.

3.2.2 **Personal Injury Collision**

A personal injury collision is a collision in which an injured person receives first aid at the scene or is transported to a medical facility for treatment.

Actions will include:

- A case incident report (required) and/or a boating collision report (NPS Form 10-413), as appropriate.
- A complete diagram of the collision scene drawn with template symbols as appropriate.
- Photographs, if they would aid in the investigation or prosecution of the case, or if a reasonable possibility exists that a tort claim may be filed against the government.

3.2.3 **Fatal/Serious Personal Injury Collision**

A fatal/serious personal injury collision is a collision in which death occurs or is likely to occur. Actions will include:

- A case incident report entry (required) and/or boating collision report (NPS 10-413), as appropriate.
- A clear, concise, and complete diagram drawn to scale (e.g. 1"=20'), with template symbols on the appropriate form.
- Photographs, if they would aid in the investigation or prosecution of the case, or if a reasonable possibility exists that a tort claim may be filed against the government.
- A detailed narrative describing the collision.

3.2.4 **NPS Vehicle or Vessel Collision**

A NPS vehicle or vessel collision is a collision in which a government vehicle or vessel is under the control of an NPS employee, regardless of the damage or injury. Collisions involving NPS vehicles/vessels within NPS jurisdiction will be investigated by a Type I commissioned employee. The employee involved in the collision will remain at the collision scene until his or her supervisor arrives, unless exigent circumstances exist, or at the direction of the supervisor. If an NPS vehicle/vessel collision occurs outside of primary NPS jurisdiction, the employee involved in the collision will immediately notify the

appropriate NPS supervisor and the local police agency that has jurisdiction. Actions will include:

- A case incident report and 10-413 (required). If another vehicle/vessel is involved, include name of the insurance company, the policy number, and the name of the agent in the report's narrative.
- The type of collision (e.g., property damage, personal injury) will dictate the diagram requirements.
- All relevant safety and/or injury information will be reported in the appropriate sections of the case incident report.
- A "Data Bearing Upon Scope of Employment of Motor Vehicle Operator" form (Optional Form 26), submitted with the collision report.
- A statement of facts provided by the NPS vehicle/vessel operator will be included in the narrative interview section.
- Photographs.
- As applicable, a "Federal Employee" Notice of Traumatic Injury and Claim for Continuation of Pay/Compensation" form (CA-1), "Authorization for Examination and/or Treatment" form (CA-16), and a "Duty Status Report" form (CA-17) will be completed. These are to be completed by an injured employee and/or the employee's supervisor.
- If the collision occurred outside of primary NPS jurisdiction, a copy of the report of the investigating department should be obtained if available.
- If the NPS-operated vehicle is GSA owned, any required GSA forms will be completed by the operator.

3.2.5 **Hit and Run Collisions**

A hit and run collision is a collision in which an involved person fails to stop, provide identification, and/or render aid. Requirements include:

- The type of collision (e.g., property damage, personal injury) will dictate the reporting requirements.
- The commissioned employee will complete a case incident report, to include an explanation of the circumstances.

CHAPTER 5-4 - INCIDENT REPORTING PROCEDURES

1. Introduction
 2. Directives
-

1. **INTRODUCTION**

The purpose of the Serious Incident Reporting System is to ensure prompt and proper notification of NPS and Departmental officials of serious incidents that occur near or within park areas. All significant field incidents will be reported in a timely manner to WASO-LEES and the appropriate Regional Office following established procedures.

2. **DIRECTIVES**

- 2.1 **Level 1 Reports**

- 2.1.1 **Reporting**

The following types of incidents will be reported immediately to Shenandoah National Park Dispatch at 540-999-3422 or 800-732-0911. Follow-up notification via email must be made within three working days to the Law Enforcement Administrator, WASO-LEES, for the following incidents:

- Employee Fatalities: All employee deaths from any cause, whether on duty or off duty.
- High Property Damage: Any incident resulting in property damage in excess of \$100,000.
- Officer Fatality or Life Threatening Injury: The death or life-threatening injury to any commissioned ranger while in the performance of his or her duties.
- Serious Crimes: Serious crimes that occur in any park area.
- Drug Incidents: Major or unusual drug seizures or drug-related arrests in which the circumstances, value, and/or the amount of the seizure could attract media or political attention.
- Political Officials: Serious incidents, major events or serious accidents involving senior political officials of State, Federal or foreign governments or their immediate families.
- Terrorist Activity: Actual, attempted or planned terrorist activity, sabotage or other hostile acts against NPS property.

- Significant LE Events: Significant law enforcement events other than planned special events that require or may require the dispatch of SET teams to augment normal park enforcement capabilities.
- Disasters: Major natural or man-caused disasters that cause significant injuries, resource or property damage to or impact on visitor use of an NPS-administered area, including major structural fires, dam failures, floods and storms. (NOTE: Wildland fires will be reported to the local fire dispatch/coordination center).
- Weapons Discharge: The discharge of a weapon by an employee toward another individual or any discharge of a weapon at any employee.
- Use of Force: Any use of force by a commissioned employee that results in serious injury or death to another individual.
- The hospitalization of three or more employees due to a work related incident.
- Aircraft Accidents: Any aircraft accident causing a death or hospitalizing injury.

2.2 LEVEL 2 REPORTS

2.2.1 Reporting

The following types of incidents will be reported to Ranger Activities, WASO, via cc: Mail within three days. Incidents of exceptional significance - i.e., those that have or will likely draw major media coverage should be called immediately to Shenandoah National Park dispatch at 540-999-3422 or 800-732-0911, then followed up with written reports sent via cc: Mail within three working days. Copies should also be sent to the appropriate regional/system office contact.

- Visitor Fatalities: Visitor fatalities, except by natural causes.
- Employee Injuries: Serious injury to any employee, either on or off duty. For purposes of this reporting system, serious injuries are defined as those that require advanced life support and/or lead to overnight hospitalization.
- Employee Arrest: Arrest or detention of any employee on felony charges, regardless of arresting or detaining agency.
- ARPA Incidents: Any incident that will likely lead to an Archeological Resource Protection Act (ARPA) prosecution.

- Wildlife Incidents: Wildlife attacks or incidents that result in serious injury or death to persons.
- Drug Incidents: Drug seizures where the value of the drugs exceeds \$5,000, or major drug cases that are investigated by other agencies but were initiated by the NPS, or in which the NPS assisted.
- Missing Persons: Confirmed missing persons where foul play is suspected.
- Felony Arrests: Multiple felony arrests.
- Demonstrations: Demonstrations or other hostile acts (planned, purported or actual) on or adjacent to parks.
- Malicious Destruction: Significant malicious damage to cultural or natural resources.
- Theft and Burglary: Monetary losses in excess of \$10,000 through theft or burglary (excluding vehicle thefts).
- Search and Rescue: Major searches and/or rescues, generally defined as any SAR requiring a significant call-out of resources or a prolonged or difficult search.
- International Events: Any significant event involving foreign nationals or international cooperation.
- Arson: Any incident of known or suspected arson.
- Poaching Incidents: Any significant animal, plant, mineral, paleontological or other park natural resource poaching incident.
- Structural Fires: Structural fires involving any NPS-owned property.
- Special Events: Any event in a park that requires significant mobilization of resources, attracts substantial media attention, and/or has particular relevance to the National Park System or Service or its cultural, historical and natural assets.

2.3

Report Contents

All reports should contain the following information. In order to assure confidentiality where necessary, reporting parties should be judicious regarding inclusion of names of commissioned rangers and investigators and/or confidential investigative or enforcement techniques in incident reports.

- Subject: Name or description of incident.
- Time and Date: Time and date of occurrence.
- Location: Brief description of incident location.
- Summary: Brief description of incident.
- Names/Titles: First and last names and titles of persons involved if appropriate - both NPS employees and victims. If names are to be kept confidential, a note must appear specifying this condition.
- Status of Case: What's being done and/or will be done next.
- Agencies: Other Federal, State, local or other agencies involved or to become involved in the incident.
- Media: The level of media interest and involvement.
- Contact: Name and telephone number of the park person who can be contacted for additional information, or a 24-hour contact number.
- Submitter: The name and title of the person submitting the report, which should appear on the report itself.

CHAPTER 6-1 - USE OF FORCE

1. Introduction
 2. Definitions
 3. Policy
-

1. **INTRODUCTION**

Commissioned law enforcement personnel are authorized to use a wide variety of defensive equipment and force options in response to various threats and other enforcement situations. These options are provided in order to permit commissioned employees to select those defensive equipment or tactics that are most appropriate for the circumstances.

2. **DEFINITIONS**

- 2.1 The following definitions apply to this chapter:

2.1.1 **Deadly Force**

Deadly force is the use of any force (with or without firearms) that is likely to cause death or serious physical injury. Deadly force does not include force that is not likely to cause death or serious physical injury but unexpectedly results in such death or injury.

2.1.2 **Weaponless Control Techniques**

Weaponless Control Techniques includes officer presence, identification, verbal commands and physical control techniques, such as come-alongs, touch pressure points and empty hand strikes.

2.1.3 **Intermediate Weapons**

Intermediate weapons are weapons other than firearms or lethal weapons with less-lethal munitions that are approved by the NPS.

2.1.4 **Probable Cause, Reason to Believe, or Reasonable Belief**

For purposes of this chapter, these terms refer to the facts and circumstances including the reasonable inferences drawn there from, known to a commissioned employee at the time of the use of deadly or other force that would cause a reasonable person to conclude that the point at issue is probably true. The reasonableness of a belief or decision must be viewed from the perspective of the commissioned employee on the scene, who may often be forced to make split-second decisions in circumstances that are tense,

unpredictable, and rapidly evolving. In the context of this section, reasonableness will not be viewed from the calm vantage point of hindsight.

2.1.5 Use of Force Options

The use of force continuum ranges from “officer presence” and verbal commands on the lower end, through empty hand techniques, use of chemical agents, use of impact weapons through use of deadly force. For purposes of this chapter (and especially reporting requirements) the term “use of force” is intended to address the physical application of force as opposed to mere officer presence or verbal commands.

3. USE OF FORCE POLICY

3.1 Primary Consideration

The primary consideration in the use of force for commissioned employees is the timely and effective application of the appropriate level of force required to establish and maintain lawful control. Only reasonable force necessary to affect and maintain public order, protect human life or property and/or make an arrest will be used.

A commissioned employee should not remove a firearm from its holster unless there is a potential for its legitimate use.

3.2 Use of Deadly Force

Commissioned employees may use deadly force only when necessary, that is, when the employee has an objectively reasonable belief, in light of the facts and circumstances confronting the employee, that the subject of such force poses an imminent danger of death or serious physical injury to the employee or to another person.

3.3 Use of Force Other Than Deadly Force

If force other than deadly force appears to be sufficient to accomplish an arrest or otherwise accomplish the law enforcement purpose, that is the preferred level of force. In no instance shall deadly force be utilized unless such use is objectively reasonable under the circumstances.

Justifications for the use of less-lethal defensive equipment are:

- to defend self;
- to defend others;
- to effect an arrest when lesser force is or would be insufficient;
- to restrain or control violent, threatening or resistive behavior; **or**
- to disperse an unlawful group.

3.4 Fleeing Felons

Deadly force may be used to prevent the escape of a fleeing subject if there is probable cause to believe:

- The subject has committed a felony involving the infliction or threatened infliction of serious physical injury or death;

and

- The escape of the subject would pose an imminent danger of death or serious physical injury to the commissioned employee or to another person.

3.5 Verbal Warnings

If feasible and if to do so would not increase the danger to the commissioned employee or others, a verbal warning to submit to the authority of the employee should be given prior to the use of deadly force.

3.6 Warning Shots

Warning shots are not permitted.

3.7 Vehicles

Firing at a moving vehicle is prohibited except in self-defense or in defense of others.

Weapons may be fired at the driver or other occupant of a moving vehicle only when:

- The commissioned employee has a reasonable belief that the subject poses an imminent danger of death or serious physical injury to the employee or to another person;

and

- The public safety benefits of using such force outweigh the risks to the safety of the commissioned employee or other persons.

Weapons may not be fired solely to disable moving vehicles. Experience has demonstrated that the use of firearms to disable moving vehicles is either unsuccessful or results in an uncontrolled risk to the safety of the commissioned employee or others.

3.8 Animals

Animals may be destroyed when necessary in self-defense or the defense of others. Pets or feral animals that are running at large and observed in the act of killing, injuring or molesting humans, livestock or wildlife may be destroyed (36 CFR 2.15(c)), or in accordance with Chapter 6-2, 3.2.7 of this manual.

Where feasible, a local park policy should be developed that guides enforcement of 36 CFR 2.15(c).

4. REPORTING

All incidents involving the use of force must be immediately reported.

CHAPTER 6-2 - FIREARMS

1. Policy
 2. Definitions
 3. Directives
-

1. POLICY

Qualification standards and the wearing and use of firearms will be in accordance with the provisions of this chapter, and related chapters on intermediate defensive equipment, uniforms and equipment, and qualifications/training.

Commissioned employees engaged in law enforcement duties will be distinguished by the wearing of defensive equipment. The minimum defensive equipment to be worn includes authorized firearm and holster, spare ammunition, handcuffs and case, and authorized intermediate defensive equipment(s).

When performing duties with law enforcement responsibilities, commissioned employees will wear their firearms and other defensive equipment. Such duties include but are not limited, to day or night patrol by vehicle, foot, horse or boat; hunting and poaching patrol; prisoner transport; enforcement back-up requests; criminal investigations; response to intrusion alarms and disturbance calls; and the service of warrants. Employees involved in law enforcement duties cannot be directed to remove defensive equipment to enter buildings or while at lunch.

Commissioned supervisors who do not engage routinely in law enforcement duties must keep their defensive equipment available for response to emergencies. These supervisors, when accompanying subordinates who are engaged in law enforcement duties, will wear their defensive equipment.

Commissioned employees assigned to duties without law enforcement responsibilities will follow local park policy. These employees will have their defensive equipment available, in close proximity, to respond to law enforcement duties.

Employees performing plainclothes law enforcement duties must carry their approved service firearm in a manner (concealed or not) that complements the purpose of their assigned duties.

Each commissioned employee will be issued a trigger lock for each firearm issued and will acquire a trigger lock for each authorized personal firearm. The chief park ranger will provide instruction for use of such locking devices.

2. DEFINITIONS

2.1 The following definitions apply to this chapter:

2.1.1 Discharge

For the purpose of this chapter, the term discharge, as applied to a firearm, refers to a situation in which a commissioned employee intentionally or accidentally discharges a firearm that is in his or her possession by virtue of his or her employment with the NPS.

2.1.2 Service Firearm

Any NPS issued firearm.

2.1.3 Personally-Owned Firearms

Any firearm other than one issued by the NPS, but authorized to be carried in accordance with provisions of this chapter.

2.1.4 Ground Security Coordinator (GSC)

The GSC is generally a ground employee of an airport or airline who interfaces with crews, law enforcement officers, and others in the area of security. The GSC receives threat information from management and disseminates it to the flight crew and those ground personnel with a need to know. The GSC is the point of contact empowered to resolve questions and/or conflicts while flying armed and/or with weapons and ammunition.

2.1.5 Pilot-In-Command (Captain)

The captain is the person with overall responsibility for the flight of an aircraft. He/she is directly responsible and is the final authority for the operation of the aircraft (Federal Aviation Regulations, Part 108, Section 91.3). He or she also serves as the in-flight security coordinator.

2.1.6 Federal Air Marshal

The Federal Air Marshal is a person who has been specifically trained and currently employed by FAA as an aviation security specialist (Special Agent). Their purpose is to take preventative action during a hijacking or other security incident.

2.1.7 Maximum Risk Prisoner

A person arrested for or convicted of a violent crime or, otherwise, known to be an escape risk or known for violent behavior.

2.1.8 Use of Firearms

The term “use” of a firearm is intended to incorporate the following:

- Display: The term display, as applied to a firearm, means the removal of the firearm from its holster, case, locking mount or other normally stored location or position in anticipation of its use in a potential conflict.
- Pointing: The term pointing, as applied to a firearm, means the directing of the barrel of the firearm in such a direction that a discharge would likely impact a targeted individual, animal or object.
- Discharge: The term discharge, as applied to a firearm, means the actual discharge of ammunition within a firearm, whether deliberate or not.

2.1.9 Locking Device

A device that when installed on a firearm by means of a key or mechanically or electronically operated combination lock prevents the firearm from being discharged without first deactivating or removing the device by means of a key or mechanically or electronically operated combination lock. The term also includes storage boxes, cases, or safes equipped with a mechanical or electronically operated lock that when activated prevents access to the firearm located within the storage box, case, or safe.

3. DIRECTIVES

3.1 General

3.1.1 Authorized Use

Only NPS-issued or NPS-approved firearms will be carried or worn while working under the authority of the Service.

3.1.2 NPS Ammunition

Only NPS-authorized ammunition will be carried in approved firearms.

3.1.3 Possession of NPS Firearms

NPS firearms may not be possessed or used by an unauthorized person.

3.1.4 Credentials

Commissioned employees must always carry their law enforcement credentials and shield while armed, both on and off duty.

3.2 Discharge of Firearms

3.2.1 Discharges Resulting in Death or Injury

Whenever the use of a firearm results in injury or death to a person, the commissioned employee involved will immediately be placed in restricted-duty status. The employee will remain in restricted-duty status for not more than fourteen days, absent extenuating circumstances. Restricted-duty status will normally not entail any restrictions on authorities unless warranted by special considerations, issues, or concerns. A Board of Review or Inquiry will be convened and any special concerns will be documented and submitted to the Law Enforcement Administrator, WASO-LEES.

3.2.2 Relinquishing Firearm

The commissioned employee involved will relinquish the discharged firearm to the law enforcement official responsible for investigating the incident. The employee will be provided a signed receipt and the firearm will be inspected and unloaded in the presence of the employee whenever practical. Unless circumstances warrant, the employee's supervisor will provide him or her with another firearm to replace the one discharged. Administrative leave may be authorized for the employee involved, at the discretion of the chief park ranger.

3.2.3 Employee Responsibilities

The following are the responsibilities of a commissioned employee involved in any shooting or other use of deadly force unless he or she is incapacitated:

- Notify dispatch or a supervisor of the incident and location as soon as possible.
- Ensure that the scene is safe and determine the physical condition of any injured person, render first aid when appropriate, and request medical aid, if necessary.
- Prevent the escape of persons involved in the incident or other criminal activity. Detain and identify other persons (if any) who witnessed or possibly witnessed the incident.
- Secure the scene and preserve evidence, if needed.
- Maintain all firearms and ammunition in exactly the same condition as they were after the firearm was discharged unless such actions are precluded due to an on-going threat or similar circumstances.

3.2.4 Dispatch Responsibilities

The following are the responsibilities of dispatchers in shootings or other uses of deadly force:

- Request medical aid and/or other law enforcement assistance if necessary.
- Notify other NPS personnel and supervisors in accordance with park operating procedures.
- Refer all media inquiries to appropriate personnel.

3.2.5 Investigations and Reports of Discharges

The following will apply for all other discharges, except those occurring intentionally during training, testing, or the destruction of wildlife:

- The chief park ranger will ensure that a qualified commissioned employee will immediately conduct an investigation of all discharges of firearms by or at an employee.
- When a discharge of a firearm occurs in the park and the NPS has primary investigative responsibility, the following supervisory actions will be taken:
 - Respond to the scene and ensure that all appropriate actions are taken.
 - Ensure notification is made to the appropriate NPS personnel (e.g., Superintendent, Regional Director, Ranger Activities, WASO).
 - Coordinate and assign appropriate personnel to various law enforcement activities and investigative functions.
 - Gather information and prepare a detailed report of the incident.
- When a discharge of a firearm occurs and the Service will not be conducting the primary investigation, the following supervisory actions will be taken:
 - Respond to the scene and ensure that all appropriate actions are taken.
 - Ensure notification is made to the appropriate NPS personnel (e.g., Superintendent, Regional Director, Ranger Activities, WASO).

- Assign an employee to serve as a liaison and coordinate law enforcement activities with the other agency. He or she will assist with the investigation (when necessary and appropriate) and obtain copies of investigative reports within policy and legal constraints.
- Gather information to prepare a detailed administrative report on the incident.

3.2.6 Procedures for On-Scene Management of Shooting Incidents

The goal of these procedures is to provide information on how to constructively support a commissioned employee involved in a shooting, and diminish emotional trauma by doing so. *These procedures are not rigid protocols and should be applied in a flexible manner that is appropriate to the situation.*

- After the shooting scene has been secured, the first concern should be that all incident personnel are both physically and mentally cared for. Injuries and medical attention obviously take priority.
- In order to minimize the effects of post shooting trauma, the on-scene supervisor is responsible for the expeditious removal of the employee from the shooting scene. Ensure that the employee is away from any deceased victims and some distance from the scene.
- Totally isolating the commissioned employee breeds feelings of resentment and alienation. The employee should be with a supportive friend or peer counselor. The purpose of this action is to allow the employee to vent emotions, but not facts of the case. Peer counselors can provide assistance in preparing employees to the normal procedures involved, emotional and physical impact of the event and the kinds of reactions that are typical to post traumatic incidents. To avoid legal complications, the incident and facts surrounding it should not be discussed prior to the preliminary investigation.
- The identities of the commissioned employee(s) involved should not be released to the media prior to supervisory review.
- The involved employee, unless injured and unable to do so, will determine who will contact his/her family members. If the commissioned employee is injured, the chief park ranger or his/her designee will ensure that the family is contacted by personal visit or phone call if personal contact is not feasible, to provide accurate information. Peer counselors can fulfill this role as well, since they have training in family assistance.
- If the commissioned employee is injured, the chief park ranger or his/her designee should ensure that an NPS representative known by the family picks

them up and drives them to the hospital. Support systems for the family (e.g., clergy, friends, peer counselors) should be requested as well.

- Commissioned employees directly involved in the shooting should receive counseling by a trained mental health professional. This resource should be trained in Critical Incident Stress Management or Post Traumatic Stress Intervention.
- All commissioned employees involved in the incident as well as dispatchers should attend a Critical Incident Stress debriefing. This debriefing can be led by a mental health professional. The employee(s) directly involved in the shooting may or may not want to be included in a group debriefing. This should be offered to them, allowing them to make their own choice.
- The impact of a shooting incident extends beyond the individuals involved in the immediate incidents. Friends, co-workers, and families are also impacted. The chief park ranger or his/her designee should hold an employee meeting or staff conference, as soon as possible, to inform all staff personnel of pertinent details concerning the shooting incident.

3.2.7 **Destruction of Wildlife**

The killing of wildlife is justified to prevent serious harm to a commissioned employee, another person, when wildlife is seriously injured, or when engaged in approved animal control operations. When such incidents occur, commissioned employees will notify a supervisor as soon as practical and document the incident.

3.2.8 **Off-Duty Out-Of-Jurisdiction Incidents**

Commissioned employees will immediately notify the appropriate law enforcement agency and/or seek medical aid, then follow the procedures set forth in this chapter under employee responsibilities. A supervisor will respond and gather information on the incident and take appropriate actions outlined above.

3.3 **AIRCRAFT PROCEDURES**

3.3.1 **Carriage on Government and Commercial Aircraft**

The carrying of a firearm by a commissioned employee aboard a commercial air carrier is subject to Federal Aviation Administration Regulations, Part 108 (FAR 108) and Departmental policy. Copies of these policies and the applicable FAA advisory circular are available from the Aviation Program Manager, WASO-LEES.

3.3.2 Guiding Regulations

It is NPS policy to carry and/or transport firearms in accordance with FAR 108, Airplane Operator Security, and Federal Aviation Administration (FAA) Advisory Circular 108-2, "Security Rules - Carriage of Firearms and Escorted Persons."

3.3.3 Procedures

Pursuant to FAR 108, a commissioned employee may carry a firearm aboard a commercial aircraft when he or she meets all the pre-requisites that qualify a person to carry a firearm on an aircraft under FAA regulations; that is

- Authorization from the NPS to carry the firearm (i.e., current, valid NPS law enforcement commission) and completion of required NPS and FAA training.
- There is a valid need to have the firearm on board, based upon one of the following criteria:
 - Providing protective escort for witnesses or dignitaries, or serving as part of a dignitary protection advance team.
 - Surveillance operations which are considered hazardous.
 - Prisoner escort.
 - Official travel in which the commissioned employee is required to report to another location armed and immediately prepared for duty. For purposes of this section, NPS law enforcement personnel are required to report to another location armed and immediately prepared for duty when traveling to SET assignments and other special enforcement and security details, to conduct criminal or internal investigations, or on other assignments where access to defensive equipment is essential to the accomplishment of the mission.
- The commissioned employee has physically checked in with airline officials at the main ticket counter of the airport at least two hours prior to boarding or, in an emergency, as soon as practical.
- The commissioned employee completes the air carrier's specific form for carry-on firearms authorization and presents it to and/or advises the gate agent or flight attendant that he or she is armed before boarding the aircraft.

3.3.4 Disputes

If a disagreement arises with regard to the commissioned employee's authority to carry a firearm aboard the aircraft which cannot be resolved with the airline crew, the employee should leave the plane and thereafter:

- Request to speak with a supervisory airline official other than a crew member. In most cases, the ground security coordinator is the appropriate person.
- Inform his/her law enforcement supervisor as soon as practical.
- If the situation was not resolved satisfactorily, submit a memorandum detailing the incident through the chain of command to the Law Enforcement Administrator, WASO-LEES. Ranger Activities will attempt to resolve the incident through the DOI and the FAA.

3.3.5 Prisoner Escort

When escorting a prisoner, the following additional procedures apply:

- The commissioned employee will notify the airline that he or she will be escorting a prisoner and ask if there are any special instructions that should be discussed prior to travel.
- The prisoner must remain under direct control of the commissioned employee at all times.
- Neither the prisoner nor the escorting commissioned employee will be served or drink alcoholic beverages.
- The escorting commissioned employee will notify the flight attendant if the prisoner is not to be served a meal. Previous arrangements should be made to request plastic eating utensils.
- Upon arrival at the destination, the escorting commissioned employee and prisoner must remain seated until all other passengers have left the aircraft.
- The escorting commissioned employee is solely responsible for the security of the prisoner.
- Maximum risk prisoners will only be escorted by the U.S. Marshals Service aboard airlines.
- The level of restraint required/allowed by the air carrier is established as corporate policy and varies from carrier to carrier. In general, the airline retains the final say in how prisoners may/will be restrained during flight.

3.3.6 Restrictions

All armed commissioned employees must adhere to the following additional restrictions:

- No alcoholic beverages will be consumed within eight hours prior to flying or during the flight. Do not request or accept any alcoholic beverage service. If long trips are required, advance planning should include the proper rest periods.
- Conform to airline regulations with regard to prior notification, execution of required forms, and advising ticket agent, gate agent and flight crew that he/she is flying armed. A crew member should advise of any other armed law enforcement officers on board the aircraft.
- Be discreet and do not unnecessarily display the firearm, whether worn or in carry-on luggage (longarms, only, in locked hard-shell cases). Absolute control over firearms must be maintained. Firearms in carry-on bags will not be left unattended or placed in overhead storage for any reason.
- Do not turn over firearms to crew members, as they are not authorized to personally take possession of them.
- Do not take any action while aboard aircraft unless requested to do so by a uniformed member of the flight crew. Be aware of the fact that in any situation involving interference with the flight or any problems which may occur during the flight, the crew is trained to deal with the problem and, in many cases, delaying tactics are part of the plan. If requested to take action in any situation, safety is the prime consideration. The discharging of a firearm should be viewed as a last resort.
- One container not to exceed 4 ounces of chemical defensive equipment that incorporates a positive means to prevent accidental discharge, may be carried on commercial aircraft only when secured in checked baggage.
- All firearms must be unloaded when being transported in checked baggage.
- Unloaded firearms may be transported in checked luggage any time the law enforcement officer chooses to carry a firearm on a trip and does not meet the requirements detailed above. In these instances, the following procedures apply:
 - The commissioned employee must declare to the airline primary ticket counter, at the time luggage is checked, that the luggage contains an unloaded firearm.

- The unloaded firearm must be placed in a hard-sided container (suitcase, briefcase, pistol case, tool box, etc.) that is locked and the commissioned employee must maintain key or combination. This hard-sided container may be placed inside other luggage; the latter must also be locked and the commissioned employee must maintain the key or combination.
- Ensure that the “Firearms” tag is placed inside the shipping container and not affixed to the outside, unless the container is obviously a long gun (rifle/shotgun) container.

3.3.7 Compliance with FAA Regulations

Any violation of Federal aviation regulations with regard to carrying a firearm on an airplane may subject the individual to a civil penalty and, in most cases, will result in a letter from the airline’s representative to the Department of the Interior, as well as disciplinary action from the NPS.

3.3.8 Theft of Firearms and Other Items On-Board Commercial Airlines

Due to the high incidence of theft, tampering, misrouting, and loss of items checked through commercial airline baggage, whenever possible commissioned employees traveling on commercial air carriers on official business should attempt to bring with them, as carry-on baggage, all items essential to the accomplishment of their mission. This includes essential clothing, uniform items, and other equipment/papers required for the assignment. Where the employee meets the criteria established to carry a firearm on-board the aircraft, procedures delineated above will be followed. Service-issued or approved sidearms should be carried on the person (as described elsewhere in this Chapter), unless physical conditions preclude those procedures. Where possible, longarms required in conjunction with an assignment requiring airline travel should be shipped via overnight express courier (e.g., Federal Express), rather than as checked baggage (this, again, is due to the high incidence of theft experienced in checked baggage). In cases of theft, the following procedures will be followed:

- Thefts of Service or Service-approved firearms from luggage will be immediately reported to the airline carrier, the employee’s chief park ranger, the FBI, the Law Enforcement Administrator, WASO-LEES, and the central firearms cache coordinator at FLETC.
- An NPS criminal/case incident report that describes all details surrounding the incident, the procedure followed by the officer in securing the firearm, notification steps taken, and the results of the investigation will be promptly submitted.

3.4 PLAINCLOTHES PROCEDURES

3.4.1 Approved Equipment

Employees performing plainclothes law enforcement duties must carry their approved service pistol, which must be holstered and/or carried in such a manner as to be concealed. These personnel are also encouraged to carry at least one spare magazine and an approved intermediate-level defensive equipment. The noted concealment restriction does not apply to dedicated law enforcement work environments (e.g., crime scenes, offices, etc.), or to undercover duties.

3.5 OFF-DUTY PROCEDURES

3.5.1 Conduct

Commissioned employees who are authorized to carry their Service issued and/or approved firearms off-duty and not in uniform, will conduct themselves in a manner fully consistent with the conduct provisions of DM 446 and RM-9 and will carry such firearms fully concealed from public view.

3.5.2 Carriage of Firearms

Type I commissioned employees are authorized to carry Service issued and/or approved firearms off-duty inside and outside NPS areas.

Type II commissioned employees are authorized to carry their Service issued and/or approved firearms off-duty within the park to which they are assigned. The chief park ranger may provide written authorization for employees with Type II commissions to carry their firearms off-duty outside of the park on a case-by-case basis.

3.5.2.1 Regulation

The display and use of firearms while off-duty outside of NPS jurisdiction will be in accordance with applicable Federal, State and local laws and regulations, as well as all provisions of RM-9. Service authorization to carry firearms off-duty (and on-duty) in areas outside of the National Park System does not, in and of itself, convey authority for commissioned personnel to display or use deadly force in response to crimes that are outside of their Federal jurisdiction (see applicable jurisdictional compendium for guidance).

3.5.3 Restrictions

Supervisors and/or managers may, with cause, impose restrictions on the authorized carrying of firearms while off-duty. Imposition of such restrictions will be considered a disciplinary action, and requires the convening of a board

of inquiry to evaluate related allegations of misconduct or unsuitability (i.e., “cause”).

3.6 **REPORTING/DOCUMENTING USE OF FIREARMS**

Use of a firearm will be documented and reported as follows:

- Approved firearms training and exercises will be documented in accordance with this manual and established park policies.
- Other than for training and exercises, the use of a firearm will be documented on a case incident report. Additionally, any commissioned employee who uses a firearm will report the incident to his/her supervisor as soon as practical and the supervisor will conduct an investigation as appropriate. Local officials will also be immediately notified where the firearm is displayed outside of NPS jurisdiction.
- The details of the incident and the subsequent investigation will be documented in a case incident report.

3.7 **INSPECTION OF FIREARMS**

3.7.1 **Qualification Session Inspections**

A qualified firearms instructor will inspect NPS issued and approved firearms prior to each qualification. Inspections will be documented along with firearms scores.

3.7.2 **Daily Inspections**

A commissioned employee will personally inspect his or her firearm(s) prior to beginning each tour of duty in order to assure that firearms are clean, loaded, and serviceable. “Fleet” shotguns will be removed from vehicle-mounts, unloaded, and inspected between every vehicle/firearm transfer.

3.7.3 **Periodic Inspections**

Supervisors will make periodic inspections of the NPS-issued and approved firearms, holsters, and ammunition carried by subordinates. The following items should serve as a guide to inspections:

- No unauthorized equipment or ammunition are carried.
- No changes are made to the manufacturer’s functional standard for any firearm. No alterations are made to holster, ammunition, or other defensive equipment.

- Firearms are kept clean and in proper and safe mechanical condition.
- The age of ammunition and chemical agents should be checked during inspections. Ammunition that has been carried since the last firearms qualification should be used during the next qualification to ensure that commissioned employees carry fresh ammunition.

3.7.4 **Firearms and Ammunition Inventory**

The chief park ranger will conduct a firearms and ammunition inventory as required by DO-44, Management of Firearms and Ammunition. Documentation of the firearms inventory will be forwarded to the NPS central firearms cache coordinator at FLETC and the appropriate Regional Law Enforcement Specialist.

3.8 **ACQUISITION AND ACCOUNTABILITY**

3.8.1 **Procedures**

DO-44, Chapter 9, Management of Firearms and Ammunition, sets forth Servicewide policy for the acquisition, accountability, and control of firearms and ammunition. The procedures established in that document will be followed when acquiring and accounting for firearms.

3.8.2 **Revolvers**

Revolvers will not be issued to commissioned employees except in those areas where wildlife may pose a hazard. If a revolver is issued to a commissioned employee, the supervisor will obtain a signed receipt for property form from the commissioned employee.

3.8.3 **Semi-Automatic Firearms**

All NPS semi-automatic Sig-Sauer pistols are central property and will be issued only through the central firearms cache coordinator at FLETC. Standard service pistols assigned to commissioned employees (i.e., Sigarms pistols) will be logged onto park inventories for tracking purposes only, but will transfer with the permanent, Type I commissioned employee when he or she transfers to a new assignment. All standard service pistols (Sigarms) must be returned to the cache coordinator at FLETC when the employee resigns, retires, terminates, or relinquishes his or her commission.

3.8.4 **New Firearms**

Firearms requisitions and purchases will be coordinated through the central firearms cache coordinator.

All new firearms purchases for law enforcement purposes will be centrally entered into the property system and assigned, as appropriate, to individuals or parks. All firearms purchased must be initially shipped and delivered to the following address:

USDI-NATIONAL PARK SERVICE
Federal Law Enforcement Training Center
Building 221,
Glynco, Georgia 31524
ATTN: NPS Central Firearms Cache Coordinator

3.8.5 **Temporary Caches**

Parks may retain, in their local inventory, small reserves of approved pistols to be temporarily issued to commissioned employees whose permanently assigned pistols are down for repairs or impounded as evidence.

3.9 **DESTRUCTION OF FIREARMS**

3.9.1 **Disposition**

All Service-owned firearms that are surplus property, are no longer serviceable, or are otherwise slated for destruction (including evidence or seizures) will be sent to and disposed of solely by the NPS firearms disposition center at Springfield Armory NHS.

3.9.2 **Administrative Transfers**

Applicable firearms will be administratively transferred from the property rolls of the affected site to the disposition center in accordance with DO-19. Firearms slated for destruction pursuant to a court order should also be shipped to the center, along with a copy of the court order. The center may receive firearms on either their park property records or through the museum record system, as appropriate, or as firearms dedicated for destruction pursuant to court order. Firearms will not be surveyed at the park level.

3.9.3 **Shipment**

Upon completion of transfer of property, or other appropriate notice to the center, affected firearms will be shipped to:

F.D.C.
Springfield Armory NHS
Museum
One Armory Square
Springfield, Massachusetts 01105-1299

The following procedures will be followed:

- Shipping will be done via UPS, Federal Express, or similar service. Packaging should not contain any indications of firearms or ammunition on the outside. Costs of packaging, shipping, and handling will be to the benefiting account of the transferring (i.e., source) park.
- Once received, all subsequent costs will be borne by the center.
- Applicable transfer and other relevant documents should be included in the box(es) with the firearm(s). Include any paper materials, packaging, or other materials associated with the firearm that are still available. Materials of interest include purchase orders, transfers of property, original boxes, packing materials, manuals, or case reports associated with the firearm. Also desirable are memos or reports showing NPS (or suspect) use of arms and any association with individuals, special programs, incidents, or events.
- Questions regarding the transfer and/or shipping of firearms to the center should be directed to the Superintendent via e-mail, telephone (413-734-6477), or fax at (413-747-8062).

3.9.4 **Seized Firearms**

See the chapter on evidence management for handling of seized

3.9.5 **Surplus Firearms**

Surplus firearms will not be converted to use as “red handle” (training) firearms. Firearms used for defensive tactics exercises should be acquired as manufactured dummy or red handle training firearms.

3.10 **Authorized Firearms**

During the selection process of defensive firearms, particularly sidearms, each commissioned employee should assess his or her own ability, size, strength, and other factors. After consideration and experimentation, each employee should select an authorized firearm that he or she believes provides him or her with the best compromise between comfort and manageability and superior tactical capability as reflected by both caliber and capacity. The ultimate decision will be made in consultation with a firearms instructor experienced in the use of semi-automatic handguns (or revolvers, as appropriate).

3.10.1 **Semi-Automatic Handguns**

Subject to conditions and requirements included herein, commissioned employees are authorized to personally choose from among the following double-action semi-automatic pistols for standard service use:

- Sig-Sauer Model P226 (9mm or .40), Model P228 (9mm), Model P229 (9mm or .40 S&W), and Model P220 (.45 ACP)
- Sig-Sauer Model P225 (9mm) and Sig-Sauer Model P239 (9mm or .40). Models P225 and P239 firearms, when openly worn in uniform, are restricted for use by those who are precluded by hand size from handling other firearms of greater capacity or larger caliber.
- Sig-Sauer Model P230 and P232 (.380 ACP) and Model P245 (.45 ACP). Use of these models (not full size) is restricted to concealed applications.
- Any other Sig-Sauer Model approved by the NPS armorer at FLETC and authorized by the Law Enforcement Administrator, WASO-LEES.

3.10.2 **Revolvers**

American made, .44 magnum, double-action revolver may be authorized by the Superintendent for law enforcement duties in specific areas where wildlife presents an additional hazard. Revolvers will have barrel length of four-to-six inches, fixed or adjustable sights, blue steel, stainless steel or matte finish.

3.10.3 **Shotguns**

Twelve-gauge, pump action or semi-automatic, 2.75 or 3 inch chamber, rifle sights are authorized, tubular magazine, cylinder bore, cross bolt safety, 18 to 20 inch barrel, blue steel, stainless steel or matte finish, composite, wood, or folding stock and forearm. Only factory-produced magazine extensions are authorized. Shotguns with exposed hammers are prohibited. Shotguns that are capable of being fired by having the trigger pulled to the rear and the closing of the action disengaging the sear are also prohibited. Any firearm not meeting the above standard must be forwarded to the center at Springfield Armory. The preferred Service standard shotgun is the Remington Model 870 pump action, 12 gauge, or variant. All other make and model pump-action shotguns should be forwarded to Springfield Armory as soon as practicable and replaced with the Remington 870 or variant.

3.10.4 **Rifles and Carbines**

Two firearms are approved:

- Semi-automatic, .223 caliber, AR-15, M-16, or similar variant (e.g., carbine, etc.) manufactured by Colt or Fabrique Nationale. Subject to provisions articulated below, existing firearms meeting the following standards may remain in service, but must be surveyed or destroyed as soon as they can be replaced by issued firearms (M-16) from the central cache at FLETC: Semi-automatic, .223 or .308/30-06, carbine style, gas-operated,

detachable box magazine, blue steel, stainless steel or matte finish, adjustable or telescopic sights.

- Rifles, chambered for .308 or 30-06 caliber, are authorized for law enforcement use in areas where wildlife or habitat concerns present additional hazards or conditions that make use of .223 ammunition unsuitable or ineffective. All .308/30-06 caliber law enforcement rifles will be semi-automatic, Garand-design or variant (e.g., M1A, etc.), with the safety located in the forward portion of the trigger guard.

These standards do not apply to rifles purchased exclusively for wildlife management.

3.10.5 **Personally-Owned Firearms**

Personally-owned firearms that meet the same standards and specifications as NPS-issued firearms, or personally owned non-standard firearms that have been authorized for Service use according to the provisions of this Chapter, are authorized for use by commissioned employees, provided the employee satisfies training and qualifications requirements for each firearm. Personal firearms must be inspected by a qualified gunsmith or armorer to ensure they are functionally unaltered and checked through NCIC, prior to being carried for Service use. Registration information must be provided to the Central Firearms Cache Coordinator at FLETC to include specific descriptions including serial numbers, of all firearms intended for Service use. Personally owned firearms will not be serviced by FLETC-based staff. The Service has a responsibility to provide its commissioned personnel with necessary defensive equipment, and no commissioned employee will be compelled to carry and/or use a personally-owned firearm.

3.10.6 **Non-Standard Firearms**

Firearms, other than those standard firearms described above, may be authorized only by the Law Enforcement Administrator, WASO-LEES, for Service use, on a case-by-case basis, where a legitimate need can be documented. This authorization may include, as a preferred alternative, conversion of a standard double-action Sig-Sauer pistol to double action only (DAO). Due to the costs associated with personal firearms purchases, standard and non-standard firearms purchased for commissioned employees, once approved, may continue to be used in the approved application by those employees throughout their careers, without regard to any change in assignment.

Requests for authorization to carry and use non-standard firearms should be in the form of a memorandum, routed through the chain-of-command, to the Law Enforcement Administrator, WASO-LEES. Comments on the request may be made at each level of review, but all requests must be forwarded to the Law

Enforcement Administrator, WASO-LEES, for consideration and final determination. Requests will include the following information:

- Precise make/model/caliber of firearm requested. Include description of design features that make it desirable for the intended application.
- Difficulty experienced with standard firearm(s).
- Qualities possessed by requested firearm(s) that remedy difficulty experienced with standard firearm(s).
- Proposed training and qualifications in support of the request.
- Anticipated costs, and funding source, if NPS-purchased.
- Other research, literature, justifications in support of the request.

3.11 AMMUNITION

3.11.1 Authorized Service Ammunition

The following types of commercially-loaded ammunition are approved. Ammunition with aluminum-alloy casings (e.g., “Blazer”) and reloaded ammunition are not authorized.

Revolvers

.44 magnum	240 grain JHP, JSP, or SWC, standard or medium velocity (for use only in areas where special wildlife hazards exist).
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Semi-Automatics

.380 A.C.P.	80-105 grain JHP, standard velocity.
9mm Parabellum	115-150 grain JHP, standard velocity.
.40 S&W	150-185 grain JHP, standard velocity.
.45 A.C.P.	185-230 grain JHP, standard velocity.
	230 grain FMJ, standard velocity (high-velocity (+P)
	.45 ACP ammunition, either 185 grain or 230 grain, JHP or FMJ, is also authorized for use in areas that experience significant wildlife hazards).

Shotguns

12 gauge	American manufacture, plastic cased, “00” buckshot, or 7/8 to 1 ounce rifled slug.
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Rifles

.223 (.556 X 45)	55-68 grain JSP, JHP, or ball.
.308 (7.62 X 54)	165-180 grain, JSP, JHP, or ball.
30-06	150-180 grain JSP, JHP.

3.11.2 Authorized Sources

Approved manufacturers/sources of this ammunition are Remington, Winchester (Olin), and Federal, and other manufacturers as identified on central contracts for the procurement of ammunition. Parks are encouraged to utilize centrally (WASO or DOI) negotiated contracts for procurement of ammunition, and to provide copies of purchase orders to their respective contract coordinators. This process will be utilized to compile accurate records of Servicewide and/or Department-wide ammunition requirements, and will assist in negotiating better prices in future contracts. Other sources and specific loads will be evaluated for future approval.

3.11.3 Selection

Specific ammunition selections should be based upon a careful evaluation of needs specific to each area, with reference to the authorized calibers, to ensure that each commissioned employee is carrying the most effective possible load in his or her chosen caliber. Assistance and advice is available from the Service firearms staff based at FLETC.

3.11.4 Qualification

Commissioned employees will qualify using the specific round carried while on duty.

CHAPTER 6-3 - INTERMEDIATE DEFENSIVE EQUIPMENT

1. Policy
 2. Directives
-

1. **POLICY**

The NPS will evaluate and issue guidance for training and use of all new intermediate defensive equipment technology or products prior to purchase, distribution, or use by NPS field areas. This guidance will be issued by the Law Enforcement Administrator, WASO-LEES.

Intermediate defensive equipment may be used, when necessary, to gain control of an individual or group of individuals, or to affect an arrest to ensure the protection of the public, the commissioned employee, and any arrestees.

2. **DIRECTIVES**

- 2.1 **General**

- 2.1.1 **Authorized Use**

Only NPS issued or NPS approved defensive equipment will be carried or worn while on duty.

- 2.1.2 **Possession of Defensive Equipment**

NPS defensive equipment will only be possessed or used by commissioned employees.

- 2.1.3 **Equipment Security**

Each commissioned employee is responsible for all issued defensive equipment.

- 2.1.4 **Training**

Employees will be trained and certified in the use of all defensive equipment carried for Service applications.

- 2.2 **Intermediate Defensive Equipment**

The Chief Park Ranger/Senior Law Enforcement Official will determine the intermediate defensive equipment worn by his/her commissioned employees consistent with DM446, Chapter 12.5B requiring at minimum baton and chemical agent.

2.2.1 Chemical Agents

Chemical CS/CN or chemical agents approved by the central defensive equipment cache coordinator at FLETC; aerosol type, American manufacture, minimum range 10 feet.

2.2.2 Oleoresin Capsicum (OC)

Pepper-based chemical agent, aerosol type, American manufacture.

2.2.3 Police Baton

Plastic, composite, hardwood or aluminum construction, perpendicular leverage handle optional, 21 to 26 inches long.

2.2.4 Mini Baton

Baton, measuring 5 1/2 inches long and 5/8 inch diameter.

2.2.5 Extendible Baton

Black handle, metal or composite shaft, 8 to 26 inches long, optional perpendicular leverage handle.

2.2.6 Hand-Held, Electronic Contact Restraint Device

Serialized units, not to exceed 8 inches by 3.5 inches by 2 inches overall dimensions, manufacturer's police or law enforcement version, 40,000 to 50,000 volts, 3 to 4 milliamp equivalent, pulse rate 15 to 20 per second, with battery strength indicator, not more than a 15 second fail-safe shutdown, integral "deadman" safety connection.

2.3 Specialized Intermediate Defensive Equipment

The following specialized intermediate defensive equipment may be adopted for use in special situations, by trained and certified commissioned employees. The Chief Park Ranger/Senior Law Enforcement Official will determine the specialized intermediate defensive equipment to be worn by his/her commissioned employees, consistent with DM-446.

2.3.1 Riot Baton

Plain style, 36 inches in length.

2.3.2 Specialized Devices

Tear gas grenades, pepper foggers, bean-bag rounds, and other similar devices.

2.3.3 Restraint/Control Devices

Projectile and other specialized electronic restraint/control devices, subject to the approval of the central defensive equipment cache coordinator at FLETC.

2.4 USE OF INTERMEDIATE DEFENSIVE EQUIPMENT**2.4.1 Impact Defensive equipment**

Employees will avoid delivering a blow to the head or face with a baton or other impact weapon, except where the use of deadly force is justified and/or required.

2.4.2 Chemical Agents

The following procedures will be followed:

- Avoid discharging a chemical agent directly into the eyes or face of a subject at close range (less than two feet), except for oleoresin capsicum.
- Spray oleoresin capsicum (pepper spray) directly into the person's face from a suitable control distance.
- Provide the same degree of security to a chemical agent dispenser as that afforded a handgun.
- Avoid discharging an unnecessary or excessive amount of chemical agent into a confined space, such as a small room or closed automobile.
- Avoid discharging a chemical agent in the immediate vicinity of an infant.
- Ensure that person(s) exposed to chemical agents are given the opportunity to be treated according to prescribed procedures.
- One container, not to exceed 4 ounces of chemical defensive equipment that incorporates a positive means to prevent accidental discharge, may be carried on commercial aircraft only when secured in checked baggage. Such chemical self-defense sprays include OC (pepper) spray, and CN or CS sprays that do not contain more than five percent by mass of a tear gas substance. (This change in carrying hazardous materials on airlines is found in 49 CFR Part 171 and 175, and was published in the Federal Register, Volume 63, Number 132, Page 37462 on Friday, July 10, 1998.)
- Special care should be taken by commissioned employees carrying OC or other chemical agents while engaged in motorcycle or bicycle patrols. Preventive measures should be taken to ensure that canisters are not exposed to damage (and potential rupture) in the event of a spill, fall, or power slide of

the vehicle, where equipment carried on the duty belt may inadvertently come into contact with the ground.

2.5 REPORTING AND INVESTIGATION

2.5.1 Use Resulting in Serious Injury or Death

Whenever the use of intermediate defensive equipment results in serious injury or death to a person, the commissioned employee involved will be placed in restricted-duty status. The employee will remain in restricted-duty status for not more than fourteen days, absent extenuating circumstances. Restricted-duty status will normally not entail any restrictions on delegated authorities unless warranted by special considerations, issues, or concerns. Special concerns will be documented and submitted to the Law Enforcement Administrator, WASO-LEES.

2.5.2 Relinquishing Intermediate Defensive Equipment

The commissioned employee involved will relinquish the intermediate equipment to the law enforcement official responsible for investigating the incident. The employee will be provided a signed receipt and the defensive equipment will be inspected in the presence of the employee whenever practical. Unless circumstances warrant, the employee's supervisor will provide him or her with another weapon to replace the one used. Administrative leave may be authorized for the employee involved, at the discretion of the chief park ranger.

2.5.3 Employee Responsibilities

The following are the responsibilities of a commissioned employee involved in any use of force that results in serious injury or death, unless he or she is incapacitated:

- Notify dispatch or a supervisor of the incident and location as soon as possible.
- Ensure that the scene is safe and determine the physical condition of any injured person, render first aid where appropriate and request medical assistance.
- Prevent the escape of person(s) involved in the incident or in other criminal activity. Detain and identify other persons (if any) who may have witnessed the incident.
- Secure the scene and preserve evidence.

- Maintain all defensive equipment used in exactly the same condition as they were after use, unless such actions are precluded by an on-going threat or similar circumstance.

2.5.4 Dispatch Responsibilities

The following are the responsibilities of dispatchers in response to incidents involving the use of force that result in serious injury or death:

- Request medical aid and/or other law enforcement assistance if necessary.
- Notify other NPS personnel and supervisors in accordance with park operating procedures.
- Refer all media inquiries to appropriate personnel.

2.5.5 Investigations and Reports

The following will apply for all incidents where the use of force results in serious injury or death to a person:

- The Regional Chief Ranger or Regional Senior Law Enforcement Official will ensure that an immediate investigation is conducted by qualified investigative personnel of all employee-related use-of-force injuries or deaths.
- When serious injury or death occurs in, or results from actions taken in the park and the NPS has primary investigative responsibility, the following supervisory actions will be taken:
 - Respond to the scene and ensure that all appropriate actions are taken.
 - Ensure notification is made to the appropriate NPS personnel (e.g., Superintendent, Regional Director, Ranger Activities, WASO).
 - Coordinate and assign appropriate personnel to various law enforcement activities and investigative functions.
 - Gather information and prepare a detailed report of the incident.
- When a use of force results in serious injury or death and the Service will not be conducting the primary investigation, the following supervisory actions will be taken:

- Respond to the scene and ensure that all appropriate actions are taken.
- Ensure notification is made to the appropriate NPS personnel (e.g., Superintendent, Regional Director, Ranger Activities, WASO).
- Assign a commissioned supervisor to serve as a liaison and coordinate law enforcement activities with the other agency. He or she will assist with the investigation (when necessary and appropriate) and obtain copies of investigative reports within policy and legal constraints.
- Gather information to prepare a detailed administrative report on the incident.

2.5.6 Other Incidents

When intermediate defensive equipment is used with no resulting serious injury or death, the commissioned employee using the equipment will report the circumstances surrounding the use to his or her supervisor immediately. Details concerning the incident and the results of any investigation conducted will be documented as required in Chapter 5-1, 3.2.1 Reporting Procedures.

2.6 INSPECTIONS

2.6.1 Frequency

Supervisors will make periodic inspections of intermediate defensive equipment and restraining devices. In addition, supervisors will conduct annual inspections of chemical agents.

2.6.2 Standards

The following will serve as minimum standards for inspections:

- No unauthorized intermediate defensive equipment or restraining devices are carried.
- No unauthorized alterations have been made to intermediate defensive equipment or restraining devices.
- The age of chemical agents should be checked during inspections. Chemical agents should be replaced after four years, or as recommended by the manufacturer.

2.6.3 **Emerging Technologies/Newly Developed Equipment**

The Service recognizes the benefits of emerging technologies in defensive equipment. Prior to purchase/use, requests must be submitted to the Law Enforcement Administrator, WASO-LEES, for evaluation, approval and development of applicable policies prior to any issuance. The Law Enforcement Administrator will consult with the Superintendent of FLETC as part of the review process.

CHAPTER 6-4 - RESTRAINING DEVICES/PRISONER TRANSPORT

1. Policy
 2. Directives
-

1. **POLICY**

The wearing, carrying, use and purchase of restraining devices will be in accordance with the provisions of this Chapter.

Commissioned employees and their supervisors are accountable for the restraining devices and responsible for their use.

Restraining devices may be used to gain control of an individual or to ensure the protection of the public, the employee, and any arrestee.

2. **DIRECTIVES**

- 2.1 **General**

- 2.1.1 **Availability**

When assigned to duties with law enforcement responsibilities, commissioned personnel will carry at least one set of handcuffs.

- 2.1.2 **Arrests**

Persons arrested will be restrained in handcuffs or other approved restraint devices, described in 2.2, unless safely confined within an approved detention facility, or otherwise directed by the court during an appearance.

- 2.1.3 **Restraint Prior To Search**

Whenever possible, persons who are arrested should be restrained in handcuffs prior to initiating a pat-down or search for weapons.

- 2.1.4 **Procedures**

The following procedures will be employed when utilizing restraint devices:

- Always double-lock handcuffs once they are applied.
- Avoid using handcuffs to secure a person, unattended, to a fixed object.
- Do not use handcuffs to secure a person to law enforcement personnel.

- Do not use handcuffs to secure a person to a vehicle or vessel.
- Avoid leaving a person handcuffed unattended.
- Always ensure that a handcuffed person transported over water is wearing a Type I U.S. Coast Guard approved personal floatation device.
- Always handcuff a person with hands behind his or her back unless circumstances dictate otherwise

2.2 **Restraining Devices**

2.2.1 **Handcuffs**

American manufactured, double-lock capability, stainless steel, nickel, black matte, or chrome finish.

2.2.2 **Disposable Cuffs**

Plastic, self-locking type.

2.2.3 **Leg Irons**

Standard police type.

2.2.4 **Restraining Belt**

Standard or electronic, police type, leather or chain with metal D-ring.

2.2.5 **Restraining Jacket**

Standard police or hospital type.

2.2.6 **Restraining Straps, Chains, Ropes**

Used to connect one type of restraint device to another, or to provide additional restraint of a prisoner (e.g., bind knees or ankles together, or connect handcuffs to leg irons).

2.3 **REPORTING AND INVESTIGATION**

2.3.1 **Non-Arrest Use**

The use of a restraining device to control or restrain a person in a situation other than an arrest will be immediately reported and documented by the responsible commissioned employee.

2.3.2 Review and Action

Review of the incident is the responsibility of the immediate supervisor, who will determine if additional reporting or investigation is needed.

2.4 INSPECTIONS**2.4.1 Frequency**

Supervisors will conduct annual inspections of restraining devices.

2.4.2 Standards

The following items will serve as a guide to annual inspections:

- No unauthorized restraining devices are carried.
- No unauthorized alterations are made to restraining devices.
- All restraining devices are serviceable.

2.5 PRISONER RESTRAINT AND TRANSPORT**2.5.1 Procedures**

Whenever possible, prisoners should be transported in the rear of a caged vehicle, with two commissioned employees present.

Commissioned employees should use secondary restraining devices (leg irons, restraining belt, etc.) during transport when necessary.

Commissioned employees will search the prisoner compartment of vehicles for contraband or other items prior to and immediately following each transport.

2.5.2 Reporting

Commissioned Employees will document the beginning and ending mileage for vehicle transports and the beginning and ending time for vehicle, vessel or other types of transports.

2.5.3 Vehicle Prisoner Cages

Vehicle prisoner cages will be of American Manufacture, metal and wire or metal and plexiglass, designed for the vehicle in which they are installed.

CHAPTER 6-5 - UNIFORMS, GROOMING, EQUIPMENT

1. Policy
 2. Directives
-

1. **POLICY**

The policies and procedures in DO-43 are to be implemented uniformly throughout the NPS. Special personal appearance standards for law enforcement personnel appear in Chapter 10.

The NPS will comply with the provisions of DM-446, 12.5.A. that mandates the display of distinctive identification (or equipment) on uniforms to ensure uniformed commissioned employees are easily recognized as such by the general public. Uniforms worn by NPS commissioned personnel will positively identify the wearer as a law enforcement ranger. This requirement is met in the Service by the visible wearing of authorized defensive equipment. Additionally, the uniform badge, nameplate, and arrowhead patch must be visible at all times, in accordance with DO-43, unless deliberately concealed for tactical reasons.

Only Service-approved uniforms will be worn while on-duty.

2. **DIRECTIVES**

- 2.1 **General**

- 2.1.1 **Defensive Equipment, Credentials and Uniforms**

The NPS uniform, including visible badge, patch, and name tag, will be worn in accordance with NPS policy. In addition, commissioned employees with law enforcement responsibilities will be distinguished by the visible wearing of defensive equipment on their person. Commissioned employees will also carry on their person their issued law enforcement credentials and shield whenever armed with defensive equipment, whether on-duty or off-duty. Except as indicated elsewhere in this and other chapters of RM-9, the minimum defensive equipment to be worn when in uniform includes at least one set of handcuffs and case, authorized standard service semi-automatic pistol with holster, two spare ammunition carriers, and intermediate defensive equipment(s) as prescribed elsewhere in RM-9 and 446 DM 12.5B. When in uniform, defensive equipment will be worn on a standard 2 1/4 inch duty belt. This paragraph does not pertain to undercover operations.

2.1.2 **Appearance Standards**

The chief park ranger will develop local personal appearance standards consistent with the provision found in DO-43, Uniform Standards that stipulate parks are required to develop grooming standards compatible with local community standards for law enforcement officers. This standard should address hair color, hair shape, hair length, beards, mustaches, and certain types of makeup and jewelry.

2.2 **Leather Gear**

Except as provided elsewhere in this chapter, all uniform leather gear will be cordovan colored, with no visible ornamental stamping. Leather gear will utilize hidden snaps, buttons, or velcro closures. Visible snaps will be black or cordovan colored.

2.2.1 **Top Draw Holster**

Holster specifically designed for the model and caliber of the firearm being carried. American manufacture, heavy gauge leather holster, vat-dyed mahogany cordovan color. All exposed edges are edged and burnished. The holster will meet the following specifications:

- Top draw design only, with forward, neutral, or rearward cant that will not exceed 15 degrees from horizontal.
- The top of thumb break is approximately even with the top of the duty belt.
- The trigger guard is fully covered for safety, but the holster is cut to allow full grip clearance.
- A thumb-break safety strap extends over the firearm's hammer or the top of the slide. The snap of the safety strap functions properly, and remains snapped, securing the firearm in place at all times unless the handgun is deliberately drawn from the holster.
- An adjustable tension adjustment device is incorporated into the overall design. Tension devices must be adjusted to retain the handgun without use of a safety strap during normal physical activities (including running, jumping, and climbing).
- The belt loop is made of two layers of leather reinforced with steel and is riveted and sewn to the holster for extra strength.

2.2.2 **Handcuff Case**

American manufacture, mahogany cordovan color, heavy molded leather with a heavy gauge leather belt loop and no exposed snaps. May be designed to

carry one or two sets of handcuffs. Up to two handcuff cases may be worn on the standard duty belt.

2.2.3 **Duty Belt**

American manufacture, mahogany cordovan, belt constructed of heavy gauge plain leather on outer thickness and heavy gauge leather liner, 2 1/4 inch wide. Integral keeper or hooks to retain the belt tip. May be worn with heavy-gauge, one inch wide mahogany cordovan leather keepers; no exposed buckles or snaps. A combination of velcro-lined inner and outer belts is authorized. Use of the heavy-duty uniform belt with top draw holster is authorized for backcountry patrols.

2.2.4 **Revolver Ammunition Carriers**

If a revolver is issued for wildlife protection, the following are authorized:

- Two-by-two pouches: American manufacture, mahogany cordovan, heavy gauge, 2 1/4 inch leather two-by-two ammunition pouches capable of carrying six rounds. Two-round compartments separated by stitching, with leather strap attached to the inside portion of the pouch to prevent it from tipping downward when unsnapped. Hidden snap.
- Covered speed loader pouches: American manufacture, mahogany cordovan, heavy gauge leather pouches capable of accommodating two six-round speed loaders. Sewn-in hidden snap.
- Covered speed strip pouches: American manufacturer, mahogany cordovan, heavy gauge leather pouches capable of accommodating one or two speed strips.

2.2.5 **Semi-Automatic Magazine Pouch**

American manufacture, mahogany cordovan, heavy gauge leather pouches, capable of carrying at least two magazines for the carried pistol. Sewn-in hidden snap, where applicable.

2.2.6 **Baton Ring**

American manufacture, mahogany cordovan, 8-ounce leather, 1 inch wide strap. No exposed snaps.

2.2.7 **Extendible Baton Case**

American manufacture, mahogany cordovan, leather.

2.3 SPECIAL UNIFORM COMPONENTS

2.3.1 Cloth Badge Patch

The cloth badge patch is placed on a garment where the badge normally would appear. The patch is authorized on specific outer wear garments and will not be worn with/or on the Class A uniform shirt or standard field jackets. The patch is authorized on the following outer garments and is only to be worn by commissioned personnel (both uniformed and plainclothes) while performing official duties:

- Snow machine suits.
- Flight suits.
- Survival suits.
- Tactical vests and raid-jackets/vests employed in law enforcement operations.
- Wet suits and life-jackets.
- Body armor designed to be worn over regular clothing or uniforms.
- Baseball-style caps.

2.3.2 Soft Body Armor

The Service will issue or otherwise make available soft body armor to each commissioned employee. The following will apply:

- Service-issued soft body armor is accountable property and will be retained by the employee for use at whatever subsequent permanent NPS assignment the employee may transfer to (if such position requires a law enforcement commission).
- Soft body armor will be retained in service consistent with the recommendation of the National Institute of Justice.
- The wearing of soft body armor is strongly encouraged when personnel are engaged in law enforcement activities. Supervisors **may require** that commissioned employees wear their body armor **at all times** while on duty.
- Soft body armor will not be readily visible to public view and will be worn under clothing while in uniform. In emergency situations, soft body armor may be worn on the outer garment. Body armor worn in white carriers that extend above the second (top) button of the V-cut of the summer uniform shirt are acceptable for purposes of this section.
- Soft body armor will have the following characteristics:
 - Minimum National Institute of Justice (NIJ) rating of Threat Level IIA.

- Available removable trauma plate.
- Available side panels.
- Selection of body armor should place a high priority on adequate flexibility, light-weight, and overall comfort for the wearer.

2.3.3 **Fanny Pack and Shoulder Holsters**

Holsters specifically designed to accommodate the model and caliber of the firearm being carried will be American manufacture, cordovan leather, or black in color. Fanny pack or shoulder holsters will not be worn with the Class A uniform (field or dress). These holsters may be worn while in uniform only when engaged in backcountry patrols where the wearing of alternative belt-holsters and other defensive equipment carriers (leather or synthetic) physically interferes with the assignment (e.g., when wearing a backpack). Supervisory approval is required to wear a fanny pack or shoulder holster while in uniform. Individuals who utilize fanny-pack or shoulder holsters must qualify using the same holsters, as well as the standard service holsters.

2.3.4 **Nylon Gear**

Nylon gear, such as holsters, handcuff cases and duty belts, will be black, with no visible ornamentation, and will utilize hidden snaps, buttons or velcro closures. Visible fasteners will be black. Nylon gear may be worn while performing plain clothes or undercover duties, during tactical operations, and while conducting patrols where environmental conditions warrant (backcountry, boat, bicycle or off-road patrol). Nylon gear will not be worn during front-country patrols or formal events.

2.3.5 **Concealment Holsters**

Holsters used to carry handguns in a concealed manner will be designed to accommodate the specific firearms carried and will safely secure the firearm on the wearer in a manner that provides necessary concealment and reasonable access. Whenever possible, such holsters should be physically secured to the wearer via belt straps (as opposed to merely friction), and should utilize safety retention straps or friction devices for the gun. Commissioned employees using other than strong-side belt holsters (that replicate uniformed holster carry) must qualify separately with those concealment holsters or techniques.

2.3.6 **Other Specialized Equipment**

The following specialized equipment may also be authorized:

- Luminescent material sights.
- Tear gas masks - standard police type.
- Safety helmets - police type with face shield.

- Special duty holsters - American manufacture, designed to accommodate the firearm carried.
- Flashlight holders.
- Radio cases.
- Special accessory cases for emergency items, such as gloves, CPR masks, etc.
- Battle Dress Utilities, camos, flight suits, and other tactical operations clothing for use in special operations. Shirt or jacket items for such garment combinations will display the NPS arrowhead patch and authorized cloth badge, unless utilized for undercover operations.

2.4

CENTRAL ISSUE ITEMS

Central issue items of defensive equipment from NPS/FLETC are accountable to the commissioned employee and will be returned to that office when an employee leaves the NPS or is no longer commissioned. Items issued by FLETC may not be permanently converted to park or regional inventories, or transferred at the park or other non-WASO level to another employee. Standard service pistols assigned to employees may be logged onto park inventories for tracking purposes only, but will transfer with permanent, Type I commissioned employees when they transfer to new assignments. Park/office property officers are not authorized to receive, issue, inspect, or take custody of centrally-issued firearms. Authorized DOI/NPS property numbers have factory or FLETC applied markings to all Sig-Sauer and FN standard service firearms, and no other numbers or markings may be applied.

Items controlled by LEES/WASO include:

- Semi-automatic pistol with holster.
- Three magazines with double magazine holder.
- Park ranger shield and law enforcement credentials.

CHAPTER 7-1 - LAW ENFORCEMENT VEHICLES

1. Policy
 2. Directives
-

1. **POLICY**

All vehicles used by NPS law enforcement personnel must be clearly identifiable to the public as law enforcement vehicles except those vehicles used for investigations, surveillance, undercover or administrative purposes. All such vehicles must be specifically designed for and properly equipped to perform assigned functions safely and efficiently.

2. **DIRECTIVES**

- 2.1 **Vehicle Operation**

All commissioned employees will maintain State issued motor vehicle operator's licenses valid for the class of vehicle operated in the performance of official duties.

- 2.1.2 **Operation of Law Enforcement Vehicles**

In circumstances where non-commissioned personnel must operate law enforcement vehicles, vehicles should be stripped of all defensive equipment and conspicuously marked indicating such vehicles are "Out of Service."

- 2.2 **VEHICLE STANDARDS**

- 2.2.1 **Police Packages**

All vehicles that are to be used for law enforcement will be procured with a pursuit (or police) package (when available from the manufacturer), in accordance with the agreement with GSA and the NPS. Manufacturers' pursuit (or police) package vehicles will be procured and used for all law enforcement applications. Where these packages are not manufactured in the desired vehicle configurations, vehicles will be equipped with police package equivalents, i.e. heavy-duty suspensions and brakes, heavy-duty oil and cooling systems, heavy-duty steering, heavy-duty transmissions, and full-size, full-powered engines.

The definition of "police package" falls into 3 categories:

- 1) Police "Pursuit" package - full size, rear drive, V-8 sedans used for front country traffic enforcement and emergency response;

2) Police "Patrol" packages - either full size or mid-size sedans, either front or rear wheel drive. Often with small V-8 or V-6 engines, vehicles not powerful enough for safe traffic enforcement / pursuit work, and with disadvantages of front wheel drive that compromises handling on dry pavement and can only handle so much power to the front wheels;

3) Police "Special Service" packages - usually in full size or compact sport utility vehicles. Designed to improve performance and safety for patrol and emergency response work. NOT designed for traffic enforcement or "pursuit" purposes.

For front country traffic enforcement and emergency response applications, full size, V-8 powered, rear drive "pursuit" package police sedans will be used. Front drive sedans will not be used for these applications, as handling differences between front and rear drive require significant additional EVOC training. All current front drive vehicles available in "police" packages do not meet the standard requiring "full size and full power engines."

The standard vehicle used for combination front and backcountry enforcement will be a full size sport utility vehicle that has the manufacturers "special service" police package for sport utilities or, if not available, a heavy duty towing package. These vehicles will be V-8 powered. Compact sport utility vehicles will be used for special applications ONLY when equipped with the "special service" police package"

In front country applications, sport utility vehicles will be used in addition to full size, rear drive "pursuit" sedans for traffic enforcement and emergency response. They will not be used in lieu of "pursuit sedans" as ALL manufactures of sport utilities (whether with the police "special service package" or a heavy duty tow package) recommend that sport utilities NOT be used for "pursuit" work.

2.3 VEHICLE MARKINGS

2.3.1 Color

All vehicles that are used for uniformed, high-visibility law enforcement purposes will be white in color and ordered as the manufacturer's white.

2.3.2 NPS Markings

Vehicles used for law enforcement purposes will be marked as follows. Minor adjustments to the dimensions listed below may be necessary to accommodate certain vehicle designs. Either high visibility markings or low profile markings will be followed in all instances.

- **High visibility markings** - A continuous forest green reflective stripe approximately 4 inches wide will be placed horizontally along both sides. The words PARK RANGER, in 4 inch letters and made of forest green reflective material, will be placed above each front wheel well and on the rear of the vehicle, incorporated into and in line with the stripe. The NPS arrowhead will be placed on each front door, centered left to right, and located so that it is evenly distributed above and below the green stripe. The arrowhead will be 12 inches in height.
- **Low profile markings** - At the discretion of the chief park ranger, adhesive or magnetic NPS arrowheads, with the words PARK RANGER immediately above the arrowhead, affixed on each front door, centered left to right, and top to bottom. Magnetic markings are not intended for "full-time use" on law enforcement vehicles other than supervisory vehicles. This type of marking will not be used with light bars or other emergency lighting systems mounted to the roof.

2.3.3 Cooperative LE Markings

9-1-1 and other cooperative law enforcement markings/placards commonly used by neighboring law enforcement agencies may be displayed on Service law enforcement vehicles.

2.3.4 DARE Markings

Vehicles used in conjunction with Drug Abuse Resistance Education (DARE) programs may deviate from vehicle type, color and marking standards upon approval by the chief park ranger.

2.3.5 Non-Law Enforcement Vehicles

No vehicles other than those used for law enforcement will display law enforcement markings, including the horizontal green stripe.

2.4 VEHICLE EQUIPMENT

Vehicles that are designed and used for law enforcement purposes will be equipped with visual and audible warning devices that comply with applicable State and Federal law. Where the design of vehicles allows, they will also be equipped with mounted two-way radios (operating on local NPS and other law enforcement agency frequencies), and mounts for long arms within reach of the driver.

2.5 UNMARKED VEHICLES**2.5.1 Authorized Use**

The use of unmarked vehicles is authorized for use by Special Agents and for other law enforcement functions where high visibility may impede the performance of law enforcement duties, particularly plain clothes assignments.

2.5.2 License Plates

The Chief Park Ranger may authorize the use of undercover State license plates.

2.5.3 Emergency Equipment

Unmarked vehicles are exempted from requirements for emergency equipment where the presence of such equipment would interfere with, or compromise law enforcement operations such as undercover assignments.

CHAPTER 7-2 - LAW ENFORCEMENT VESSELS

1. Policy
 2. Directives
-

1. **POLICY**

Vessels used for law enforcement purposes will be designed to allow commissioned employees to carry out their responsibilities efficiently and safely. Law enforcement vessels used in a park area will be marked in a uniform and consistent manner. Vessels used for law enforcement purposes will be unpainted metal or white in color. Rigid hull inflatables (RHI) and other watercraft including canoes and rafts that come in standard colors from the manufacturer may also be used. This standard does not apply to undercover vessels.

2. **DIRECTIVES**

- 2.1 **Vessel Markings**

- 2.1.1 **Striping**

Vessels will be marked, to the extent that vessel design allows, with three adjacent diagonal stripes running from water line to the gunwale on both port and starboard, approximately one-quarter of the length topside from the bow. The stripes are set at an angle of 30 degrees from the vertical, approximately parallel to the bow. The markings consist of a broad forest green stripe nearest to the bow, followed by one narrow white stripe and one narrow forest green stripe. The width of the broad green stripe is one-half the vertical distance between gunwale and water line. The narrow white and green stripes are 8% and 11% the width of the main green stripe, respectively.

- 2.1.2 **Non-Law Enforcement Vessels**

No vessels other than those used for law enforcement will display law enforcement markings, including diagonal green striping.

- 2.1.3 **Arrowhead**

The NPS arrowhead symbol will be centered within the broad green diagonal stripe. The size of the arrowhead should be proportional to the size of the vessel.

2.1.4 Wording

The words PARK RANGER in contrasting color to the vessel hull, will be placed in lieu of State identification/registration numbers on the bow.

2.1.5 Variance for Small Watercraft

Small watercraft that can not meet these marking requirements will be marked with lettering and an arrowhead symbol of the appropriate size.

2.2 Vessel Equipment

Vessels that are designed and used for law enforcement purposes will be equipped with visual and audible warning devices that, to the extent practicable, comply with requirements of applicable State and Federal law. Where the design of vessels allows, they will also be equipped with mounted two-way radios (operating on local NPS and other law enforcement agency frequencies), and mounts for long arms.

CHAPTER 7-3 - EMERGENCY RESPONSE, PURSUIT, AND ROADBLOCKS

1. Policy
 2. Definitions
 3. Directives
-

1. POLICY

All pursuits and emergency vehicle responses will be carried out in accordance with applicable State laws. Because of the inherent dangers of vehicle pursuits and emergency response, only commissioned employees operating emergency vehicles, who have successfully completed the FLETC emergency vehicle operation course, or an equivalent State approved emergency vehicle operation course, may engage in emergency vehicle operation, pursuits or roadblocks. Absent exigent circumstances, only law enforcement vehicles with both visible and audible warning devices will be used for pursuit situations or emergency law enforcement responses.

Parks may develop supplemental policies on pursuit consistent with this section.

2. DEFINITIONS

2.1 The following definitions apply to this chapter:

2.1.1 Pursuit

The immediate chase by vehicle of a person who is operating another vehicle who has committed or is reasonably suspected of committing an offense, with the pursuing commissioned employee following the suspect immediately thereafter.

2.1.2 Emergency Operation

Any situation in which an emergency vehicle is operated with emergency warning devices activated.

2.1.3 Emergency Vehicle

A vehicle of the NPS equipped with emergency warning lights and/or audible devices as designated by this chapter and/or State law.

2.1.4 Stationary Roadblock

A barricade, improved barrier, vehicle, or other equipment used to close a roadway ahead of a pursuit for the purpose of slowing down or stopping a

pursued vehicle, or for a special lookout (e.g., bank robbery suspects, escaped convicts, etc.).

2.1.5 **Rolling Roadblock**

Positioning an emergency vehicle or several emergency vehicles operated in traffic to impede the movement of a pursued vehicle.

3. **DIRECTIVES**

3.1 **General**

3.1.1 **Constraints**

Commissioned employees will respond to emergencies or engage in vehicle pursuits in accordance with applicable State laws and NPS policies, directives and procedures. All vehicle pursuits will be undertaken with consideration given to the offense that was committed and the risk factors involved in a pursuit.

3.1.2 **Traffic Controls**

The operator of an emergency vehicle involved in a vehicle pursuit may disregard traffic control devices, exceed the speed limit, and obstruct traffic to the extent that such activities do not unnecessarily endanger human life or property.

3.1.3 **Responsibility**

The operator of the pursuit vehicle remains responsible for operating the vehicle with due regard for the safety of persons and property.

3.1.4 **Notification**

The commissioned employee who initiates a pursuit will, where available, immediately notify his/her dispatcher of the following information:

- Notification that a pursuit is in progress and the reason for the pursuit.
- Description of the vehicle being pursued, including license number.
- Location of the pursuit, direction of travel, and speed(s).
- Number of occupants of the pursued vehicle, if known.
- Notification when another jurisdiction enters the pursuit.

3.1.5 Pursuit Outside Jurisdiction

When pursuits continue beyond the boundaries of the park, applicable State laws will apply to the operation of the pursuing vehicle. Assistance will be requested from the local jurisdiction.

3.1.6 Emergency Operation

The driver of an authorized emergency vehicle, when responding to an emergency call, or when in the pursuit of an actual or suspected violator of the law in a law enforcement vehicle, or when responding to a fire alarm, may exercise the privileges set forth in this section, subject to the following conditions. The driver of an authorized emergency vehicle may:

- Park or stand, irrespective to the provisions of this chapter.
- Proceed past a red or stop signal or stop sign, but only after slowing down as may be necessary for safe operation.
- Exceed the maximum speed limits so long as she/he does not unnecessarily endanger life or property.
- Disregard regulations governing direction of movement or turning in specified direction.

3.1.7 Vehicle Warning Devices

Vehicles operated by commissioned employees in the routine performance of their duties will be equipped, to the extent practical, with a siren and lights of a color and type designated by the State where the vehicle is primarily used.

3.2 PURSUIT TACTICS

3.2.1 Restrictions

If a pursuit develops, the following stipulations apply:

- The operator will activate the emergency vehicle's visual and audible warning devices.
- Deliberate contact between vehicles, forcing the pursued vehicle off the roadway, or ramming the pursued vehicle while it is in motion, are prohibited unless other reasonable alternatives have been exhausted.
- The pursuit vehicle will be positioned at a distance that will allow adequate braking and reaction time.

- Unmarked emergency vehicles may engage in vehicle pursuits only when serious crimes have been committed and there is a need for immediate apprehension of the suspect.
- Vehicles carrying prisoners or civilian, non-law enforcement personnel will not be used in a pursuit.
- When a pursuit leaves NPS jurisdiction and another agency becomes involved, the pursuit will be yielded to that agency. When this occurs, the initiating employee will take a back-up role.

3.2.2 Considerations

The following factors will be considered when a pursuit is initiated, **and** they will be reevaluated during the pursuit:

- The nature of the violation and the danger the suspect poses if not immediately apprehended.
- The likelihood of a successful apprehension.
- The hazard presented by the fleeing suspect and the peril presented by his/her driving behavior.
- The condition and performance capability of the emergency vehicle.
- Population density and pedestrian and vehicular traffic.
- Time of day.
- Road and weather conditions.
- Location of the pursuit (urban or rural).
- Possibility of alternative method of apprehension, such as through later contact of an identified violator or notice to other law enforcement agencies.

3.3 EXECUTION OF PURSUITS

3.3.1 Control

Every pursuit should have control as a primary objective. Control may be attained through:

- Blocking access roads and channeling the suspect vehicle to a safe area, roads with light or minimal traffic, or an area where the pursuit can otherwise be contained.

- Blocking access roads to keep civilian vehicles out of the path of the pursuit.
- Immediate supervisory control.
- Clearly defined roles (“primary units,” “secondary units,” etc.).
- Continual evaluation of the pursuit, tactics, and dangers, and the need to continue.

3.3.2 Responsibilities

Commissioned employees have significant responsibilities associated with pursuits:

- Dispatch will maintain radio contact with emergency vehicles involved in the pursuit and with the appropriate jurisdictions during the pursuit. Dispatch will also ensure that the appropriate law enforcement supervisor is immediately notified of a pursuit situation as well as other law enforcement jurisdictions.
- Where available, the appropriate supervisor will continually monitor any pursuit situation in his/her area of responsibility to ensure provisions of this directive are complied with.
- Supervisors should evaluate each pursuit to ensure compliance with this directive.

3.3.3 Conditions for Termination

Commissioned employees must continually re-evaluate the situation to determine whether or not a pursuit should continue or be terminated considering the following circumstances:

- If, in the judgment of the pursuing commissioned employee or his/her supervisor, there is a clear and unreasonable danger to the employee or other persons or property that outweighs the necessity for immediate apprehension.
- The suspect’s identity has been established and later apprehension can be accomplished, thereby obviating the need for immediate apprehension.
- Environmental conditions indicate the danger of continued pursuit.
- The pursued vehicle’s location is no longer known.

3.3.4 Termination

Among the primary goals of a pursuit should be control and the earliest possible termination of that pursuit, with apprehension where feasible. The pursuit may be terminated through:

- Discontinuation.
- Handing off primary pursuit role to aircraft.
- The use of road spikes, tactical ramming, roadblocks, or other tactics to stop the vehicle.
- All intervention tactics short of deadly force, such as spike strips, low-speed tactical intervention techniques, and low-speed channeling (with appropriate advance warning) should be used when it is possible to use them safely and when commissioned employees utilizing them have received appropriate training in their use.

3.4 ROADBLOCKS

3.4.1 Use

The use of stationary or moving roadblocks is often as dangerous as the pursuit itself, but they may be necessary at times when immediate apprehension is essential to minimize danger to the public. Because of the danger involved, every effort must be made to avoid the use of only a single commissioned employee at a roadblock. Fixed roadblocks will be used only to apprehend persons who are believed to present an imminent threat of death or serious injury, or have committed a violent criminal act, and where all other reasonable means to affect the stop have been exhausted.

3.4.2 Procedures

The following procedures may be utilized, consistent with State law:

- Only emergency vehicles will be used as any part of a rolling roadblock.
- A fleeing suspect may not be stopped by blocking or slowing down vehicle traffic.
- Wherever possible, stationary roadblocks should be employed only after prior authorization from a Supervisory Ranger, and then only to apprehend fleeing persons believed to have committed a violent criminal act or who present imminent threats of death or serious injury.

- Stationary roadblocks will not be employed in areas that do not provide minimal advance notice.
- Stationary roadblocks will be well illuminated or marked.
- Stationary roadblocks must have the capability of being opened to allow public access through them.
- The use of spike strips or other devices designed to stop vehicles through the controlled puncturing and deflation of vehicle tires is authorized.

3.5

REPORTING

Engagement in a pursuit or the application of any roadblock procedure will be immediately documented.

CHAPTER 8-1 - FOREIGN NATIONALS AND DIPLOMATIC IMMUNITY

1. Introduction
 2. Policy
 3. Directives
-

1. INTRODUCTION

Diplomatic immunity, a principle of international law, is broadly defined as the freedom from local jurisdictions accorded duly accredited diplomatic agents and members of their immediate households. The Vienna Convention on Diplomatic Relations, that contains the current law about diplomatic privileges and immunities, is incorporated in Federal law by the Diplomatic Relations Act of 1978 (P.L. 95-393). The convention applies to members of the staff of a foreign diplomatic mission, including the diplomatic, administrative, technical and service staffs of the embassies in the United States. It does not include consular personnel, whose privileges and immunities are governed by the Vienna Convention on Consular Relations.

The Federal Criminal Code contains sections that make it unlawful to:

- Assault, strike, wound, imprison, or offer violence to a foreign official, official guest, or an internationally protected person.
- Intimidate, coerce, threaten, or harass a foreign official or official guest, obstruct a foreign official in the performance of his/her duties, or attempt to do any of the aforementioned.
- Injure, damage, destroy, or attempt to injure, damage, or destroy any real or personal property belonging to, used by, or occupied by a foreign government, international organization, foreign official, or official guest of the United States.
- Falsely claim privilege or immunity as a foreign diplomat or consul.

It is incumbent upon all NPS law enforcement officials to familiarize themselves with the specific statutes relating to diplomatic immunity and privilege.

Ambassadors and ministers are the highest ranking diplomatic representatives of a foreign government. Other diplomatic titles are counselor, first secretary, second secretary, third secretary, and attaché. These officials are located either in Washington, D.C., or in New York City and carry diplomatic identification documents issued by the State Department.

Consular officers are consuls-general, deputy consuls-general, consuls, and vice consuls. They are also official representatives of foreign governments. Consular officers are required to be treated with due respect, and all appropriate steps are to be taken to prevent any attack on their person, freedom, or dignity. They are entitled to limited immunities as described below.

Career consular officers can be identified by credentials issued by the State Department and by other locally issued official identification papers. The State Department credential bears its seal, the name of the officer, his or her title, and the signature of the State Department officials.

Honorary consular officers are often nationals or permanent residents of the United States who are appointed to perform the functions generally performed by career consular officers. Such officers do not receive cards from the State Department, although they may have a reduced-size copy of the diplomatic note recognized by the United States government. These individuals are not immune from arrest or detention; they are also not entitled to personal immunity from civil and criminal jurisdiction of the receiving State except as to official acts performed in the exercise of their consular functions. However, appropriate steps must be provided to accord such officers the protection required by virtue of their official position. In addition, the consular archives and documents of a consular post headed by an honorary consul are inviolable at all times, provided they are kept separate from other papers and documents of a private or commercial nature that relate to other activities of the honorary consul and persons working with the honorary consul.

Nationals or permanent residents of the receiving State are often appointed and received as honorary consular officers to perform the functions generally performed by career consular officers. Such officers do not receive identification cards from the State Department, although they may exhibit reduced-size copies of the diplomatic note evidencing recognition by the United States Government. These individuals are not immune from arrest or detention; they are also not entitled to personal immunity from the civil and criminal jurisdiction of the receiving State except as to official acts performed in the exercise of their consular functions. There are, however, appropriate steps that must be taken to accord such officers the protection required by virtue of their official position.

2. **POLICY**

The NPS will comply with all bilateral and multilateral international agreements relating to foreign officials. A commissioned employee will extend all reasonable courtesy and consideration when dealing with members of the diplomatic corps, foreign nationals, and other foreign officials, but in this process, Employees are not required to unreasonably compromise their safety or the safety of the public.

Diplomatic and consular officers will be accorded the respective privileges, rights, and immunities provided by international law and Federal statute. These officials will be treated with the courtesy and respect that befit their distinguished positions.

3. **DIRECTIVES**

3.1 **Officials with Full Diplomatic Immunity**

3.1.1 **Types of Full Immunity**

Full diplomatic immunity varies by title and occupation. Commissioned employees will be cognizant of the following constraints:

- Diplomatic agents and members of their families who are not nationals of the United States have full immunity from arrest, detention, or prosecution for any criminal offense, unless such immunity is expressly waived by the sending State. These individuals also enjoy immunity from civil process except in certain actions that involve private activities outside their official functions.
- The administrative and technical staff of a foreign mission, and members of their families who are not nationals or permanent status residents of the United States, have full immunity from arrest, detention, or prosecution for any criminal offense. These employees enjoy immunity from civil process only for those actions carried out in their official capacity. Family members of these employees are not immune from civil jurisdiction.
- Members of the service staff of a foreign diplomatic mission, that includes drivers, messengers, and security guards, enjoy immunity only for actions carried out in the course of their official duties. Family members of these individuals have no immunity. Private servants of embassy personnel have no immunity.
- Associated with this personal diplomatic immunity is the inviolability enjoyed by the premises of the mission of the sending State and the private residence of a diplomatic agent or member of the administrative or technical staff. This inviolability extends to his or her property, papers, and correspondence.

3.1.2 **Diplomatic Immunity by Position**

Foreign nationals possessing full diplomatic immunity are:

Diplomatic officers accredited by the United States government: Ambassadors, ministers, minister counselors, counselors, first secretaries, second secretaries, third secretaries, and attaches. These individuals carry diplomatic identification documents, and their names are in the Diplomatic List.

- Permanent representatives and senior members of permanent missions to the United Nations, and certain high-ranking officials of the United Nations itself, all of whom carry distinctive United Nations identification cards.
- Certain members of the following organizations: Permanent missions and permanent observer missions to the Organization of American States (OAS), the North Atlantic Treaty Organization (NATO), the International Bank for Reconstruction and Development, and the International Monetary Fund.
- Administrative and technical staff members of accredited embassies and missions, provided they are not nationals of or permanent residents in the United States. These individuals are listed in the State Department's publication *Employees of Diplomatic Missions* (also known as the *White Book*) and carry tax exemption cards that bear their photographs and also serve as valid identification documents.
- Family members of all the aforementioned, provided they are not nationals of the United States. This category includes spouses, children forming part of the diplomat's household (including children attending school away from home), and other family members in the immediate household.

3.1.3 Constraints

Persons entitled to full diplomatic immunity:

- May not be detained and arrested, or subjected to a body search.
- May not be summoned to court or be prosecuted (unless immunity is waived in writing by their country).
- May not have their residence entered without their consent.
- Enjoy inviolability for their papers, correspondence, and other property.

3.1.4 Brief Stops

Full diplomatic immunity does not include immunity from brief stops by commissioned employees or other law enforcement personnel, which all persons are subject to, to ascertain the facts of an incident.

3.2 OFFICIALS WITH LIMITED DIPLOMATIC IMMUNITY

3.2.1 Types of Limited Immunity

Persons possessing such immunity are not granted full diplomatic immunity. They do, however, possess a limited form of immunity from both criminal and

civil jurisdiction respecting any act that was performed in the course of their official duties:

- Service staff employees of foreign embassies and missions who are not nationals or permanent residents in the United States possess limited immunity, but not their families.
- Consular officers, unless provided broader immunity under special bilateral treaties (e.g., consuls general, deputy consuls general, consuls, vice-consuls) are not liable to arrest or detention, pending trial, except for a felony that would endanger the public safety, and only pursuant to a judicial warrant. Their immunity from jurisdiction, both criminal and civil, is limited to acts performed in the exercise of their official duties, and is subject to court determination.
- Family members of consular offices do not have the same privileges and immunities with respect to criminal jurisdiction. They should, however, be accorded appropriate courtesy and respect.

3.2.2 **Archives and Documents**

Consular archives and documents are inviolable at all times, wherever they may be. The official correspondence of the consular post, relating to the consular post and its functions, is likewise inviolable.

3.2.3 **Notifications**

Consular officers have the right to be notified of the arrest or detention of one of their nationals

3.2.4 **Visitation**

Consular officers have the right to visit one of the nationals in custody and to arrange for the national's legal representation.

3.2.5 **Testimony**

All members of a foreign consular post may be called upon to testify in a judicial proceeding. However, a consular officer may decline to testify without penalty.

3.3 **LAW ENFORCEMENT PROCEDURES**

3.3.1 **Identification**

Commissioned employees who encounter an individual who claims diplomatic immunity will request identification that verifies that person's claim:

- When a current diplomatic identification card is displayed that indicates immunity, the employee will record the information contained on the card, return it, and release the individual.
- In those cases where no valid diplomatic identification card is displayed, the employee will:
 - inform the individual that he will be detained until the claim is verified;
 - obtain the individual's name, address, date of birth, and country of citizenship; and
 - as expeditiously as possible, attempt to verify the claim through the State Department.
- Report the facts of the incident to their immediate supervisors, and ensure that notification is immediately relayed to the Law Enforcement Administrator, WASO-LEES.
- Submit a case incident report detailing the pertinent facts of the incident.

3.3.2 Use of Force

Commissioned employees will use only that degree of force necessary to restrain the individual to prevent harm to others or their property. The individual may not be further detained or arrested.

3.3.3 Assaults Against Commissioned Employees

If an individual entitled to a diplomatic immunity assaults a commissioned employee, the employee is justified in using the reasonable amount of force necessary to subdue the individual, just as if the individual were subject to arrest. However, no arrest will be made.

3.3.4 Search and Seizure

The property (including vehicles) of an individual entitled to diplomatic immunity may not be searched or seized, but this rule does not give immunity to all occupants in a vehicle. The occupants of a vehicle that is suspected of being stolen or involved in the commission of a crime will be required to present identification. If the occupants, whether or not they are diplomats, are not authorized to use the vehicle, it will be taken into protective custody for immediate return to the owner, or otherwise processed at the owner's direction.

3.3.5 Moving Violations

This section will not be interpreted as authorizing the arrest or detention of members of the diplomatic corps for any traffic or motor vehicle violation, except as outlined.

When a member of the diplomatic corps is stopped for a moving traffic violation, the commissioned employee on the scene should exercise discretion based on the nature of the violation. Upon being advised by the operator that he or she is a diplomatic or consular officer and ascertaining that he or she possesses the proper credentials, the commissioned employee should issue a warning or a citation, as appropriate for the circumstances of the violation. Mere issuance of a traffic citation does not constitute arrest or detention in the sense referred to previously in this section.

3.3.6 Driving Under the Influence

The primary consideration in this type of incident should be to see that the consular officer is not a danger to self or to the public. Diplomats stopped for driving while intoxicated are entitled to diplomatic immunity.

Unless a consular officer is considered a serious danger to self or to others, he or she should not be physically restrained on scene. However, employees are not expected to compromise their safety or the safety of others in aggravated circumstances, or during transport of intoxicated subjects. At best, this is a sensitive situation. The official should be treated with respect and courtesy. It should be impressed upon the official that the commissioned employee's primary responsibility is to care for the official's safety and the safety of others.

If the diplomat's state of intoxication is such that driving would endanger the safety of the public, the commissioned employee will request that the diplomat not drive and will assist in parking the diplomat's vehicle or securing an acceptable driver. If this effort is refused, or it is claimed that the requested action would restrict the effective exercise of the diplomat's official duties, the employee will politely inform the diplomat that he is free to go, but may not drive the vehicle. The diplomat will not be detained or arrested, but necessary force may be utilized to prevent the diplomat from driving further while intoxicated. The diplomat's vehicle may not be impounded. If the vehicle is parked, its location will be recorded in the report of the incident.

Based upon a determination of the circumstances, any or all of the following options are available:

- Facilitate communications through radio and dispatcher, or transport the official to a telephone so that a relative or friend may be notified.
- Call a taxi.

- Transport home.
- A violation notice may be issued for the offense(s).

3.3.7 **Parking Violations**

A violation notice may be issued for illegally parked diplomatic vehicles. If such vehicle is creating a severe traffic problem or inconvenience, the employee will:

- Attempt to notify the owner or operator to move the vehicle.
- Arrange to have the vehicle moved to the nearest legal parking space if the owner or operator cannot be located. If the vehicle is moved, dispatch and/or headquarters staff should be notified and given a description of the vehicle, the license number, the location from which it was moved, and the location to which it was moved.
- Attempt notification to the owner, as soon as possible.

3.3.8 **Other Motor Vehicle Violations**

A commissioned employee may issue a violation notice to any member of the diplomatic corps for traffic or motor vehicle violations. Individuals entitled to full diplomatic immunity may be issued a violation notice, but will then be allowed to proceed. When performing official duties, individuals entitled to limited diplomatic immunity may be issued violation notices, then allowed to proceed. When not performing official duties, individuals entitled to limited diplomatic immunity may be issued violation notices and custodially arrested, if appropriate.

3.3.9 **Traffic Collisions**

Members of the diplomatic corps involved in traffic collisions may be issued violation notices, when appropriate. The commissioned employee will include in the report the occupation and place of employment, including the embassy, legation, or international organization of any individual who claims diplomatic immunity. When a member of the diplomatic corps has committed a violation that contributed to the collision, a copy of the completed report will be submitted to the regional office and to the Law Enforcement Administrator, WASO-LEES.

3.3.10 **Offenses Involving Consular Officer Family Members**

Family members of a consular officer who commit offenses cannot claim immunity; however, consideration should be given to the special nature of such cases. A violation should be handled, when possible, through the seeking of a

complaint. The individual should be released once a positive identification is made and relationship with the consular official is verified. If the individual is a juvenile, the subject should be released to a parent or consular officer.

3.3.11 **Diplomats as Victims**

Whenever a resident foreign official or the official's family or property is the victim of a criminal incident, the reporting employee will notify his or her supervisor. Copies of all reports will be forwarded, through official channels, to the Law Enforcement Administrator, WASO-LEES.

3.4 **REPORTING**

3.4.1 **State Department Notification**

If a consular officer, employee, family member, or personal staff member becomes involved in a serious action, the Office of Protocol, Department of State, should be furnished with all pertinent information. This notification will take place via e-mail or phone (540-999-3422) to dispatch at Shenandoah National Park. The Office of Protocol can be reached at 202-647-1985 during normal duty hours and 202-647-1512 after hours.

3.4.2 **Report**

In all incidents that involve individuals with diplomatic immunity, the investigating commissioned employee will immediately record the required information on a case incident report. The employee will also complete all other reports applicable to the incident.

3.4.3 **Supervisory Notification**

A commissioned employee will notify his or her immediate supervisor as soon as possible of any incident that involves a person who has diplomatic immunity.

3.4.4 **Park and Field Office Reporting**

If applicable, the park and field office staff will report the incident in accordance with established procedures for the reporting of emergencies and other significant events.

3.4.5 **Additional Reports**

After review, and as soon as practical, the park will submit to the Law Enforcement Administrator, WASO-LEES, copies of all reports pertaining to an incident that involves an individual who has diplomatic immunity. Based on the Superintendent's recommendation and at the discretion of Ranger

Activities, a copy of the report may be forwarded to the Office of Protocol, Department of State.

3.4.6 **Media Releases**

Media releases concerning incidents that involve diplomats must be cleared through the regional director's public affairs office, in consultation with Ranger Activities, WASO.

3.5 **NON-DIPLOMATIC FOREIGN NATIONALS**

3.5.1 **General Requirements**

The United States government has signed bilateral agreements with a number of foreign countries in which notification of a signatory country's consulate is required, within a specified time period, whenever a national of the country is arrested or detained. In addition, customary international law requires consular notification without delay in the absence of special bilateral arrangements. Consular notification is not necessary if the arrest is for a minor traffic violation and the respondent is released after posting collateral or bond.

3.5.2 **Consular Notification**

The arresting employee will immediately attempt to contact the appropriate consular officer following a foreign national's arrest. If the arrest occurs after normal business hours and the consular officer cannot be reached, the arresting employee must ensure that notification is made as soon as possible the next day. In cases when a commissioned employee arrests a foreign national whose country does not maintain diplomatic relations with the United States, the employee will contact the Office of Protocol, Department of State, to ascertain which embassy should be notified of the arrest.

3.5.3 **Reporting**

The commissioned employee will advise his/her supervisor as soon as possible that a foreign national has been arrested, then will submit a detailed case incident report. The report will include the name of the consular officer notified, and the time and date of notification. If the employee is unable to contact the appropriate consular officer, it must be stated in the case incident report, along with the times and dates notifications were attempted. When the employee notifies the consular officer, a copy of the case incident report will be submitted that includes the name of the person contacted and the date and time of the contact. Supervisors will ensure that copies of the reports are forwarded through channels to the Law Enforcement Administrator, WASO-LEES. Ranger Activities may forward an appropriate letter to the embassy or legation concerned.

3.6 REQUESTS FOR ASYLUM

3.6.1 Notification Procedures

The chief park ranger or his or her designee will immediately contact the Operations Center, State Department, regarding any request (or imminent request) for asylum. In particular, the State Department should be informed immediately of any request for asylum from any foreign diplomat, foreign consular officer, or foreign official or celebrity, regardless of the country, and any other alien who asserts there is a serious threat of forcible repatriation to him/herself or his/her family. The request for asylum will be reported to the Regional Director and the Washington Office as a Level 1 significant incident.

3.6.2 Report

The following information will be included in a case incident report:

- Name and nationality of the individual seeking asylum.
- Date and place of birth.
- Occupation.
- Description of any documents displayed.
- What foreign authorities, if any, are aware of his/her seeking asylum.
- Circumstances surrounding the request for asylum.
- Exact location.
- Description of any pending criminal charges against the seeker of asylum.

3.6.3 Protective Custody

Protective custody will be provided to the asylum seeker and, if necessary, force may be used to thwart attempts at forcible repatriation. No greater force than that necessary to protect the individual and the commissioned employee should be used. All inquiries from interested foreign authorities will be directed to the chief park ranger or other senior law enforcement official. The chief park ranger will immediately inform the nearest Immigration and Naturalization Service (INS) office of any request for asylum, furnish details, and arrange for the transfer of the case to INS as soon as possible.

CHAPTER 8-2 - WARRANTS

1. Policy
 2. Directives
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1. **POLICY**

Commissioned employees are authorized under the General Authorities Act to execute warrants and other process documents. This authority is limited to circumstances described in that statute and in this chapter. If appropriate, park staffs should establish an understanding with United States Magistrate Judges, U.S. Marshals, and U.S. Attorneys with regard to the execution of warrants or other processes for offenses committed within the National Park System.

2. **DIRECTIVES**

2.1 **Warrants**

2.1.1 **Federal Warrants**

The General Authorities Act authorizes designated employees of the NPS to execute any Federal warrant or other process within the National Park System or outside the system provided that the warrant has been issued for an offense committed within the System. It also authorizes such employees to execute any Federal warrant or other process in the System, regardless of where the offense occurred.

2.1.2 **State Warrants**

The General Authorities Act authorizes the NPS to cooperate, within the National Park System, with any State or political subdivision thereof in the enforcement or supervision of the laws or ordinances of that State or subdivision. It also authorizes the NPS to render cooperative assistance to nearby law enforcement agencies, and for related purposes outside of the National Park System. Accordingly, written agreements between the park and State or local agencies should set forth the method by which commissioned employees may assist with respect to the service of warrants or other processes. A written agreement is not necessary when the warrant or an applicable State statute specifically authorizes commissioned employees to execute such warrant or other process, and when a specific request for assistance in the execution of a warrant is made. Consideration may also be given to application of Title 18 USC 1073/1074 (unlawful flight to avoid prosecution), where felony fugitives from other States are located within the National Park System.

2.2 EXECUTION OF WARRANTS

2.2.1 Detention and Arrest

A computer “hit” alone is reasonable cause to detain an individual, but not probable cause to arrest. A “hit” is but one fact that must be added to other facts to accumulate sufficient probable cause to arrest. A “hit” must be verified through the originating agency. Confirmation of a “hit” via receipt of a teletype warrant abstract, or actual delivery and receipt of a certified copy of the warrant, will constitute a formal request from the originating agency for NPS law enforcement cooperation and assistance (Title 16 USC 1a-6(b)(2) and/or 16 USC 1b(1)) in the form of actual service and execution of the arrest warrant.

2.2.2 Limits by Commission Type

Commissioned employees with Type I commissions may execute warrants or other process within the limits of statutory authorization. Commissioned employees with Type II commissions may detain or arrest persons based on information obtained from a computerized law enforcement system or other official source, serve subpoenas, and assist Type I commissioned employees in the execution of a warrant or other process (i.e. raids).

2.2.3 Warrant Execution

Planned execution of warrants will be conducted with no less than two commissioned employees.

2.2.4 Local Notification

A commissioned employee who is executing a search or arrest warrant outside a park area should provide advance notification to the State or local agency that has jurisdiction. If, in the judgment of the employee who is supervising the operation, there is justification for delaying notification of State or local agency representatives, agencies that have jurisdiction will be notified of the operation after the operation is underway.

2.2.5 Warrant Briefing

When the NPS is the lead agency in an interagency operation, the warrant briefing will include a review of NPS policies pertaining to the use of deadly force and the policies of the other agencies involved.

2.2.6 **Identification**

Unless the presence of the uniform might hinder the execution of the warrant process, commissioned employees should wear a uniform or authorized raid jacket that identifies the wearer as a commissioned employee when executing or assisting in the execution of a warrant or other process.

CHAPTER 8-3 - JUVENILES

1. Policy
 2. Directives
-

1. **POLICY**

All enforcement actions taken by commissioned employees that involve juveniles will be in strict accordance with applicable Federal and State law, pertinent court decisions and related legal procedures and the provisions of this section unless otherwise directed by the court. Additionally, commissioned employees should consider use of reasonable and appropriate remedial influences at their disposal before instituting legal action against a juvenile offender.

2. **DEFINITIONS**

- 2.1 The following definitions apply to this chapter:

- 2.1.1 **Juvenile**

Under Federal authority, a juvenile is an individual under the age of 18. This age may vary under State or local authority.

- 2.1.2 **Parent**

A parent, legal guardian or custodian as defined by applicable State law.

- 2.1.3 **Delinquent Act**

A violation of Federal criminal law committed by a juvenile, which would have been a crime if committed by an adult.

- 2.1.4 **Status Offender**

A juvenile who commits a violation that would not be a crime if committed by an adult (e.g., truancy).

- 2.1.5 **Runaway**

A juvenile who has left a legal guardian and is declared a status offender by the guardian's home jurisdiction.

2.1.6 Juvenile Justice and Delinquency Prevention Act

The provisions of this act are codified in 18 U.S.C. 5031-5042 et seq. and 42 U.S.C. 5601 et seq.

2.1.7 Special Maritime and Territorial Jurisdiction

Includes lands within the legislative jurisdiction of the United States, i.e., exclusive, concurrent and partial jurisdictions.

2.1.8 Attorney General Juvenile Certification

A juvenile alleged to have committed an act of juvenile delinquency, other than a petty offense committed within the special maritime and territorial jurisdiction of the United States shall not be proceeded against unless certification is made that:

- (1) the State courts do not have jurisdiction or refuses to assume jurisdiction over the juvenile for the alleged act of delinquency;
- (2) the State does not have available programs and services adequate for the needs of juveniles; or
- (3) the offense charged is a crime of violence or an offense involving specific Federal statutes dealing with controlled substances or possession of weapons.

3. DIRECTIVES**3.1 Contacts with Juvenile Offenders****3.1.1 Levels of Enforcement**

When dealing with a juvenile offender, a commissioned employee should select the lowest level of enforcement that he/she believes is necessary to prevent recurrence of the violation in the foreseeable future, and will further reasonably satisfy the interests of impacted public (e.g., injured parties). A sequence of enforcement actions applicable to juvenile offenders, beginning with the lowest level, follows:

- Warn and release.
- Warn, release, and notify parent.
- Warn and release to parent.
- Cite, release, and notify parent.
- Cite and release to parent.
- Turn over to local authorities and notify parent.
- Arrest and notify parent.

3.1.2 Local Procedures

Since procedures may vary among judicial districts, it is imperative that park staffs work with their servicing U.S. Attorney's Office and district court to establish local procedures for the handling of juvenile offenders.

3.2 JUVENILE OFFENSES

3.2.1 Types of Offenses

Offenses committed by juveniles are divided into two categories:

- Violations of park regulations and assimilated petty offenses.
- Violations of State or Federal statutory law.

3.2.2 Petty Offenses

A petty offense, as defined in 18 U.S.C. 19, means a Class B misdemeanor, a Class C misdemeanor, or an infraction.

3.2.3 Actions on Petty Offenses

The following courses of action may be taken on petty offenses:

- Violations of park regulations and assimilated petty offenses committed within special maritime and territorial jurisdiction may be handled through the violation notice procedure or criminal complaint. This procedure pertains to violations that are handled through the collateral system or through mandatory appearance before a U.S. Magistrate Judge. In accordance with 18 U.S.C. 5032 and 18 U.S.C. 3401(g), the magistrate judge may exercise jurisdiction over Class B misdemeanors charging a motor vehicle offense, a Class C misdemeanor, or an infraction involving a juvenile. All other Class B misdemeanors, Class C misdemeanors or infractions may be heard by the magistrate judge if the juvenile waives the right to trial at the district court level.
- Violations of park regulations and assimilated petty offenses committed within proprietary jurisdiction may also be handled through the violation notice procedure or criminal complaint. Procedures to follow for these offenses should be developed with the U.S. Attorney's Office. It is important that local rules concerning these violations be documented and clearly understood by commissioned employees.
- Whenever a juvenile appears before a magistrate judge in response to a violation notice or criminal complaint, coordination should be made with the U.S. Attorney's Office to assure that the parent and/or counsel attend the

proceedings. This involvement may also be coordinated with the magistrate judge, according to local rules.

3.2.4 **State or Federal Offenses**

These offenses will be handled in one of the following ways:

- State offenses that are not Federal offenses should be handled by State authorities when the State has jurisdiction. Consultation with the appropriate State juvenile authorities should be held to determine procedures.
- Federal offenses that are also State offenses should be handled by State authorities when the State has jurisdiction. This may depend on the U.S. Attorney's Office having made prior arrangements with State authorities under provisions of the Juvenile Justice and Delinquency Prevention Act. If no arrangements have been made, the U.S. Attorney's Office should be notified and consulted as to the appropriate procedure. Consultation may be required on a case-by-case basis.

Federal offenses that are not State offenses, including offenses committed in areas of exclusive jurisdiction, will initially be handled by, or in coordination with, the U.S. Attorney's Office. It is the position of the United States Attorney that juveniles committing Federal crimes in areas of exclusive Federal jurisdiction may still be turned over to State authorities as long as the State is willing to accept jurisdiction over the juvenile (United States Attorney's Manual, Chapter 8, 9-8.140).

3.3 **ARREST AND DETENTION**

3.3.1 **Juvenile Rights**

A juvenile is entitled to the same basic Constitutional rights accorded all citizens. In addition, special rights have been established by legislative bodies and the courts.

3.3.2 **Procedures**

Commissioned employees will ensure that juveniles are dealt with according to established procedures for the particular jurisdiction where the offense occurred.

3.3.3 **Arrest Procedures**

Whenever a juvenile is arrested, the arresting employee will:

- Ensure the control of the juvenile for the safety of all concerned.

- Search the juvenile in accordance with established safety and other procedures.
- Notify a supervisor as soon as possible.
- Immediately attempt to advise the juvenile of his/her Constitutional rights in language that is understandable to the juvenile.
- Immediately notify the juvenile's parent, guardian, or custodian of the custody, nature of the alleged delinquent act and of the rights of the juvenile.
- Immediately notify the U. S. Attorney's Office of the custody and nature of the alleged delinquent act by the juvenile.
- Maintain sight and sound separation, when possible, for security and safety between the juvenile and adult offenders during any detention or processing period.
- Separate the juvenile from adult offenders for transport unless there are exigent circumstances.
- Follow directives provided by the appropriate judicial authority (Federal or State) regarding the detention and prosecution of the juvenile.
- The juvenile shall be transported **forthwith** to a magistrate judge. In no event shall the juvenile be detained for longer than a reasonable amount of time. "**Forthwith**" represents a shorter time than the time envisioned by "unnecessary delay" under Rule 5(a) of the Federal Rules of Criminal Procedure.

3.3.4 **Photographing and Fingerprinting**

The following procedures will be used in determining when a juvenile offender will be photographed or fingerprinted:

- The routine taking of photographs and fingerprinting of juveniles should only occur pursuant to the rules and guidelines established by the local district court and U.S. Attorney's Office, and with the approval of a supervisor. The name of the approving supervisor will be noted on the supplemental incident report. Federal law allows the fingerprinting and photographing of juveniles only after a finding of guilt for specific Federal offenses involving drugs or crimes of violence, or where the juvenile will be prosecuted as an adult (18 U.S.C. 5038(d)). A juvenile arrestee may be photographed and fingerprinted when required for investigative purposes, such as where the identity, age, or prior criminal record of the juvenile arrestee can not be confirmed (United States Attorney's Manual, Resource Manual #52).

➤ All copies of photographs and fingerprints of a juvenile that are retained by the NPS will be maintained separately from those of adult offenders, and in accordance with rules and guidelines established by the local district court and U.S. Attorney's Office. Because of the numerous restrictions that pertain to the release of photographs and fingerprints of juveniles as set forth in 18 U.S.C. 5038, all distribution or use of these records will be controlled by a supervisory ranger or a Special Agent.

3.3.5 Confidentiality

The name of a juvenile charged (or suspected) with a delinquent act will not be released to the news media or the public, except upon specific approval of the U.S. Attorney's Office and/or the local prosecutor's office. Information regarding the incident that may identify the juvenile, prejudice the hearing, or reveal any information on record of the proceeding will not be released to anyone other than other cooperating law enforcement agencies, the judge, counsel for or guardian of the juvenile, and counsel for the government. If a juvenile taken into custody is prosecuted as an adult, his/her name, fingerprints, and photographs may be released pursuant to procedures set forth in 18 U.S.C. 5038 and applicable local policies/procedures.

The name and record relating to the final disposition of the juvenile by the court may be released upon inquiries by any victim of the delinquent or designated representative, or, if the victim is deceased, upon inquiries by the immediate family of the victim pursuant to procedures set forth in 18 U.S.C. 5038.

3.3.6 Detention

Extended detention of any juvenile must be in a Federally approved facility. In many areas, local juvenile homes and other juvenile facilities are approved and may be used. A juvenile will not be incarcerated with adults at any time.

3.3.7 Release

When a juvenile is released to a parent, guardian, or custodian, the person to whom the juvenile is released must present proper identification and sign any applicable release papers. Whenever a juvenile is arrested and the commissioned employee subsequently learns that probable cause no longer exists, the juvenile will be released to a parent, guardian, or custodian after signing appropriate release papers. The fact that a juvenile was released and the reason for the release will be immediately documented on a case incident report.

3.4 PROSECUTION

3.4.1 Determination of Court

The appropriate office of the U.S. Attorney will determine or establish procedures for determining whether a juvenile is to be prosecuted in Federal court or referred to a local court.

3.4.2 Federal Court

Generally, only select juvenile cases will be brought before a Federal court, with the exception of petty offenses described in 3.2.3 when heard by a U.S. Magistrate Judge.

3.4.3 Trial Date

A juvenile in Federal custody must be tried within 30 days from the date of arrest, except upon waiver with advice of counsel and court concurrence.

3.4.4 Violation Notices

Juveniles may, generally, be issued violation notices (without custody) for a petty offense. Commissioned employees should become familiar with local policies and court procedures that relate to this procedural option.

3.4.5 Local Prosecution

If a juvenile is prosecuted in a local court, a supervisor or Special Agent should assist in contacting the appropriate jurisdiction for petitioning procedures (prosecution), unless standard procedures for the filing of such charges has already been established.

3.5 DOCUMENTATION

3.5.1 Confidentiality

The name, address, and other identifying information on the juvenile offender should be included in the criminal incident record, but must be omitted from copies released to the media or the public.

3.6 CONTACTS UNDER AUTHORITY OF DEPUTIZING AGENCY

In areas where commissioned employees are acting under authority of a deputation from a cooperating agency, the employee will follow the procedures of the deputizing agency.

3.7 RUNAWAY AND MISSING CHILDREN

3.7.1 Broadcast Information

A commissioned employee who receives a report of a juvenile who is either a runaway or missing will broadcast a description of the juvenile and notify a supervisor to determine classification for entry into FIBRS, as well as eligibility for broadcast through NLETS and State and/or local teletype systems. The information contained should include a description of the juvenile, the name of the parent or guardian, local (visitor) and home address, all appropriate telephone numbers, the circumstances surrounding the disappearance, and any pertinent medical information. The parent or guardian should also be asked to provide additional information (e.g., scars, photographs, copies of dental records, etc.) that could aid in the location/identification of the juvenile.

3.7.2 Juvenile Officer Oversight

When possible, a Special Agent or designated juvenile officer familiar with local procedures should take charge of a located runaway and arrange for the juvenile's return to the legal guardian or the proper authority from the legal guardian's home jurisdiction.

3.7.3 Procedures

Chief Park Rangers should develop and maintain procedures for returning a runaway to the legal guardian or proper authority from the legal guardian's home jurisdiction. These procedures will be made available to field rangers in areas where Special Agents and/or juvenile officers are not always on duty.

3.7.4 Runaway Status

It is the intent of Congress, as expressed in the Runaway Youth Act, 42 U.S.C. 5701, that runaway youths not be treated as juvenile offenders; therefore, in the absence of an offense, employees should deal with runaway juveniles in compliance with this law and in accordance with State and local law and policy.

3.7.5 Runaway Detention

Since no Federal authority exists to detain a runaway and laws vary from State to State regarding age and the need for supervision, a commissioned employee should become familiar with the jurisdictional authority to forcibly detain a runaway. A runaway, however, should be detained when a release would clearly endanger the juvenile's health or physical well being.

3.7.6 **Abuse and Neglect**

If a child is suspected to be a victim of abuse or neglect, a commissioned employee will immediately contact a supervisor or Special Agent for guidance.

CHAPTER 8-4 - IMPOUNDMENT OF PROPERTY

1. Policy
 2. Directives
-

1. POLICY

Motor vehicles, vessels, aircraft, or other property that present a hazard to visitor safety, threaten park resources, have been abandoned in excess of legal time limits, or interfere with park operations may be impounded. Property may also be impounded as necessary to preserve evidence of a crime or to safeguard it against theft or damage. The procedures outlined in this chapter will serve as the minimum standards to be followed in the impounding of property.

2. DIRECTIVES

Procedures for impounding property will include:

- A mandatory requirement to inventory the contents of impounded vehicles, vessels, aircraft, and personal property. Closed containers will be opened and examined when, in the judgment of the commissioned employee, the contents cannot be determined from outward examination. Closed compartments will be opened and examined.
- The use of a standard form or report to record the necessary information concerning the impound.
- A required NCIC check on any vehicle, vessel, or aircraft impounded and a follow-up NCIC check (made as appropriate).
- A required NCIC check on any firearm or serial numbered item of value impounded.
- Methods for securing impounded property and protecting it from damage or theft.
- Procedures for releasing impounded property and a requirement to obtain a signed receipt for released property.
- Means of disposing of impounded property of all types in accordance with 36 CFR, 41 CFR, and DO-44, Personal Property Management procedures.

The chief park ranger may develop local, supplemental policies and procedures that govern the impoundment of property. This will be consistent with applicable State/Federal laws and Federal regulations.

CHAPTER 8-5 - SELECTIVE TRAFFIC ENFORCEMENT AND CHECKPOINTS

1. Policy
 2. Directives
-

1. **POLICY**

Selective enforcement programs that affect the flow of vehicle or pedestrian traffic will be implemented in a safe and effective manner, designed to minimize adverse impacts on the visiting public.

Each park unit should develop and implement selective enforcement programs targeting problem areas and activities that negatively impact the area. A variety of target programs may be identified, including, but not limited to traffic enforcement, DUI enforcement, resource enforcement, fugitive apprehension, and general public safety.

2. **DIRECTIVES**

- 2.1 **Checkpoints**

- 2.1.1 **General**

Traffic checkpoints utilized in conjunction with selective enforcement operations will be in compliance with the provisions of this chapter. Parks will develop written procedures for traffic and other checkpoints that comply with applicable court decisions within their respective judicial district.

- 2.1.2 **Operations Plan**

A written operations plan should be prepared and authorized by a supervisory ranger prior to the implementation of a checkpoint. The written operations plan will, at a minimum, identify the following points:

- Checkpoint locations and anticipated traffic patterns.
- Demarcation and/or illumination of checkpoints and roadblocks.
- Sites for follow-up contact with suspected violators to ensure that subsequent traffic is not unnecessarily delayed or backed up.
- Time frames of operation.
- Anticipated time frames for non-violator contact in order to assist in defining a minimal scope of intrusion and/or detention.

- Number and types of personnel assigned.
- Patterns for contact (e.g., every car, every third car, etc.) and standards for on-site adjustment of patterns.

2.2 RADAR AND LASER SPEED DETECTING DEVICES

2.2.1 Use of Systems

Radar and laser speed detecting devices may be used within the National Park System by commissioned employees trained and certified in their use.

2.2.2 Applications

At a minimum, consideration should be given to the use of radar in the following situations:

- Multiple speed-related motor vehicle collisions occurring in a particular location.
- Multiple speeding violations that occur in a particular location.
- Special enforcement programs, as directed by a supervisor.

2.2.3 Procedures

The following procedures will be employed:

- Only commissioned employees with current certification(s) by either the equipment manufacturer or by appropriate Federal or State authorities may operate radar equipment. Certification by a State that meets standards prescribed by the National Highway Traffic Safety Administration (NHTSA) may be applied Servicewide.
- Calibration checks of radar units must be made at least at the beginning and end of use or in accordance with manufacturer's recommendations.
- Operating procedures set forth by the manufacturer will be followed.

2.3 SOBRIETY CHECKPOINTS

2.3.1 Purpose

The sobriety checkpoint is a specific deterrence program designed to raise the risk of apprehension of persons who are impaired while driving motorized

transportation. The purpose of the checkpoint is to detect and arrest impaired operators.

2.3.2 **Approval**

The decision to conduct a sobriety checkpoint program must have the approval of the Superintendent after it has been determined that such an effort would help reduce alcohol/chemically-impaired driving violations, thereby reducing the number of accidents and enhancing public safety.

2.4 **REPORTS**

2.4.1 **Basic Information**

The supervisory commissioned employee will document checkpoints on a case incident report within 48 hours of the conclusion of the event with the following information:

- Number of vehicles passing through the checkpoint.
- Number of vehicles actually checked.
- Time of operation and weather conditions.
- Number and types of arrests and violation notices issued.
- Commissioned employees involved.
- Any other unusual occurrences.

2.4.2 **Applicability**

The provisions of this section and of other sections of this chapter relating specifically to checkpoints and/or roadblocks do not apply to routine radar or laser traffic enforcement practices.

2.5 **Responsibilities**

2.5.1 **Checkpoints**

Chief park rangers will develop specific procedures for conducting sobriety and other checkpoints.

**CHAPTER 8-6 - DISPATCH SERVICES/OPERATION OF COMMUNICATIONS
CENTERS**

Reserved for preparation of future direction.

CHAPTER 9-1 - FINANCIAL MANAGEMENT OF LAW ENFORCEMENT EMERGENCIES

1. Introduction
 2. Policy
 3. Application and approval process
 4. Authorized obligations and expenditures
 5. Accounting and reporting
-

1. INTRODUCTION

In the Interior and Related Agencies Appropriation Act of 1972 (P.L. 92-76), Congress gave the National Park Service the authority to use, with the approval of the Secretary, any of its available funds to maintain law and order in emergency and other unforeseen law enforcement situations that occurred within the National Park System. Each of the Department's Appropriations Acts since 1972 has included this emergency law and order expenditure authority for the Service. However, beginning with the 1987 fiscal year Appropriation Act, Congress placed restrictions on the use of this authority by requiring advance approval by both the House and Senate Appropriations Committees.

This emergency authority does not provide additional funding to the National Park Service for law enforcement purposes; it is an authority that allows the Service to reprogram funds appropriated by Congress for other purposes in order to meet the unbudgeted cost of law enforcement emergencies. Since use of this authority results in the reprogrammed funds not being available for their original purpose, Congress has made its intent clear to the Service that the reprogramming authority may be used only in response to emergency and other significant law enforcement incidents. The maximum expenditure authorized under this authority is \$250,000 per incident without prior approval of Congress.

2. POLICY

The National Park Service will make use of its emergency law and order funding authority only in situations that clearly qualify under criteria established by law and provisions in this chapter. Incidents or activities that qualify for this funding are limited to those that are truly emergency in nature or that clearly results in a unforeseen increase in law enforcement activity levels, **and** that poses a serious threat to public safety or park's resources, **and** that are clearly beyond the capabilities of the staff and budget of the park and region involved, **and** that are managed using the ICS. Recurring events/incidents and events sponsored by the Service do not qualify for emergency law and order funding. Such activities are not unforeseen and

funding to cover any law enforcement cost associated with these events should be programmed in advance by the park and regional staffs involved.

Before requesting authorization to establish an emergency law and order account to cover unbudgeted law enforcement cost related to an incident that otherwise might qualify for such funding, the affected Superintendent and Regional Director will exhaust all other funding alternatives. These options include reducing NPS costs by obtaining assistance from cooperating Federal, State, and local agencies (including reimbursement under P.L. 94-524, Presidential Protection Assistance Act of 1976), recovering from a permittee all unbudgeted costs incurred as a result of managing and administering a special event, and reprogramming park and Regional funds. Park management should negotiate with a permittee before an event whenever possible. However, individuals who have been issued a permit to engage in a First Amendment activity may not be required to reimburse any cost incurred by the NPS as a result of the activity.

When an unanticipated incident or situation occurs that requires prompt emergency law enforcement response and does not allow time for prior submission of a written request for emergency law and order funding, the affected Superintendent and Regional Office staff should proceed with the level of response required to manage the incident effectively. If the incident is in fact an emergency, the most critical concern is a timely and appropriate response. The question of whether or not emergency law and funding order is available should have no bearing on the level of that response and may be resolved after the fact.

The following procedures and conditions govern the use of the Service's emergency law and order funding authority:

3. APPLICATION AND APPROVAL PROCESS

3.1 In order to obtain emergency law and order funding for an incident or event that is anticipated or scheduled in advance and that otherwise qualifies for such funding, the Superintendent will submit the following documents to the Regional Director:

- A completed Application for Emergency Law and Order Funding (Form 10-34);
- A written incident action plan for managing the incident; and
- A written justification of the need for emergency funding.

All justifications must include the estimated or actual beginning and ending dates for which funding is requested and an estimated total cost. If supported at the regional level, the plan and justification, along with a cover memorandum from the Regional Director requesting emergency funding and certifying that all alternative funding sources have been exhausted, will be forwarded to the Associate Director for Park Operations and Education.

- 3.2 When an unanticipated incident or situation occurs that requires prompt emergency law enforcement response and does not allow time for preparation of a 10-34 and justification, the affected Superintendent and Regional Office staff should obtain and apply the necessary resources to manage the incident effectively. If a request for emergency law and order funding is being considered, the Regional Law Specialist will notify the National Law Enforcement Specialist promptly by telephone of the details of the incident and indicate that an emergency funding request may follow. In order to request emergency funding after the fact, the Superintendent and Regional Office staff should follow the procedure outlined in paragraph 3.1 of this Chapter as soon as possible after the incident is resolved.
- 3.3 Final NPS approval of emergency law and order funding requests rest with the Associate Director for Park Operations and Education. This authorization is granted only after written park and Regional Office submissions have been reviewed by the National Law Enforcement Specialist and WASO Budget. Approval will not be provided based solely on a telephonic request.

4. **AUTHORIZED OBLIGATIONS AND EXPENDITURES**

- 4.1 The following conditions and restrictions govern obligations that may be charged to an approved emergency law and order account:
- The beginning of an incident or event is defined as the date when planning to manage the incident is initiated. The end of an event is defined as the date when conditions are restored to normal, including completion of necessary cleanup and repairs and return of assigned personnel to normal duty stations and assignments.
- 4.2 Only certain unbudgeted direct costs attributable to the incident or event and incurred in the management of law enforcement operation may be charged. Authorized direct costs are limited to:
- Overtime cost of both permanent and seasonal commissioned personnel assigned to the incident and that of other personnel required in support of law enforcement operations.
 - Regular salary costs of seasonal commissioned personnel who are hired specifically for the incident.

- Overtime costs of personnel required to back fill for mission essential staff assigned to the incident.
- Travel and per diem costs.
- Cost incurred to provide special communications.
- Cleanup and repair cost, but only when the litter or damage is a direct result of the incident.
- Purchase of supplies and materials required to manage law enforcement operations or to replace such materials that were expended on the incident.
- Purchase or rental of supplies and materials required to protect resources or to provide temporary public safety or sanitation facilities.

4.3 The purchase of capitalized equipment is not authorized unless specific prior approval is obtained from National Law Enforcement Specialist. If approved, all such equipment becomes the property of the affected Regional Office.

- Indirect or budgeted cost may not be charged.
- The cost of conducting interpretive programs may not be charged.

5. ACCOUNTING AND REPORTING

- 5.1 Once emergency law and order funding is authorized, the affected Regional Office staff will: a) establish an individual account to charge all approved expenditures related to the incident, and b) name the individual who is responsible for documenting and tracking expenditures. Expenditures that do not show up on FFS under the account number may not be reimbursed. If assistance is provided from park areas within another region, that Regional Office staff will also establish an account to charge all its expenditures. An incident that begins in one fiscal year and extends into another will be assigned two separate account numbers.
- 5.2 The park or Regional Office staff experiencing the incident will assign a name or title to the incident. All Regional Offices providing assistance will use the same incident name to facilitate consolidated reporting.
- 5.3 Following an incident or event for which emergency law and order funding was approved, the Superintendent of the affected park area will complete a Law Enforcement Funding Report (Form 10-346) listing the actual costs incurred and submit it, with supporting documentation, to the respective Regional Law Enforcement Specialist within 30 days of the close of the incident. The Region will review the information and forward the package to

WASO-LEES within 15 days. Any park area(s) providing assistance will ensure that the affected park area has all necessary documentation. Required supported material includes, but is not limited to, the following:

- A Case Incident Report containing a narrative report of the incident.
- A Supplemental Case Incident Report listing the names of employees who worked overtime that was charged to the incident and the number of hours charged for each.
- Copies of purchase orders, imprest fund vouchers, travel vouchers and all other documents and receipts required to support expenditures charged to the account.
- A brief statement explaining the relationship of the expenditures to the incident or event.

5.4 The Regional Law Enforcement Specialist is responsible for reviewing and consolidating all costs charged to an emergency law and order account, whether the incident occurred within the region or not, and recommending to the Regional Director whether or not to approve the expenditures incurred by his or her staff.

5.5 The Regional Law Enforcement Specialist of a region that provided assistance to another region on an incident where emergency law and order funding was approved will provide an information copy of its Form 10-346 to the Regional Law Enforcement Specialist of the region that experienced the incident to avoid duplication in reporting.

5.6 The Regional Director of a region that experienced an incident where emergency law and order funding was approved, or that provided assistance for such an incident, will submit to the Associate Director, Budget and Administration, a Quarterly Summary Report (Form 10-348) consolidating all approved expenditures charged to emergency law and order accounts. Copies of all Forms 10-346 and supporting documentation will be included. The Regional Director will also send a copy of the quarterly report and supporting documentation, to the National Law Enforcement Specialist, WASO-LEES. Quarterly reports are due in WASO on the following dates:

January 20
April 20
July 20
October 10

Negative reports are not required.

- 5.7 The National Law Enforcement Specialist will review the quarterly reports and supporting documentation to assure compliance with provisions of this chapter. The National Law Enforcement Specialist may also conduct more detailed, random audits of individual incidents. Inappropriate or unauthorized expenditures will not be approved and will be borne by the regional office or park involved.

APPENDIX I

**Law Enforcement Memorandum of Understanding
Model Agreement with Cooperating Law Enforcement Agencies**

Reserved pending review and approval of draft document.

APPENDIX II

**Title 43 Code of Federal Regulations, Part 20
Employee Responsibilities and Conduct**

APPENDIX III

Departmental Manual 446 (DM-446)